

**Bossier Parish Police Jury  
Benton, Louisiana**

**Primary Government Financial Statements**

**As of and For the Year Ended December 31, 2014  
With Supplemental Information Schedules**

Bossier Parish Police Jury  
Benton, Louisiana

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## Independent Auditors' Report

Bossier Parish Police Jury  
Benton, Louisiana

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Bossier Parish Police Jury, as of and for the year ended December 31, 2014, and the related notes to the financial statements, which collectively comprise the basic financial statements of the Bossier Parish Police Jury's primary government as listed in the table of contents.

### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatements, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Basis for Adverse Opinion on the Aggregate Discretely Presented Component Units**

The financial statements do not include financial data for the Bossier Parish Police Jury's aggregate discretely presented component units. Accounting principles generally accepted in the United States of America require the financial data for those component units to be reported with the financial data of the Parish's primary government unless the Bossier Parish Police Jury also issues financial statements for the financial reporting entity that include the financial data for its component units. The Bossier Parish Police Jury has not issued such reporting entity financial statements. The amount by which this departure would affect the assets, liabilities, deferred inflows of resources, net position, revenues, and expenses of the government-wide financial statements has not been determined.

## **Adverse Opinion**

In our opinion, because of the significance of the matter described in the "Basis for Adverse Opinion on the Aggregate Discretely Presented Component Units and Qualified Opinion on the Aggregate Remaining Fund Information" paragraph, the financial statements referred to above do not present fairly, the financial position of the aggregate discretely presented component units of the Bossier Parish Police Jury, as of December 31, 2014 or the changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Unmodified Opinions**

In our opinion, the financial statements referred to previously present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Bossier Parish Police Jury as of December 31, 2014, and the respective changes in financial position and, where applicable, cash flows thereof for the year ended in accordance with accounting principles generally accepted in the United States of America.

## **Other Matters**

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on pages 4 – 11 and 52 – 57, respectively, and the Schedule of Funding Progress for Retiree Health, Dental, and Life Plans shown on page 58, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquires of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquires, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Bossier Parish Police Jury's basic financial statements. The accompanying other supplementary information listed in the table of contents and shown on page 59-69 is presented for purposes of additional analysis and is not a required part of the basic financial statements. The accompanying schedule of expenditures of federal awards, as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, shown on page 70, is presented for purposes of additional analysis and is also not a required part of the basic financial statements. The information is the responsibility of management and was derived from and relates directly to the underlying

accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated June 25, 2015, on our consideration of the Bossier Parish Police Jury's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Bossier Parish Police Jury's internal control over financial reporting and compliance.

*Cook & Morehart*

Cook & Morehart  
Certified Public Accountants  
June 25, 2015

## BOSSIER PARISH POLICE JURY

### MANAGEMENT'S DISCUSSION AND ANALYSIS

Our discussion and analysis of the Bossier Parish Police Jury's financial performance provides an overview of the Police Jury's financial activities for the fiscal year ended December 31, 2014. Please read it in conjunction with our financial statements, which begin on page 12.

#### FINANCIAL HIGHLIGHTS

- The assets of the Police Jury exceeded its liabilities at the close of 2014 by \$292,318,794. Of this amount, \$22,247,020 (unrestricted net position) may be used to meet the ongoing obligations to citizens and creditors in accordance with the Police Jury's fund designation and fiscal policies.
- The Police Jury's net position increased by \$22,504,058 or 8%.
- The Police Jury's total general and program revenues were \$69,099,501 in 2014 compared to \$54,319,800 in 2013.
- During the year ended December 31, 2014, the Police Jury had total expenses, excluding depreciation, of \$36,894,323, compared to \$35,471,087 for 2013.

#### USING THIS ANNUAL REPORT

This annual report consists of a series of financial statements. The Statement of Net Position and the Statement of Activities (on pages 12-13) provide information about the activities of the Police Jury as a whole and present a longer-term view of the Police Jury's finances. Fund financial statements start on page 14. For governmental activities, these statements tell how these services were financed in the short term as well as what remains for future spending. Fund financial statements also report the Police Jury's operations in more detail than the government-wide statements by providing information about the Police Jury's most significant funds.

#### Reporting the Police Jury as a Whole

Our analysis of the Police Jury as a whole begins on page 12. One of the most important questions asked about the Police Jury's finances is "Is the Police Jury as a whole better off or worse off as a result of the year's activities?" The Statement of Net Position and the Statement of Activities report information about the funds maintained by the Police Jury as a whole and about its activities in a way that helps answer this question. These statements include all assets and liabilities using the *accrual basis of accounting*, which is similar to the accounting used by most private-sector companies. Accrual of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the Police Jury's *net position* and changes in them. You can think of the Police Jury's net position – the difference between assets and liabilities – as one way to measure the Police Jury's financial health, or *financial position*. Over time, *increases* or *decreases* in the Police Jury's net position is one indicator of whether its *financial health* is improving or deteriorating. You will need to consider other non-financial factors, however, such as changes in the Police Jury's property tax base, to assess the overall health of the Police Jury.

In the Statement of Net Position and the Statement of Activities, we divide the Police Jury into two kinds of activities: governmental activities and business-type activities.

Governmental activities – the majority of the expenses paid from the funds maintained by the Police Jury are reported here, consisting primarily of personal services, materials and supplies, travel, repairs and maintenance and other program services. Ad valorem taxes and sales taxes finance most of these activities.

Business-type activities - the Police Jury charges a fee to customers to help it cover the costs of certain water and sewer services it provides. The Consolidated Waterworks / Sewerage District No. 1 is reported here.

### **Reporting the Police Jury’s Most Significant Funds**

Our analysis of the major funds maintained by the Police Jury begins on page 14. The fund financial statements begin on page 14 and provide detailed information about the most significant funds maintained by the Police Jury – not the Police Jury as a whole. The Police Jury’s *governmental funds* use the following accounting approaches:

Governmental funds – Most of the Police Jury’s basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using the *modified accrual* accounting method, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed *short-term view* of the Police Jury’s general government operations and the expenses paid from those funds. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance certain Police Jury expenses. We describe the relationship (or differences) between governmental *activities* (reported in the Statement of Net Position and the Statement of Activities) and governmental *funds* in a reconciliation at the bottom of the fund financial statements.

Proprietary Funds - When the Consolidated Waterworks / Sewerage District No. 1 charges customers for the services it provides, these services are generally reported in proprietary funds. Proprietary funds are reported in the same way that all activities are reported in the Statement of Net Position and the Statement of Activities. In fact, the Police Jury’s enterprise fund (a component of proprietary fund) is the same as the business-type activities we report in the government-wide statements but provide more detail and additional information, such as cash flows, for proprietary funds.

### **THE POLICE JURY AS A WHOLE**

The Police Jury’s combined net position changed from a year ago, increasing from \$269,814,736 (as restated) to \$292,318,794. A comparative analysis of the funds maintained by the Police Jury is presented below.

**Table 1**  
**Net Position**

	Governmental Activities		Business-type Activities		Total	
	2014	2013	2014	2013	2014	2013
Current and other assets	\$ 69,550,822	\$ 60,645,741	\$ 1,602,688	\$ 1,436,357	\$ 71,153,510	\$ 62,082,098
Capital assets, net	285,126,100	281,303,467	20,879,343	10,462,145	306,005,443	291,765,612
Internal balances	8,243,332	8,185,472	(8,243,332)	(8,185,472)		
Total assets	<u>362,920,254</u>	<u>350,134,680</u>	<u>14,238,699</u>	<u>3,713,030</u>	<u>377,158,953</u>	<u>353,847,710</u>
Current liabilities	5,670,884	3,002,767	429,170	405,271	6,100,054	3,408,038
Long-term liabilities	61,932,642	65,019,585	1,742,385	572,460	63,675,027	65,592,045
Total liabilities	<u>67,603,526</u>	<u>68,022,352</u>	<u>2,171,555</u>	<u>977,731</u>	<u>69,775,081</u>	<u>69,000,083</u>
Unavailable revenue - property taxes	<u>15,065,078</u>	<u>15,032,891</u>			<u>15,065,078</u>	<u>15,032,891</u>
Net investment in capital assets,	234,828,358	226,860,112	10,893,626	1,704,213	245,721,984	228,564,325
Restricted	24,349,790	31,663,716			24,349,790	31,663,716
Unrestricted	21,073,502	8,555,609	1,173,518	1,031,086	22,247,020	9,586,695
Total net position	<u>\$ 280,251,650</u>	<u>\$ 267,079,437</u>	<u>\$ 12,067,144</u>	<u>\$ 2,735,299</u>	<u>\$ 292,318,794</u>	<u>\$ 269,814,736</u>

Net position of the Police Jury's governmental activities increased by \$13,172,213 or 5%. Unrestricted net position, the part of net position that can be used to finance Police Jury expenses without constraints or other legal requirements, increased from \$8,555,609 (restated) at December 31, 2013 to \$21,073,502 at December 31, 2014.

Net position of the Police Jury's business-type activities increased by \$9,331,845 or 341%, due in large part to the transfer of assets purchased with capital outlay funds to the Consolidated Waterworks / Sewerage District No. 1 from the Police Jury.

**Table 2**  
**Change in Net Position**

	Governmental Activities		Business-type Activities		Total	
	2014	2013	2014	2013	2014	2013
<b>Revenues</b>						
Program revenues						
Charges for services	\$ 2,165,770	\$ 2,027,419	\$ 1,769,201	\$ 1,758,109	\$ 3,934,971	\$ 3,785,528
Operating grants and contributions	4,130,775	3,826,547			4,130,775	3,826,547
Capital grants and contributions	19,662,577	7,974,732			19,662,577	7,974,732
General revenues						
Ad valorem taxes	14,361,439	14,172,204			14,361,439	14,172,204
Sales taxes	17,506,962	15,605,483			17,506,962	15,605,483
Other taxes	1,099,386	1,184,826			1,099,386	1,184,826
Franchise taxes	514,614	406,106			514,614	406,106
Investment earnings	65,382	39,676	2,804	855	68,186	40,531
Gaming tax revenues	4,265,533	4,207,854			4,265,533	4,207,854
State revenue sharing	547,857	550,991			547,857	550,991
Miscellaneous revenues	2,822,201	2,562,419	496	2,579	2,822,697	2,564,998
Gain of sale of property	184,504				184,504	
Transfers	(8,676,072)	161,824	8,676,072	(161,824)		
Total revenues	<u>58,650,928</u>	<u>52,720,081</u>	<u>10,448,573</u>	<u>1,599,719</u>	<u>69,099,501</u>	<u>54,319,800</u>
<b>Expenses</b>						
General government	8,987,851	8,198,299			8,987,851	8,198,299
Public safety	5,879,127	5,059,208			5,879,127	5,059,208
Public works	16,737,152	16,834,285			16,737,152	16,834,285
Public utilities	61,824	149,734			61,824	149,734
Health and Welfare	4,799,126	3,852,114			4,799,126	3,852,114
Culture and recreation	5,061,207	5,397,105			5,061,207	5,397,105
Economic development	1,887,534	2,202,272			1,887,534	2,202,272
Interest on long-term debt	2,064,894	2,194,004			2,064,894	2,194,004
Sewer and water			1,116,728	815,573	1,116,728	815,573
Total expenses	<u>45,478,715</u>	<u>43,887,021</u>	<u>1,116,728</u>	<u>815,573</u>	<u>46,595,443</u>	<u>44,702,594</u>
Increase (decrease) in net position	<u>\$ 13,172,213</u>	<u>\$ 8,833,060</u>	<u>\$ 9,331,845</u>	<u>\$ 784,146</u>	<u>\$ 22,504,058</u>	<u>\$ 9,617,206</u>

Total revenues increased \$14,779,701 or 27% from total revenues in the year ended December 31, 2013 of \$54,319,800 to total revenues of \$69,099,501 in the year ended December 31, 2014.

## **Governmental Activities**

Total revenues for the governmental activities increased approximately \$5,930,847, due in part to an increase in grants and sales tax.

The cost of all governmental activities this year was \$45,478,715. These costs were covered by \$25,959,122 of program revenues, with the remaining costs covered by property taxes, sales taxes, and other general revenues.

## **Business-type Activities**

Total revenues for the business-type activities increased \$8,848,854 (553%) from total revenues in the year ended December 31, 2013 of \$1,599,719 to total revenues of \$10,448,573 in the year ended December 31, 2014.

The cost of all business-type activities this year was \$1,116,728. These costs were covered by program revenues consisting of charges for services.

## **THE POLICE JURY'S FUNDS**

As the Police Jury completed the year, its governmental funds (as presented in the balance sheet on page 14) reported a *combined* fund balance of \$56,019,993, which is more than last year's fund balance of \$49,932,561 (restated).

## **General Fund Budgetary Highlights**

The Police Jury adopted a budget for its General Fund for the year ended December 31, 2014, and amended the budget one time during the year. The budgetary comparison is presented as required supplementary information and shown on page 52. Highlights for the year are as follows:

- General fund expenditures were lower than amended budget due to lower expenditures than anticipated for the general government.
- Revenues were slightly less than amended budget, due in part to lower intergovernmental revenue than anticipated.

The Police Jury's General Fund balance of \$5,007,193 reported on page 15 differs from the General Fund's *budgetary* fund balance of \$1,917,043, reported in the budgetary comparison schedule on page 52. This is primarily due to the Police Jury budgeting on the cash basis of accounting.

## CAPITAL ASSETS AND DEBT ADMINISTRATION

### Capital Assets

At the end of December 31, 2014, the Police Jury had invested \$306,005,443 in capital assets. (see table 3 below)

**Table 3**  
**Capital Assets At Year End**  
**(Net of Depreciation)**

	Governmental Activities		Business-type Activities		Total	
	2014	2013	2014	2013	2014	2013
Land	\$ 12,972,258	\$ 12,207,084	\$ 1,411,812	\$ 1,301,778	\$ 14,384,070	\$ 13,508,862
Goodwill			1,226,000	1,226,000	1,226,000	1,226,000
Construction in progress	6,272,099	6,042,279	13,631,606	3,279,798	19,903,705	9,322,077
Buildings	81,602,610	84,034,576	4,417,799	4,620,379	86,020,409	88,654,955
Infrastructure	179,041,274	173,547,703			179,041,274	173,547,703
Equipment, furnishings, vehicle	4,027,455	4,367,053	192,126	34,190	4,219,581	4,401,243
Library books and materials	1,210,404	1,104,772			1,210,404	1,104,772
Total assets (net)	<u>\$ 285,126,100</u>	<u>\$ 281,303,467</u>	<u>\$ 20,879,343</u>	<u>\$ 10,462,145</u>	<u>\$ 306,005,443</u>	<u>\$ 291,765,612</u>

## Debt

Outstanding debt of the Police Jury includes: \$415,000 issued in 2005 for acquiring, construction, improving and equipping the public library facilities and system, \$22,295,000 issued in 2010 for refunding of the courthouse addition/renovation and jail construction projects, \$5,161,000 issued in 2010 for public improvement projects in the parish of Bossier, \$12,800,000 issued in 2007 for public projects in the parish of Bossier, \$11,835,000 issued in 2012 for the acquisition, upgrade, expansion, construction, and equipping of parish-owned public improvements, and \$1,742,385 issued in 2012 for constructing and acquiring improvements, extensions, and replacements to the sewer system.

**TABLE 4**  
**Outstanding Debt at Year End**

	<u>Governmental Activities 2013</u>	<u>Governmental Activities 2014</u>
Certificates of indebtedness, Series 2005 (backed by ad valorem tax revenue in the Library Fund)	\$ 815,000	\$ 415,000
Revenue bonds, Series 2010A (backed by sales tax revenue in Capital Improvements Fund)	\$ 24,830,000	\$ 22,295,000
Revenue bonds, Series 2010 Build America Bond (backed by sales tax revenue in Capital Improvements Fund)	\$ 5,942,000	\$ 5,161,000
Revenue bonds, Series 2012 (LCDA CWWSO)	\$ 11,835,000	\$ 11,835,000
Revenue bonds, Series 2007 (LCDA Improvements)	\$ 13,535,000	\$ 12,800,000
	<u>Business-Type Activities 2013</u>	<u>Business-Type Activities 2014</u>
Utility Revenue Bonds, Series 2012	\$ 572,460	\$ 1,742,385

State law restricts the amount of debt that the Police Jury may issue. The aggregate principal amount of debt may not exceed 10% of the assessed valuation for property tax purposes of all real and personal property located within the parish. The Police Jury's total debt outstanding at year end was below this limitation.

Other obligations include accrued vacation pay and other post-employment obligations. More detailed information about the debt is presented in Note 12 to the financial statements.

## **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS**

The Police Jury's management considered many factors when setting a fiscal year December 31, 2014 budget. Amounts available for appropriation in the governmental funds are expected to hold flat in sales tax revenues. Ad valorem taxes will increase due to continued residential and commercial development.

The Consolidated Waterworks / Sewerage District No. 1 (District) is planning certain water and sewer projects and acquisitions for water / sewer infrastructure improvements within Bossier parish. The estimated costs of those improvements are approximately \$55,000,000. Funding for the improvements is to be provided by loans from the State of Louisiana, Department of Environmental Quality for \$27,750,000; issuance of revenue bonds through the Louisiana Local Government Authority for \$11,835,000; and State of Louisiana capital outlay funds totaling approximately \$15,500,000.

## **CONTACTING THE POLICE JURY'S FINANCIAL MANAGEMENT**

This financial report is designed to provide our citizens and taxpayers with a general overview of the finances for those funds maintained by the police jury and to show the police jury's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Bossier Parish Police Jury, P. O. Box 70, Benton, Louisiana 71006.

Bossier Parish Police Jury  
Benton, Louisiana  
Statement of Net Position  
December 31, 2014

	Governmental Activities	Business-Type Activities	Total
<b>Assets</b>			
Cash and cash equivalents	\$ 40,504,142	\$ 258,697	\$ 40,762,839
Restricted cash	4,879,227	1,081,529	5,960,756
Investments	170,335		170,335
Receivables	23,074,512	224,210	23,298,722
Prepaid expenses	922,606	38,252	960,858
Capital assets, net			
Non-depreciable	19,244,357	16,269,418	35,513,775
Depreciable (net)	265,881,743	4,609,925	270,491,668
Internal balances	8,243,332	(8,243,332)	
<b>Total assets</b>	<u>362,920,254</u>	<u>14,238,699</u>	<u>377,158,953</u>
<b>Liabilities</b>			
Current			
Accounts payable and accrued expenses	5,670,884	316,283	5,987,167
Payable from restricted assets:			
Customer deposits		112,887	112,887
Non-current liabilities:			
Due within one year	4,998,865	80,000	5,078,865
Due in more than one year	56,933,777	1,662,385	58,596,162
<b>Total liabilities</b>	<u>67,603,526</u>	<u>2,171,555</u>	<u>69,775,081</u>
<b>Deferred Inflows of Resources</b>			
Unavailable revenue - property taxes	15,065,078		15,065,078
<b>Net Position</b>			
Net investment in capital assets	234,828,358	10,893,626	245,721,984
Restricted for:			
Capital projects	10,572,534		10,572,534
Public works	1,299,267		1,299,267
Public safety	1,000,587		1,000,587
Economic development	110,911		110,911
Culture and recreation	5,359,731		5,359,731
Debt service	3,470,999		3,470,999
Health and welfare	2,174,851		2,174,851
Sewer Operations	360,910		360,910
Unrestricted	21,073,502	1,173,518	22,247,020
<b>Total net position</b>	<u>\$ 280,251,650</u>	<u>\$ 12,067,144</u>	<u>\$ 292,318,794</u>

The accompanying notes are an integral part of this statement.

Bossier Parish Police Jury  
Benton, Louisiana  
Statement of Activities  
For the Year Ended December 31, 2014

Functions / Programs:	Program Revenues			Net (Expense) Revenue and Changes in Net Assets			
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-type Activities	Total
<b>Governmental Activities</b>							
General government:							
Legislative	\$ 545,378	\$ 1,124,204	\$	\$	\$ (545,378)	\$	\$ (545,378)
Judicial	3,210,443				(2,086,239)		(2,086,239)
Elections	256,229				(256,229)		(256,229)
Finance and administrative	1,698,947	20,700			(1,678,247)		(1,678,247)
Other	3,276,854	236,873	609		(3,039,572)		(3,039,572)
Public safety	5,879,127	343,141	44,090		(5,491,896)		(5,491,896)
Public works	16,737,152	367,165	168,188	19,662,577	3,460,778		3,460,778
Public utilities	61,824				(61,824)		(61,824)
Health and welfare	4,799,126		3,894,996		(904,130)		(904,130)
Culture and recreation	5,061,207	73,887	22,892		(4,964,428)		(4,964,428)
Economic development	1,887,534				(1,887,534)		(1,887,534)
Interest on long-term debt	2,064,894				(2,064,894)		(2,064,894)
<b>Total governmental activities</b>	<b>45,478,715</b>	<b>2,165,770</b>	<b>4,130,775</b>	<b>19,662,577</b>	<b>(19,519,593)</b>		<b>(19,519,593)</b>
<b>Business-type Activities</b>							
Sewer and water	1,116,728	1,769,201				652,473	652,473
<b>Total business-type activities</b>	<b>1,116,728</b>	<b>1,769,201</b>				<b>652,473</b>	<b>652,473</b>
<b>Total Government</b>	<b>\$ 46,595,443</b>	<b>\$ 3,934,971</b>	<b>\$ 4,130,775</b>	<b>\$ 19,662,577</b>	<b>(19,519,593)</b>	<b>652,473</b>	<b>(18,867,120)</b>
<b>General revenues:</b>							
Ad valorem taxes					14,361,439		14,361,439
Sales taxes					17,506,962		17,506,962
Gaming tax revenues					4,265,533		4,265,533
Franchise taxes					514,614		514,614
Other taxes					1,099,386		1,099,386
Investment earnings					65,382	2,804	68,186
State revenue sharing					547,857		547,857
Miscellaneous					2,822,201	496	2,822,697
Gain of sale of property					184,504		184,504
Transfers					(8,676,072)	8,676,072	
<b>Total general revenues</b>					<b>32,691,806</b>	<b>8,679,372</b>	<b>41,371,178</b>
<b>Change in net position</b>					<b>13,172,213</b>	<b>9,331,845</b>	<b>22,504,058</b>
<b>Net position - beginning, restated</b>					<b>267,079,437</b>	<b>2,735,299</b>	<b>269,814,736</b>
<b>Net position - ending</b>					<b>\$ 280,251,650</b>	<b>\$ 12,067,144</b>	<b>\$ 292,318,794</b>

The accompanying notes are an integral part of this statement.

Bossier Parish Police Jury  
Benton, Louisiana  
Balance Sheet  
Governmental Funds  
December 31, 2014

	General	Highway	Library	Capital Improvements	LCDA Sewer Construction	Corrections	LCDA Public Improvements	Other Governmental Funds	Total Governmental Funds
<b>Assets</b>									
Cash and cash equivalents	\$ 4,175,695	\$ 5,369,423	\$ 8,807,171	\$ 8,191,172	\$ 66,569	\$ 2,403,514	\$ 1,542,077	\$ 9,948,521	\$ 40,504,142
Investments	170,335								170,335
Receivables	2,966,234	4,354,103	7,367,030	1,053,726		2,971,772	3,324,947	1,036,700	23,074,512
Restricted cash			21,875		3,037,776			1,819,576	4,879,227
Due from other fund	69,371							6,373	75,744
Advance to Waterworks/Sewer District					8,243,332				8,243,332
<b>Total assets</b>	<b>\$ 7,381,635</b>	<b>\$ 9,723,526</b>	<b>\$ 16,196,076</b>	<b>\$ 9,244,898</b>	<b>\$ 11,347,677</b>	<b>\$ 5,375,286</b>	<b>\$ 4,867,024</b>	<b>\$ 12,811,170</b>	<b>\$ 76,947,292</b>
<b>Liabilities, Deferred Inflows of Resources, and Fund Balances</b>									
<b>Liabilities:</b>									
Accounts payable	\$ 353,048	\$ 526,769	\$ 384,043	\$ 56,514		\$ 248,149	\$ 3,324,947	\$ 223,062	\$ 5,116,532
Due to other fund		55,782		11,300				8,662	75,744
<b>Total liabilities</b>	<b>353,048</b>	<b>582,551</b>	<b>384,043</b>	<b>67,814</b>		<b>248,149</b>	<b>3,324,947</b>	<b>231,724</b>	<b>5,192,276</b>
<b>Deferred inflows of resources:</b>									
Unavailable revenue									
Property Taxes	1,948,025	1,966,068	7,404,640			2,934,461		811,884	15,065,078
Other	73,369	450,013	5,117	16,695		4,747	113,041	6,963	669,945
<b>Total deferred inflows of resources</b>	<b>2,021,394</b>	<b>2,416,081</b>	<b>7,409,757</b>	<b>16,695</b>		<b>2,939,208</b>	<b>113,041</b>	<b>818,847</b>	<b>15,735,023</b>
<b>Fund balances:</b>									
Nonspendable					8,243,332				8,243,332
Restricted			8,009,313	9,022,454	3,104,345	748,940		6,720,965	27,606,017
Assigned	3,087,683	6,724,894	392,963	137,935		1,438,989	1,429,036	5,039,634	18,251,134
Unassigned	1,919,510								1,919,510
<b>Total fund balances</b>	<b>5,007,193</b>	<b>6,724,894</b>	<b>8,402,276</b>	<b>9,160,389</b>	<b>11,347,677</b>	<b>2,187,929</b>	<b>1,429,036</b>	<b>11,760,599</b>	<b>56,019,993</b>
<b>Total liabilities, deferred inflows of resources and fund balances</b>	<b>\$ 7,381,635</b>	<b>\$ 9,723,526</b>	<b>\$ 16,196,076</b>	<b>\$ 9,244,898</b>	<b>\$ 11,347,677</b>	<b>\$ 5,375,286</b>	<b>\$ 4,867,024</b>	<b>\$ 12,811,170</b>	<b>\$ 76,947,292</b>

The accompanying notes are an integral part of this statement.

Bossier Parish Police Jury  
 Benton, Louisiana  
 Reconciliation of the Balance Sheet of Governmental Funds  
 to the Statement of Net Position  
 December 31, 2014

Fund balances - total governmental funds	\$	56,019,993
<p>Amounts reported for governmental activities in the statement of net position are different because:</p>		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		285,126,100
Premiums on debt issuances are recognized as an other financing source in the governmental funds, however, they are amortized over the life of the issuance in the statement of net position.		(535,177)
Long-term liabilities, including bonds payable, accrued interest payable, and other post-employment benefit payable are not due and payable in the current period and therefore are not reported in the funds.		(61,951,817)
Other long-term assets are not available to pay for current-period expenditures and therefore are unavailable in the funds.		669,945
The nonallocation method of accounting for prepayments is used in the fund statements, since the prepayment does not provide expendable financial resources.		922,606
		922,606
Net position of governmental activities	\$	280,251,650

The accompanying notes are an integral part of this statement.



Bossier Parish Policy Jury  
 Benton, Louisiana  
 Reconciliation of the Statement of Revenues, Expenditures, and Changes in  
 Fund Balances of Governmental Funds to the Statement of Activities  
 For the Year Ended December 31, 2014

Net change in fund balances - total governmental funds \$ 6,087,432

Amounts reported for governmental activities in the statement of activities  
 are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation (\$9,493,597) exceeded capital outlays (\$5,298,031) in the current period. (4,195,566)

The net effect of various transactions involving capital assets (sales, trade-ins, donated infrastructure, etc.) is to increase net assets. 8,018,199

The repayment of principal of long-term debt consumes current financial resources of governmental funds. 4,470,113

The nonallocation method of accounting for prepayments is used in the fund statements, since the prepayment does not provide expendable financial resources. (41,549)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds. 174,107

Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the funds.

Compensated absences	(12,304)
Other post-employment benefits liabilities	(1,370,866)

Accrued interest expense on long-term debt is reported in the government-wide statement of activities and changes in net assets, but does not require the use of current financial resources; therefore, accrued interest expense is not reported as expenditures in governmental funds. 42,647

Change in net position of governmental activities	\$ 13,172,213
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The accompanying notes are an integral part of this statement.

Bossier Parish Police Jury  
Benton, Louisiana  
Statement of Net Position  
Proprietary Fund  
December 31, 2014

	<u>Business-Type Activities- Enterprise Funds</u>
<b>Assets</b>	
Current:	
Current assets:	
Cash and cash equivalents	\$ 258,697
Receivables (net of allowance for uncollectibles)	224,210
Prepaid expenses	38,252
Total current assets	<u>521,159</u>
Noncurrent assets:	
Restricted cash and cash equivalents	1,081,529
Capital assets:	
Land	1,411,812
Goodwill	1,226,000
Construction in process	13,631,606
Plant and equipment	5,151,165
Less: accumulated depreciation	<u>(541,240)</u>
Total noncurrent assets	<u>21,960,872</u>
Total assets	<u>22,482,031</u>
<b>Liabilities</b>	
Current liabilities:	
Accounts payable	316,283
Sewer revenue bonds	80,000
Payable from restricted assets:	
Customer deposits	112,887
Total current liabilities	<u>509,170</u>
Noncurrent liabilities:	
Sewer revenue bonds	1,662,385
Advance from police jury	8,243,332
Total noncurrent liabilities	<u>9,905,717</u>
Total liabilities	<u>10,414,887</u>
<b>Net position</b>	
Net investment in capital assets	10,893,626
Unrestricted	1,173,518
Total net position	<u>\$ 12,067,144</u>

The accompanying notes are an integral part of this statement.

Bossier Parish Police Jury  
 Benton, Louisiana  
 Statement of Revenues, Expenses, and Changes in Fund Net Position  
 Proprietary Fund  
 For the Year Ended December 31, 2014

	<u>Business-Type Activities- Enterprise Funds</u>
Operating revenues:	
Water sales	\$ 1,005,104
Sewerage service charges	721,424
Sprinkler fees	31,155
Delinquent charges	11,518
Miscellaneous revenues	3,299
Total operating revenues	<u>1,772,500</u>
 Operating expenses:	
Personnel	232,009
Workers compensation	14,871
Insurance	40,805
Chemicals	47,738
Maintenance and repairs	229,293
Miscellaneous expenses	29,126
Office expense	10,021
Material and supplies	87,208
Utilities	83,074
Dues	24,098
Utility billing fees	66,317
Sewage and water monitoring	14,119
Payment of damages	7,359
Interest and fees	11,679
Professional services	11,488
Depreciation	207,523
Total operating expenses	<u>1,116,728</u>
 Operating income	<u>655,772</u>
 Capital contributions	9,325,689
Transfers out	(649,616)
Total other financing sources (uses)	<u>8,676,073</u>
 Change in net position	9,331,845
 Net position - beginning of year	<u>2,735,299</u>
 Net position - end of year	<u>\$ 12,067,144</u>

The accompanying notes are an integral part of this statement.

Bossier Parish Police Jury  
 Benton, Louisiana  
 Statement of Cash Flows  
 Proprietary Fund  
 For the Year Ended December 31, 2014

	<u>Business-Type Activities- Enterprise Funds</u>
<b>Cash Flows From Operating Activities</b>	
Receipts from customers	\$ 1,809,899
Cash payments to suppliers for goods and services	(967,148)
Cash payments to employees for services	(232,009)
Other receipts (payments)	3,299
<b>Net Cash From Operating Activities</b>	<u>614,041</u>
 <b>Cash Flows From Non-Capital Financing Activities</b>	
Transfers to other funds	(649,616)
<b>Net Cash (Used In) Non-capital Financing Activities</b>	<u>(649,616)</u>
 <b>Cash flows from Capital and Related Financing Activities</b>	
Proceeds from utility revenue bonds	1,169,925
Acquisition / construction of capital assets	(946,827)
<b>Net Cash from Capital and Related Financing Activities</b>	<u>223,098</u>
 Net increase in cash and cash equivalents	187,523
 Cash, Beginning of year	<u>1,152,703</u>
 Cash, End of year	<u>\$ 1,340,226</u>
 <b>Reconciliation of Operating Income to Net Cash Provided</b>	
By/(Used In) Operating Activities	
Operating income (loss)	\$ 655,772
Adjustments to reconcile operating income to net cash provided (used) by operating activities:	
Depreciation expense	207,523
Accounts receivable	19,628
Prepays	1,564
Accounts payable and accrued expenses	(291,516)
Customer deposits	21,070
<b>Net Cash Flows From Operating Activities</b>	<u>\$ 614,041</u>
 <b>Supplemental Schedule of Noncash Capital and Related Financing Activity:</b>	
Capital assets acquired	\$ 10,624,721
Vendor payable for property and equipment	(294,345)
Advance from police jury	(57,860)
Contributed capital from police jury	(9,325,689)
	<u>\$ 946,827</u>

The accompanying notes are an integral part of this statement.

Bossier Parish Police Jury  
Benton, Louisiana  
Notes to Financial Statements  
December 31, 2014

## INTRODUCTION

The Bossier Parish Police Jury is the governing authority for Bossier Parish and is a political subdivision of the State of Louisiana. The Police Jury is governed by 12 jurors representing the various districts within the parish. The jurors serve four-year terms that expire in December 2015.

Louisiana Revised Statute (R.S.) 33:1236 gives the police jury various powers in regulating and directing the affairs of the parish and its inhabitants. The more notable of those are the power to make regulations for its own government; to regulate the construction and maintenance of roads, bridges, and drainage systems; and to provide for the health and welfare of the poor, disadvantaged, and unemployed in the parish. Funding to accomplish these tasks is provided by ad valorem taxes, sales tax, beer and alcoholic beverage permits, state revenue sharing, gaming tax revenues, and various other state and federal grants.

### (1) Summary of Significant Accounting Policies

The Bossier Parish Police Jury's financial statements are prepared in conformity with generally accepted accounting principles (GAAP). The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (Statements and Interpretations). The more significant accounting policies established in GAAP and used by the Bossier Parish Police Jury are discussed below.

#### A. Reporting Entity

As the governing authority of the parish, for reporting purposes, the Bossier Parish Police Jury is the financial reporting entity for Bossier Parish. The financial reporting entity consists of (a) the primary government (police jury), (b) organizations for which the primary government is financially accountable, and (c) other organizations for which nature and significance of their relationship with police jury are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

The Governmental Accounting Standards Board establishes criteria for determining which component units should be considered part of the Bossier Parish Police Jury for financial reporting purposes. The basic criterion for including a potential component unit within the reporting entity is financial accountability. The GASB has set forth criteria to be considered in determining financial accountability. This criteria includes:

1. Appointing a voting majority of an organization's governing body, and
  - a. The ability of the police jury to impose its will on that organization and/or
  - b. The potential for the organization to provide specific financial benefits to or impose specific financial burdens on the police jury.
2. Organizations for which the police jury does not appoint a voting majority but are fiscally dependent on the police jury.

(Continued)

Bossier Parish Police Jury  
Benton, Louisiana  
Notes to Financial Statements  
December 31, 2014  
(Continued)

3. Organizations for which the reporting entity financial statements would be misleading if data of the organization is not included because of the nature or significance of the relationship.

**Blended Component Unit** – Component units that are legally separate from the police jury, but are so intertwined with the police jury that they are, in substance, the same as the police jury are blended component units. For a component unit to be blended, the organization's board and the police jury must be substantively the same, or the organization must provide services entirely or almost entirely to the police jury. The following component unit is reported as part of the police jury and *blended* with the appropriate police jury funds:

**Consolidated Waterworks / Sewerage District No. 1.** The board of the Consolidated Waterworks / Sewerage District No. 1 is substantially the same as the police jury and policy jury can impose its will on the District by significantly influencing the activities of the District. Therefore, we conclude that they are part of the police jury and their financial statements should be blended with those of the police jury.

**Discrete Component Units** – Component units that are legally separate from the police jury, but are financially accountable to the police jury, or whose relationship with the police jury are such that exclusion would cause the police jury's financial statements to be misleading or incomplete are discretely presented. The police jury has identified the following discrete component units:

**Bossier Parish Sheriff's Office, Bossier Parish Clerk of Court, Bossier Parish Tax Assessor, and the District Attorney for the Twenty-Sixth Judicial District.** Even though these are independently elected officials and are legally separate from the police jury, they are fiscally dependent on the police jury. The officials are fiscally dependent because the police jury has approval authority over the officials' capital budget. The police jury has approval authority over the officials' capital budget because the office space for the officials is furnished by the police jury, major capital purchases for the officials are included in the police jury's overall budget, and title to real property is in the name of the police jury. By using the fiscal dependency criterion, we conclude that these organizations are component units of the police jury.

**Bossier Parish Communications District Number One.** This entity was created by the police jury. The Communications District is governed by a Board of Commissioners which are appointed by the police jury. The police jury is financially accountable for the communication district because it appoints a voting majority of the governing board and has the ability to impose its will on them.

(Continued)

Bossier Parish Police Jury  
Benton, Louisiana  
Notes to Financial Statements  
December 31, 2014  
(Continued)

**Other Special Districts**

There are a number of special districts located in Bossier Parish (fire and ambulance) that each provide services to a limited number of parish citizens. The police jury appoints all board members of those districts which do not include a municipality within their boundaries. Therefore, the police jury can impose its will on these districts. While these districts are responsible for obtaining voter approval for the levy of taxes or debt issuance, all related Louisiana State Bond Commission approvals must be obtained through the police jury. The police jury appoints two of the five board members of those districts which include a municipality and therefore cannot impose its will on these entities. However, it would be misleading to include some like districts in the financial statements while excluding others. These agencies are:

East-Central Bossier Parish Fire Protection District No. 1  
South Bossier Parish Fire Protection District No. 2  
Ivan Fire Protection District No. 3  
Benton Fire Protection District No. 4  
Northeast Bossier Parish Fire Protection No. 5  
Bossier Parish Emergency Medical Services District  
Fire Protection District No. 7, Parish of Bossier

Complete financial statements of the individual component units may be obtained from their respective administration offices or from the Bossier Parish Police Jury at the Bossier Parish Courthouse in Benton, Louisiana.

The police jury has chosen to issue financial statements of the primary government (police jury) only; therefore, none of the previously listed discrete component units are included in the accompanying financial statements.

The Governmental Accounting Standards Board provides for the issuance of primary government financial statements that are separate from those of the reporting entity. However, the primary government's (police jury) financial statements are not a substitute for the reporting entity's financial statements. The accompanying primary government financial statements have been prepared in conformity with generally accepted accounting principles as applied to governmental units. These financial statements are not intended to and do not report on the reporting entity but rather are intended to reflect only the financial statements of the primary government (police jury).

**Other Related Organizations**

Considered in the determination of component units of the reporting entity were the following:

Cypress-Black Bayou Recreation and Water Conservation District and Shreveport-Bossier Convention and Tourist Bureau. The police jury appoints only one (1) board member and has no significant contact or influence to the recreation district and tourist bureau.

The police jury appoints one (1) of seven (7) board members of the Caddo-Bossier Port Commission but has no significant contact or influence within the Port Commission.

(Continued)

Bossier Parish Police Jury  
Benton, Louisiana  
Notes to Financial Statements  
December 31, 2014  
(Continued)

The police jury appoints the board members of the Industrial Development Board of the Parish of Bossier, Inc., but does not have the ability to impose its will and no financial benefit/burden relationship exists between them.

It was determined that these governmental entities are not component units of the Bossier Parish Police Jury reporting entity because of the reasons listed above.

**B. Basic Financial Statements – Government-Wide Statements**

The Bossier Parish Police Jury's basic financial statements include both government-wide (reporting the funds maintained by the Bossier Parish Police Jury as a whole) and fund financial statements (reporting the Bossier Parish Police Jury's major funds). Both the government-wide and fund financial statements categorize primary activities as either governmental or business type. The Consolidated Waterworks / Sewerage District No. 1 is classified as business-type activities. All other funds of the police jury are categorized as governmental activities.

In the government-wide Statement of Net Position, both the governmental activities and business-type activities columns are presented on a consolidated basis and are reported on a full accrual, economic resource basis, which recognizes all long-term assets and receivables, as well as long-term debt and obligations. The Bossier Parish Police Jury's net position is reported in three parts – net investment in capital assets; restricted net position; and unrestricted net position.

The government-wide Statement of Activities reports both the gross and net cost of each of the Bossier Parish Police Jury's functions. The functions are also supported by general government revenues (property, sales and use taxes, certain intergovernmental revenues, fines, permits and charges, etc.). The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, operating, and capital grants. Program revenues must be directly associated with the function. Amounts reported as program revenues include 1) charges to customers for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions. Operating grants include operating-specific and discretionary (either operating or capital) grants while the capital grants column reflects capital-specific grants.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the proprietary fund's principal ongoing operations of providing water and sewer services.

The net costs (by function) are normally covered by general revenue (property, sales and use taxes, certain intergovernmental revenues, fines, permits and charges, etc.).

This government-wide focus is more on the sustainability of the Bossier Parish Police Jury as an entity and the change in the Bossier Parish Police Jury's net position resulting from the current year's activities.

**C. Basic Financial Statements – Fund Financial Statements**

The financial transactions of the Bossier Parish Police Jury are recorded in individual funds in the fund financial statements. Each fund is accounted for by providing a separate set of self -

(Continued)

Bossier Parish Police Jury  
Benton, Louisiana  
Notes to Financial Statements  
December 31, 2014  
(Continued)

balancing accounts that comprises its assets, liabilities, reserves, fund equity, revenues and expenditures/expenses. The various funds are reported by generic classification within the financial statements.

The following fund types are used by the Bossier Parish Police Jury:

**Governmental Funds** – the focus of the governmental funds' measurement (in the fund statements) is upon determination of financial position and changes in financial position (sources, uses, and balances of financial resources) rather than upon net income. The following is a description of the governmental funds of the Bossier Parish Police Jury:

- a. General fund is the general operating fund of the Bossier Parish Police Jury. It is used to account for all financial resources except those required to be accounted for in another fund.
- b. Special revenue funds are used to account for the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes other than debt service or capital projects.
- c. Debt service funds are used to account for all financial resources that are restricted, committed, or assigned to expenditure for principal and interest.
- d. Capital projects funds are used to account for financial resources that are restricted, committed, or assigned to expenditure for capital outlays.

**Proprietary Funds** – the focus of proprietary fund measurement is upon determination of operating income, changes in net position, financial position, and cash flows. The generally accepted accounting principles applicable are those similar to businesses in the private sector. The following is a description of the proprietary fund of the police jury:

- a. Enterprise funds are required to be used to account for operations for which a fee is charged to external users for goods or services and the activity (a) is financed with debt that is solely secured by a pledge of the net revenues, (b) has third party requirements that the cost of providing services, including capital costs, be recovered with fees and charges, or (c) establishes fees and charges based on a pricing policy designed to recover similar costs. The Consolidated Waterworks / Sewerage District is reported in the enterprise fund.

The emphasis in fund financial statements is on the major funds in the governmental category. Nonmajor funds by category are summarized into a single column. GASB sets forth minimum criteria (percentage of the assets, liabilities, revenues, or expenditures/expenses of fund category) for the determination of major funds.

The following major funds are presented in the fund financial statements:

**General Fund** – accounts for all financial resources except those required to be accounted for in another fund.

(Continued)

Bossier Parish Police Jury  
Benton, Louisiana  
Notes to Financial Statements  
December 31, 2014  
(Continued)

Highway Fund – accounts for property taxes, sales taxes, gaming revenues, grants, and various other revenues which are used to fund the construction and maintenance of parish highways, streets, and bridges.

Library Fund – accounts for property taxes and various other revenues used to fund the operation and maintenance of the parish libraries.

Capital Improvements Fund – accounts for the sales taxes received for capital improvement purposes, including acquisition, construction, improvement, maintenance, and operations of a maximum security jail and courthouse facilities.

LCDA Sewer Construction Fund – accounts for the proceeds of LCDA Revenue Bonds and the use of such proceeds for the acquisition and construction of sewer systems and sewer improvements.

Correctional Facilities Fund - The Correctional Facilities Fund accounts for the operation and maintenance of correctional facilities in Bossier Parish, including the furnishing of transportation and medical care for prisoners. Financing is provided by ad valorem tax revenue.

LCDA Public Improvements - The LCDA Public Improvement Fund accounts for the acquiring, constructing or improving streets and roads, parks and recreational facilities, and economic development facilities within the parish, title to which shall be in the public.

Consolidated Waterworks / Sewerage District No. 1 - The Consolidated Waterworks / Sewerage District was created by the Bossier Parish Police Jury for the purpose of acquiring a waterworks and sewerage system, and constructing and acquiring improvements and extensions to the waterworks and sewerage system. This fund is reported as an enterprise fund in the accompanying financial statements.

**D. Basis of Accounting**

Basis of accounting refers to the point at which revenues or expenditures are recognized in the accounts and reported in the financial statements. It relates to the timing of the measurements made regardless of the measurement focus applied.

**1. Accrual:**

The governmental funds in the government-wide financial statements are presented on the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred.

**2. Modified Accrual:**

The governmental funds financial statements are presented on the modified accrual basis of accounting. Under modified accrual basis of accounting, revenues are recorded when susceptible to accrual: i.e., both measurable and available. "Available" means collectible within the current period or within 60 days after year end.

(Continued)

Bossier Parish Police Jury  
Benton, Louisiana  
Notes to Financial Statements  
December 31, 2014  
(Continued)

Expenditures are generally recognized under the modified accrual basis of accounting when the related liability is incurred. The exception to this general rule is that principal and interest on general obligation long-term debt, if any, is recognized when due.

**E. Budgets**

The Police Jury uses the following budget practices:

Proposed budgets for the ensuing year are prepared by the Treasurer during October of each year. During the month of November, the finance committee reviews the proposed budgets and makes changes as it deems appropriate. The availability of the proposed budgets for public inspection and the date of the public hearing on the budgets are then advertised in the official journal. The police jury holds a public hearing on the proposed budgets in order to receive comments from the public and other interested parties. Changes are made to the proposed budgets based on the public hearing and the desires of the police jury as a whole. The budgets are then adopted during a regular meeting or a special meeting held no later than 15 days prior to the beginning of the fiscal year, and notice is published in the official journal.

The police jury receives periodic budget comparison statements during the year that are used as a tool to control the operations of the parish. The Treasurer presents necessary budget amendments to the police jury during the year when, in their judgment, actual operations differ materially from those anticipated in the original budgets. During a regular or special meeting, the police jury reviews the proposed amendments, makes changes as it feels necessary, and formally adopts the amendments. The adoption of the amendments is included in the police jury minutes published in the official journal.

The police jury exercises budgetary control at the functional level. Within functions, the Treasurer has the authority to make amendments of up to 5%, as necessary. Unexpended appropriations lapse at year end and must be reappropriated in the next year's budget to be expended.

The availability of proposed budgets and the date of the public hearing for the 2014 budgets were published in the official journal on November 8, 2013. The 2014 budget hearings were held, and the budgets adopted at the jury meeting on November 20, 2013. Notice of adoption of the budgets was subsequently advertised in the official journal.

For the year ended December 31, 2014, the police jury adopted budgets on a cash basis for all funds.

**F. Cash, Cash Equivalents, and Investments**

Cash includes amounts in petty cash, demand deposits, interest bearing demand deposits, and time deposits. Cash equivalents include amounts in time deposits and those investments with original maturities of 90 days or less. Under state law, the police jury may deposit funds in demand deposits, interest bearing demand deposits, money market accounts, or time deposits with state banks organized under Louisiana law or any other state of the United States, or under the laws of the United States.

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Investments are limited by R.S. 33:2955 and the police jury's investment policy. Investments are reported at fair value.

For the purposes of the Statement of Cash Flows, the Sewer Fund considers all highly liquid investments (including restricted assets) with a maturity of three months or less when purchased to be cash equivalents.

**G. Restricted Cash**

Restricted cash represents amounts required by debt covenants to be segregated for capital projects and debt service, as well as amounts restricted for customer deposits for the Consolidated Waterworks/Sewerage District No. 1.

**H. Capital Assets**

Capital assets, except for infrastructure, purchased or acquired with an original cost of \$5,000 or more are reported at historical cost or estimated historical cost. Infrastructure assets purchased or acquired with an original cost of \$200,000 or more are reported at historical cost or estimated historical cost. Contributed assets are reported at fair market value as of the date received.

Additions, improvements, and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Depreciation on all assets is provided on the straight-line basis over the following estimated useful lives:

Buildings	40–75 years
Infrastructure	10–50 years
Furniture	7–10 years
Equipment	5–30 years
Vehicles	5–25 years
Library books and information	5 years

**I. Revenues**

Ad valorem taxes and the related state revenue sharing are recorded in the year the taxes are assessed. Ad valorem taxes are assessed on a calendar year basis, become due on November 15 of each year, and become delinquent on December 31. The taxes are generally collected in December of the current year and January and February of the ensuing year. Sales tax revenues are recorded in the period in which the underlying exchange has occurred. Gaming tax revenues are recorded in the period during which the exchange transactions on which the tax is imposed occur. Fines, forfeitures, fees, and court costs are recognized in the period they are collected by the Bossier Parish Sheriff. Interest income on demand and time deposits is recorded when earned.

Federal and state grants are recorded when the police jury is entitled to the funds, except for certain federal grants which require funds not expended to be returned to the funding source. On those grants revenue is recognized only upon expending those funds. Grant funds received but not expended are reflected in the fund financial statements as deferred inflows of resources.

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J. Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in the government-wide financial statements.

K. Deferred Outflows / Inflows of Resources

The police jury's governmental activities and governmental funds report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. The police jury has items that meet this definition and qualify for reporting in this category. Accordingly, the item, unavailable revenue, is reported in the governmental funds balance sheet and statement of net position. The police jury reports unavailable revenue from several sources, including property taxes and various other receipts and reimbursements. These amounts are deferred and recognized as an inflow of resources in the period for which the amounts are levied or when the amounts become available.

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. At this time, the Police Jury has no transactions that meet the definition of deferred outflows of resources.

L. Net Position

Net position represents the difference between assets and liabilities. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balance of any borrowing used for the acquisition, construction, or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through constitutional provisions or enabling legislation adopted by the police jury or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. The police jury's policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted resources are available.

M. Sales Taxes

During 1995 a special election was held in which a 1 ½% sales tax was passed in the Rural Sales Tax District of the Parish of Bossier, State of Louisiana. The sales tax is to be used for opening, operating, constructing and maintaining the public roads, bridges and drainage facilities.

During 1999, a special election was held in which a ¼% sales tax was passed in the Sales Tax District No. 1 of Bossier Parish, State of Louisiana. The sales tax is to be used for constructing, improving, acquiring, operating and maintaining facilities and equipment, ambulance service and otherwise paying the cost of ambulance service for the residents of Bossier Parish.

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During 2000, a special election was held in which a ½% sales tax was passed in the Parish of Bossier, State of Louisiana. The sales tax is to be allocated 70% to the Bossier Parish Police Jury and 30% to the Law Enforcement District of the Parish of Bossier, represented by the Sheriff of Bossier Parish.

The parish's share is to be used for capital improvement purposes including acquisition, construction, improvement, maintenance, and operations of a maximum security jail and courthouse facilities. The 30% which is allocated to the Law Enforcement District of the Parish is sent directly to the Sheriff of Bossier Parish and is not reflected in the financial statements of the police jury.

**N. Compensated Absences**

Employees of the police jury earn from 5 to 15 days of vacation leave each year, depending on their lengths of service. In the event that available vacation is not used by the end of the benefit year, employees will be allowed to carry over all unused vacation time. Upon termination of employment, unused vacation benefits will be paid in full. Accumulated vacation leave and sick, or a portion thereof, may be converted to additional retirement benefit credit upon application for normal retirement, based on the rules and regulations determined by the retirement system to which they contribute.

Employees of the police jury will accrue sick leave benefits which are calculated on the basis of a "benefit year" at the rate of 12 days per year. Unused sick leave will be allowed to accumulate without limit. Unused sick leave benefits will not be paid to employees while they are employed or upon termination of employment.

The current portion of compensated absences payable (the amount estimated to be used during the period of availability) is recorded as a liability in the fund financial statements. The entire balance of compensated absences payable is recognized as a liability in the government-wide financial statements. The non-current portion represents a reconciling item between the fund and government-wide statements.

**O. Interfund Activity**

Interfund activity is reported as either loans, reimbursements, or transfers. Loans are reported as interfund receivables and payables as appropriate and are subject to elimination upon consolidation. Reimbursements are when one fund incurs a cost, charges the appropriate benefiting fund and reduces its related cost as a reimbursement. Transfers between governmental funds are netted as part of the reconciliation to the government-wide financial statements.

**P. Use of Estimates**

Management uses estimates and assumptions in preparing financial statements. Those estimates and assumptions affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities, and reported revenues and expenses. Actual results could differ from those estimates.

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**Q. Long-Term Obligations**

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities in the statement of net assets. Bonds payable are reported net of the applicable bond premium or discount. Debt issuance costs, except any portion related to prepaid insurance costs, is recognized as an expense in the period incurred.

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of the debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses.

Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

**R. Fund Balance**

GASB has issued Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, which defines the different types of fund balances that a governmental entity must use for financial reporting purposes. GASB 54 requires the fund balance amounts to be properly reported within one of the fund balance categories listed below.

1. Nonspendable fund balances are amounts that cannot be spent because they are either (a) not in spendable form, such as inventory or prepaid expenses, or (b) legally or contractually required to be maintained intact, such as a trust that must be retained in perpetuity.
2. Restricted fund balances are restricted when constraints placed on the use of resources are either (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation.
3. Committed fund balances include amounts that can be used only for the specific purposes as a result of constraints imposed by the Police Jury (the Police Jury's highest level of decision making authority). Committed amounts cannot be used for any other purpose unless the Police Jury removes those constraints by taking the same type of action (i.e. legislation, resolution, or ordinance).
4. Assigned fund balances are amounts that are designated by the Police Jury to be used for specific purposes, but are neither restricted nor committed. Amounts are assigned through the police jury's budgetary process.
5. Unassigned fund balance are the residual classification for the Police Jury's general fund and include all spendable amounts not contained in the other classifications.

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When both restricted and unrestricted fund balances are available for use, it is the Police Jury's policy to use restricted fund balance first, then unrestricted fund balance. Furthermore, committed fund balances are reduced first, followed by assigned amounts, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of those unrestricted fund balance classifications can be used.

(2) New Accounting Pronouncement

In June 2012, the GASB issued Statement No. 68, *Accounting and Financial Reporting for Pensions, and amendment of GASB Statement No. 27*. This Statement improves accounting and financial reporting by state and local governments for pensions. It also improves information provided by state and local governmental employers about financial support for pensions that is provided by other entities. This Statement results from a comprehensive review of the effectiveness of existing standards governing accounting and financial reporting for pensions with regard to providing decision-useful information, supporting assessments of accountability and inter-period equity, and creating additional transparency. This Statement will be effective for the Police Jury in fiscal year 2015. The Police Jury is in the process of evaluating the impact of this pronouncement on its financial statements.

(3) Restatement of Net Position / Fund Balance

Net position / fund balance at December 31, 2013, were restated to correct the revenue recognition of property taxes to the period for which the taxes were budgeted.

	<u>Net Position</u>	<u>Fund Balance</u>
Balance, December 31, 2013, as previously reported	\$ 282,112,328	\$ 63,770,641
Correction of property tax revenue	( 15,032,891)	( 13,838,080)
Balance, December 31, 2013, restated	<u>\$ 267,079,437</u>	<u>\$ 49,932,561</u>

(4) Levied Taxes

The following is a summary of authorized and levied ad valorem taxes for the primary government for the year ended December 31, 2014:

	<u>Authorized Millage</u>	<u>Levied Millage</u>	<u>Expiration Date</u>
Parishwide taxes:			
General maintenance:			
Outside municipalities	4.00	2.68	Statutory
Within municipalities	2.00	1.34	Statutory
Road maintenance	1.99	2.01	2017
Library	8.31	7.57	2015
Health unit maintenance	.82	.83	2017
Correctional facilities	3.00	3.00	2021

The differences between authorized and levied millages are the result of the reassessment of taxable property required by Article 7, Section 23 of the Louisiana Constitution of 1974.

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(5) Cash, Cash Equivalents, and Investments

At December 31, 2014, the police jury has cash, cash equivalents, and investments (book balances), totaling \$46,893,930, as detailed below.

A. Cash and Cash Equivalents

Cash and cash equivalents at December 31, 2014 (book balances) totaled \$46,723,595, of which \$5,960,756 is shown as restricted. These deposits are stated at cost, which approximates market. Under state law, these deposits (or the resulting bank balances) must be secured by federal deposit insurance or the pledge of securities owned by the fiscal agent bank. The market value of the pledged securities plus the federal deposit insurance must at all times equal the amount on deposit with the fiscal agent.

B. Investments

Investments at December 31, 2014, consisted of certificates of deposit totaling \$170,335 with maturities greater than 90 days. The certificates of deposit are carried at cost, which approximates market.

C. Credit Risk

Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. As of December 31, 2014, \$43,449,367 of the Police Jury's bank balances totaling \$47,660,636 were exposed to custodial credit risk as follows:

Uninsured and collateral held by the pledging bank's  
 trust department not in the Police Jury's name:

Cash and cash equivalents	\$ 10,459,032
Certificates of deposit	<u>32,990,335</u>
	<u>\$ 43,449,367</u>

Even though the pledged securities are considered uncollateralized (Category 3) under the provisions of GASB Statement 3, R.S. 39:1229 imposes a statutory requirement on the custodial bank to advertise and sell the pledged securities within 10 days of being notified that the fiscal agent has failed to pay deposited funds upon demand.

D. Restricted Cash

Restricted cash at December 31, 2014, consisted of amounts received but not yet expended for the following purposes:

Governmental Activities -	
Sewer construction	\$ 2,743,435
Library State Aid grant	21,875
Debt service	<u>2,113,917</u>
Total – governmental activities	<u>\$ 4,879,227</u>

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Business-type activities –		
Debt service	\$	968,643
Customer deposits		<u>112,886</u>
Total – business-type activities	\$	<u>1,081,529</u>

(6) Receivables

The following is a summary of receivables at December 31, 2014:

<u>Class of</u> <u>Receivable</u>		
Governmental activities –		
Ad valorem taxes	\$	14,977,954
Sales and use taxes		2,026,024
Capital Outlay		3,324,947
Intergovernmental		315,556
Grants		32,939
Fees, charges, and commissions for services		91,626
Fines and forfeitures		55,974
Gaming		487,747
Mineral leases		11,166
Road project reimbursements		1,007,040
Other		<u>743,539</u>
Total – governmental activities	\$	<u>23,074,512</u>
Business-type activities –		
Accounts receivable – water and sewer charges	\$	<u>224,210</u>

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(7) Capital Assets

Capital asset activity for the year ended December 31, 2014, was as follows:

	Balance at Jan. 1, 2014	Transfers	Additions	Deletions	Balance at Dec. 31, 2014
<b>Governmental Activities:</b>					
<b>Capital assets, not being depreciated:</b>					
Land	\$ 12,207,084	\$	\$ 805,670	\$ (40,496)	\$ 12,972,258
Construction in progress	6,042,279	(3,040,380)	3,270,200		6,272,099
Total capital assets, not being depreciated	<u>18,249,363</u>	<u>(3,040,380)</u>	<u>4,075,870</u>	<u>(40,496)</u>	<u>19,244,357</u>
<b>Capital assets, being depreciated:</b>					
Buildings and improvements	108,060,059	67,621	144,858		108,272,538
Infrastructure	220,251,390	2,972,759	8,222,959		231,447,108
Furniture, equipment & vehicles	10,575,576		357,500	(14,236)	10,918,840
Library books and information material	4,631,676		559,810		5,191,486
Total capital assets, being depreciated	<u>343,518,701</u>	<u>3,040,380</u>	<u>9,285,127</u>	<u>(14,236)</u>	<u>355,829,972</u>
<b>Less accumulated depreciation:</b>					
Buildings and improvements	(24,025,483)		(2,644,445)		(26,669,928)
Infrastructure	(46,703,687)		(5,702,147)		(52,405,834)
Furniture, equipment & vehicles	(6,208,523)		(692,827)	9,965	(6,891,385)
Library books and information material	(3,526,904)		(454,178)		(3,981,082)
Total accumulated depreciation	<u>(80,464,597)</u>		<u>(9,493,597)</u>	<u>9,965</u>	<u>(89,948,229)</u>
Total capital assets, being depreciated, net	<u>263,054,104</u>	<u>3,040,380</u>	<u>(208,470)</u>	<u>(4,271)</u>	<u>265,881,743</u>
Governmental activities capital assets, net	<u>\$281,303,467</u>	<u>\$</u>	<u>\$ 3,867,400</u>	<u>\$ (44,767)</u>	<u>\$285,126,100</u>

Depreciation expense was charged to Governmental Activities as follows:

Judicial	\$ 1,428
Public safety	119,703
Public works	7,341,099
Health and welfare	18,667
Culture and recreation	719,635
Capital projects	255,719
Economic development	894,312
General government - other	143,034
	<u>\$ 9,493,597</u>

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	Balance at Jan. 1, 2014	Transfers	Additions	Deletions	Balance at Dec. 31, 2014
<b>Business-Type Activities:</b>					
<b>Capital assets, not being depreciated:</b>					
Land	\$ 1,301,778	\$	\$ 110,034	\$	\$ 1,411,812
Goodwill	1,226,000				1,226,000
Construction in progress	3,279,798	(119,742)	10,471,550		13,631,606
Total capital assets, not being depreciated	5,807,576	(119,742)	10,581,584		16,269,418
<b>Capital assets, being depreciated:</b>					
Furniture, equipment & vehicles	34,602	119,742	43,137		197,481
Buildings and improvements	4,953,684				4,953,684
Total capital assets, being depreciated	4,988,286	119,742	43,137		5,151,165
<b>Less accumulated depreciation:</b>					
Furniture, equipment & vehicles	(412)		(4,943)		(5,355)
Buildings and improvements	(333,305)		(202,580)		(535,885)
Total accumulated depreciation	(333,717)		(207,523)		(541,240)
Total capital assets, being depreciated, net	4,654,569	119,742	(164,386)		4,609,925
Business-type activities capital assets, net	<u>\$ 10,462,145</u>	<u>\$</u>	<u>\$ 10,417,198</u>	<u>\$</u>	<u>\$ 20,879,343</u>

Depreciation expense was charged to Business-Type Activities as follows:

Water and Sewer	<u>\$ 207,523</u>
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(8) Accounts Payable and Accrued Expenses

Accounts payable and accrued expenses at December 31, 2014, consisted of the following:

<u>Class of Payable</u>	<u>Governmental Activities</u>	<u>Business-type Activities</u>	<u>Total</u>
Salaries and benefits	\$ 244,895	\$ -	\$ 244,895
Accounts	4,843,488	304,001	5,147,489
Compensated absences	28,149	-	28,149
Other		<u>12,282</u>	<u>12,282</u>
Total – fund statements	<u>5,116,532</u>	<u>316,283</u>	<u>5,432,815</u>
Accrued interest	<u>554,352</u>	<u>-</u>	<u>554,352</u>
Total – government-wide statements	<u>\$ 5,670,884</u>	<u>\$ 316,283</u>	<u>\$ 5,987,167</u>

(9) Interfund Balances

Interfund balances, on the fund statements, at December 31, 2014 consisted of the following:

<u>Due To</u>	<u>Due From</u>			<u>Total</u>
	<u>Highway</u>	<u>Capital Improvements</u>	<u>Non-Major Governmental Funds</u>	
General	\$ 55,782	\$ 11,300	\$ 2,289	\$ 69,371
Non-Major Governmental Funds			<u>6,373</u>	<u>6,373</u>
Total	<u>\$ 55,782</u>	<u>\$ 11,300</u>	<u>\$ 8,662</u>	<u>\$ 75,744</u>

The interfund balances are the result of the time lag between dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

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(10) Interfund Transfers

Interfund transfers for the year ended December 31, 2014 consisted of the following:

Transfer To	Transfer From								Total
	General	Highway	Library	Capital Improvements	LCDS Sewer Construction	Non-Major Governmental Funds	Total Governmental Funds	Proprietary Fund	
General	\$	\$ 75,000	\$	\$ 1,154,000	\$	\$ 8,861	\$ 1,237,661	\$	\$ 1,237,661
LCDA Sewer								649,616	649,616
Corrections	16,878						16,878		16,878
Non-Major Governmental Funds	1,110,200	1,278,100	483,300	3,212,859	131,582	1,311,474	7,527,515		7,527,515
Total fund statements	<u>\$ 1,127,078</u>	<u>\$ 1,353,100</u>	<u>\$ 483,300</u>	<u>\$ 4,366,859</u>	<u>\$ 131,582</u>	<u>\$ 1,320,135</u>	<u>\$ 8,782,054</u>	<u>\$ 649,616</u>	<u>\$ 9,431,670</u>
Reclassify contributed capital for government wide statements								<u>(9,325,688)</u>	
Total government wide statements								<u>\$ 8,676,072</u>	

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

Transfers in the government-wide financial statements have been adjusted for the reclassification of contributed capital transferred from governmental activities to business-type activities of \$9,325,689. This amount consists of the transfer of capital assets purchased with capital outlay funding from the sewer construction governmental fund to the Consolidated Waterworks / Sewerage District No. 1 enterprise fund.

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(11) Deferred Inflows of Resources

Deferred inflows of resources at December 31, 2014, consisted of the following:

	General Fund	Highway	Library	Capital Improvements	Corrections	LCDA Sewer Construction	Other Governmental Funds	Total
Unavailable revenue								
Property Tax	\$ 1,948,025	\$ 1,966,068	\$ 7,404,640	\$	\$ 2,934,461		\$ 811,884	\$ 15,065,078
Grants		322,540				113,041		435,581
Other	73,369	127,473	5,117	16,695	4,747		6,963	234,364
Total inflows of resources	<u>\$ 2,021,394</u>	<u>\$ 2,416,081</u>	<u>\$ 7,409,757</u>	<u>\$ 16,695</u>	<u>\$ 2,939,208</u>	<u>\$ 113,041</u>	<u>\$ 818,847</u>	<u>15,735,023</u>
Reclassify deferred inflows for government wide statements								<u>(669,945)</u>
Total government wide statements								<u>\$ 15,065,078</u>

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(12) Long-Term Liabilities

Long-term liability activity for the year ended December 31, 2014, was as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Amounts Due Within One Year
Certificate of indebtedness:					
Certificates of Indebtedness, Series 2005 (Library)	\$ 815,000	\$ —	\$ ( 400,000)	\$ 415,000	\$ 415,000
Total certificate of indebtedness	<u>815,000</u>	<u>—</u>	<u>( 400,000)</u>	<u>415,000</u>	<u>415,000</u>
Revenue Bonds:					
Sales Tax Bond 2010A	24,830,000	—	( 2,535,000)	22,295,000	2,635,000
Series 2010 Build America Bond	5,942,000	—	( 781,000)	5,161,000	803,000
Revenue Bonds Series 2012 (LCDA CWWSO)	11,835,000	—	—	11,835,000	140,000
Unamortized premium - series 2012	554,291	—	( 19,113)	535,178	19,113
Revenue Bonds Series 2007 (LCDA Improvements)	<u>13,535,000</u>	<u>—</u>	<u>( 735,000)</u>	<u>12,800,000</u>	<u>765,000</u>
Total Revenue Bonds	<u>56,696,291</u>	<u>—</u>	<u>( 4,070,113)</u>	<u>52,626,178</u>	<u>4,362,113</u>
Other long-term liabilities:					
Compensated absences	377,194	224,405	( 231,159)	370,440	249,901
Other post-employment benefit obligations	<u>7,178,307</u>	<u>1,370,866</u>	<u>—</u>	<u>8,549,173</u>	<u>—</u>
Total other long-term liabilities	<u>7,555,501</u>	<u>1,595,271</u>	<u>( 231,159)</u>	<u>8,919,613</u>	<u>249,901</u>
Governmental activities long-term liabilities	<u>\$ 65,066,792</u>	<u>\$ 1,595,271</u>	<u>\$( 4,701,272)</u>	61,960,791	5,027,014
Less amounts due within period of availability— recorded in accounts payable				<u>( 28,149)</u>	<u>( 28,149)</u>
Total long-term liabilities, government-wide statements				<u>\$ 61,932,642</u>	<u>\$ 4,998,865</u>

(Continued)

Bossier Parish Police Jury  
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Notes to Financial Statements  
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	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Amounts Due Within One Year</u>
<b>Business-type Activities:</b>					
Utility Revenue					
Bonds	\$ 572,460	\$ 1,169,925	\$ —	\$ 1,742,385	\$ 80,000

Certificates of indebtedness are comprised of the following issues:

Series 2005, original amount \$3,400,000 for the purpose of acquiring, constructing, improving and equipping the public library facilities and system; due in annual installments of \$240,000 to \$415,000 through March 1, 2015; interest rate of 3.67%; repayment of debt is paid from ad valorem taxes from the Library Fund

\$ 415,000

Governmental activities revenue bonds consist of the following issues:

Sales Tax Refunding Bonds, Series 2010A, original amount \$24,830,000 for the purpose of advance refunding the Series 2002 Bonds, thus providing debt reductions and recapture of the reserve fund; interest rate 2.73%; due in annual installments of approximately \$1,800,000 to \$3,230,000 through 2022. Repayment of debt will be from sales tax revenues.

\$ 22,295,000

Series 2010, Build America Bonds, original amount \$8,162,000 for the acquiring, upgrade, expansion and construction of parish owed public improvements; interest rate of 5.00%; due in annual installments of approximately \$720,000 to \$919,000 through 2020. Repayment of debt will be from any lawfully available funds.

5,161,000

Series 2012, Revenue Bonds, original amount \$11,835,000 for the acquisition, upgrade, expansion, construction and equipping parish owned public improvements; interest rate of 2.0% to 5.00%; due in annual installments of approximately \$413,060 to \$1,209,000 through 2042. Repayment of debt will be from any lawfully available funds.

11,835,000

(Continued)

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Series 2007, original amount \$17,325,000 for the purpose of the acquiring, constructing or improving streets and roads, parks and recreational facilities, and economic development facilities within the parish, title to which shall be in the public; interest rates range from 4.00% to 4.50%; due in annual installments of approximately \$1,310,000 through 2027. Repayment of debt will be from any lawfully available funds.

12,800,000  
\$ 52,091,000

Business-type activities utility revenue bonds consist of the following issues:

Series 2012, Utilities Revenue Bonds, total amount available \$17,750,000 for constructing and acquiring improvements, extensions and replacements to the sewer system or any portion thereof; interest rate of .45% due in semi-annual installments of approximately \$39,938 through 2014 then annual amounts of approximately \$900, 000 to \$975,000 through 2034. Payable from income and revenues derived from the sewer system. As of December 31, 2014, only \$1,742,385 was drawn on this issue through the Clean Water State Revolving Fund administered by the Louisiana Department of Environmental Quality.

\$ 1,742,385

In March, 2013, the policy jury issued \$286,500 of sewer revenue bonds, series 2013, with the Louisiana Department of Environmental Quality. The bonds were issued pursuant to the DEQ's forgiveness program. As the bonds are issued (drawdown), the obligations of the police jury to repay said sums were forgiven by the DEQ. Total amount draw down under this series in 2014 was \$103,598.

Payments on long-term debt – certificates of indebtedness and revenue bonds are made from debt service funds. Compensated absences liability will be liquidated through various governmental funds. The liability for compensated absences at December 31, 2014, was allocated to the following funds: General fund (30%), Highway fund (33%), Library fund (22%), and Non-Major Governmental funds (15%).

Debt service requirements at December 31, 2014, were as follows:

<u>Fiscal Year</u>	<u>Certificate of Indebtedness</u>		
	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2015	<u>\$ 415,000</u>	<u>\$ 7,615</u>	<u>\$ 422,615</u>

(Continued)

Bossier Parish Police Jury  
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Fiscal Year	Revenue Bonds		
	Principal	Interest	Total
2015	\$ 4,343,000	\$ 1,945,160	\$ 6,288,160
2016	4,500,000	1,799,624	6,299,624
2017	4,648,000	1,648,959	6,296,959
2018	4,801,000	1,493,436	6,294,436
2019	4,970,000	1,332,720	6,302,720
2020-2024	15,004,000	4,461,834	19,465,834
2025-2029	4,640,000	2,687,019	7,327,019
2030-2034	1,310,000	2,097,000	3,407,000
2035-2039	4,575,000	1,458,750	6,033,750
2040-2042	3,300,000	310,850	3,610,850
	<u>\$52,091,000</u>	<u>\$19,235,352</u>	<u>\$71,326,352</u>

Fiscal Year	Utility Revenue Bonds		
	Principal	Interest	Total
2015	\$ 80,000	\$ 12,755	\$ 92,755
2016	80,328	7,305	87,633
2017	81,015	6,942	87,957
2018	81,800	6,576	88,376
2019	82,586	6,206	88,792
2020-2024	425,010	25,355	450,365
2025-2029	445,533	15,564	461,097
2030-2034	466,113	5,296	471,409
	<u>\$ 1,742,385</u>	<u>\$ 85,999</u>	<u>\$ 1,828,384</u>

(13) Pension Plan

*Plan Description.* Substantially all employees of the Bossier Parish Police Jury are members of the Parochial Employees Retirement System of Louisiana (System), a cost-sharing, multiple-employer defined benefit pension plan administered by a separate board of trustees. The System is composed of two distinct plans, Plan A and Plan B, with separate assets and benefit provisions. All employees of the police jury are members of Plan A.

All permanent employees working at least 28 hours per week who are paid wholly or in part from parish funds are eligible to participate in the System. Under Plan A, employees who retire at or after age 65 with at least 7 years of creditable service, at or after age 60 with at least 10 years of creditable service, at or after age 55 with at least 25 years of creditable service, or at any age with at least 30 years of creditable service are entitled to a retirement benefit, payable monthly for life, equal to 3% of their final-average salary for each year of creditable service. Final-average salary is the employee's average salary over the 36 consecutive or joined months that produce the highest average. The System also provides death and disability benefits. Benefits are established or amended by state statute.

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Bossier Parish Police Jury  
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Notes to Financial Statements  
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The System issues an annual publicly available financial report that includes financial statements and required supplementary information for the System. That report may be obtained by writing to the Parochial Employees' Retirement System, Post Office Box 14619, Baton Rouge, Louisiana 70898-4619, or by calling (225) 928-1361.

*Funding Policy.* State statute requires covered employees to contribute a percentage of their salaries to the plan. As provided by R.S. 11:103, the employer contributions are determined by an actuarial valuation and are subject to change each year based on the results of the valuation for the prior fiscal year. Under Plan A, members are required by state statute to contribute 9.5% of their annual covered salary and the Bossier Parish Police Jury is required to contribute at an actuarially determined rate. Contribution rates were 16.00%, 16.75%, and 15.75% of annual covered payroll for 2014, 2013, and 2012, respectively. Contributions to the System include one-fourth of one percent (except Orleans and East Baton Rouge Parishes) of the taxes shown to be collectible by the tax rolls of each parish. These tax dollars are divided between Plan A and Plan B based proportionately on the salaries of the active members of each plan. The Bossier Parish Police Jury's contributions to the System under Plan A for the years ending December 31, 2014, 2013, and 2012, were \$1,175,056, \$1,483,336, and \$1,347,529, respectively, equal to the required contributions for each year.

(14) Other Postemployment Benefits

**Plan Description** – The Bossier Parish Police Jury administers a single-employer defined benefit Other Post Employment Benefit plan (OPEB). The Bossier Parish Police Jury's medical benefits are provided through a comprehensive medical plan and are made available to employees upon actual retirement.

Most employees are covered by the Parochial Employees' Retirement System of Louisiana, whose retirement eligibility (D.R.O.P. entry) provisions are as follows: 30 years of service at any age; age 55 and 25 years of service; age 60 and 10 years of service; or, age 65 and 7 years of service. For employees hired on and after January 1, 2007 retirement eligibility (D.R.O.P. entry) provisions are as follows: age 55 and 30 years of service; age 62 and 10 years of service; or, age 67 and 7 years of service. For the few employees not covered by that system, the same retirement eligibility has been assumed.

Dental insurance coverage is provided to retirees. The employer pays 80% of the cost of the dental insurance for the retiree dependents. We have used the unblended rates provided. All of the assumptions used for the valuation of the medical benefits have been used for dental insurance except for the trend assumption; zero trend was used for dental insurance. The dental actuarial costs and liabilities are included in the medical results.

Life insurance coverage is available to retirees and the blended rate (active and retired). The retiree pays 20% of the "cost" of the retiree life insurance, but it is based on the blended rate. Since GASB Codification Section P50 requires the use of "unblended" rates, we have used the 94GAR mortality table described below to "unblend" the rates so as to reproduce the composite blended rate overall as the rate structure to calculate the actuarial valuation results for life insurance. All of the assumptions used for the valuation of the medical benefits have been used except for the trend assumption; zero trend was used for life insurance. Retiree insurance coverage amounts are reduced to a flat \$9,000, although certain current retirees have different amounts from prior schedules.

(Continued)

Bossier Parish Police Jury  
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**Contribution Rates** – Employees do not contribute to their post-employment benefits costs until they become retirees and begin receiving those benefits. The plan provisions and contribution rates are contained in the official plan documents.

**Fund Policy** – Until 2008, the Bossier Parish Police Jury recognized the cost of providing post-employment medical and life insurance benefits (the Bossier Parish Police Jury's portion of the retiree medical and life insurance benefit premiums) as an expense when the benefit premiums were due and thus financed the cost of the post-employment benefits on a pay-as-you-go basis. In 2014 and 2013, the Bossier Parish Police Jury's portion of health care and life insurance funding cost for retired employees totaled \$395,821 and \$271,449, respectively.

Effective January 1, 2008, the Bossier Parish Police Jury implemented Government Accounting Standards Board Codification Section P50, *Accounting and Financial Reporting by Employers for Post employment Benefits Other than Pensions* (GASB Codification Section). This amount was applied toward the Net OPEB Benefit Obligation as shown in the following table.

**Annual Required Contribution** – The Bossier Parish Police Jury's Annual Required Contribution (ARC) is an amount actuarially determined in accordance with GASB Codification Section P50. The ARC is the sum of the Normal Cost plus the contribution to amortize the Unfunded Actuarial Accrued Liability (UAAL). A level dollar, open amortization period of 30 years (the maximum amortization period allowed by GASB Codification Section P50) has been used for the post-employment benefits. The actuarially computed ARC is as follows:

	<u>2014</u>	<u>2013</u>
Normal cost	\$ 929,360	\$ 745,776
30-year UAL amortization amount	965,317	750,706
Annual required contribution (ARC)	<u>\$ 1,894,677</u>	<u>\$ 1,496,482</u>

**Net Post-employment Benefit Obligation (Asset)** – The table below shows the Bossier Parish Police Jury's Net Other Post-employment Benefit (OPEB) Obligation for fiscal years ending December 31:

	<u>2014</u>	<u>2013</u>
Beginning Net OPEB Obligation	\$ 7,178,307	\$ 6,061,348
Annual required contribution	1,894,677	1,496,482
Interest on Net OPEB Obligation	287,132	242,454
ARC Adjustment	<u>(415,122)</u>	<u>(350,528)</u>
OPEB Cost	1,766,687	1,388,408
Contribution	-	-
Current year retiree premium	<u>(395,821)</u>	<u>(271,449)</u>
Change in Net OPEB Obligation	<u>1,370,866</u>	<u>1,116,959</u>
Ending Net OPEB Obligation	<u>\$ 8,549,173</u>	<u>\$ 7,178,307</u>

(Continued)

Bossier Parish Police Jury  
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The following table shows the Bossier Parish Police Jury's annual post employment benefits (PEB) cost, percentage of the cost contributed, and the net unfunded post employment benefits (PEB) liability for last year and this year:

<u>Fiscal Year Ended</u>	<u>Annual OPEB Cost</u>	<u>Percentage of Annual Cost Contributed</u>	<u>Net OPEB Liability (Asset)</u>
December 31, 2014	\$ 1,766,687	22.40%	\$ 8,549,173
December 31, 2013	\$ 1,388,408	19.55%	\$ 7,178,307
December 31, 2012	\$ 1,350,448	18.61%	\$ 6,061,348

**Funded Status and Funding Progress** – In 2014 and 2013, the Bossier Parish Police Jury made no contributions to its post-employment benefits plan. The plan is not funded, has no assets, and hence has a funded ratio of zero. Based on the January 1, 2014 actuarial valuation, the most recent valuation, the Actuarial Accrued Liability (AAL) at the end of the year December 31, 2014 was \$17,359,981 which is defined as that portion, as determined by a particular actuarial cost method (the Bossier Parish Police Jury uses the Projected Unit Credit Cost Method), of the actuarial present value of post-employment plan benefits and expenses which is not provided by normal cost.

	<u>2014</u>	<u>2013</u>
Actuarial Accrued Liability (AAL)	\$ 17,359,981	\$ 12,981,315
Actuarial Value of Plan Assets (AVP)	-	-
Unfunded Act. Accrued Liability (UAAL)	\$ 17,359,981	\$ 12,981,315
Funded Ratio (AVP/AAL)	0.00%	0.00%
Covered Payroll (active plan members)	\$ 8,128,994	\$ 8,532,873
UAAL as a percentage of covered payroll	213.56%	152.13%

**Actuarial Methods and Assumptions** – Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future. The actuarial valuation for post-employment benefits includes estimates and assumptions regarding (1) turnover rate; (2) retirement rate; (3) health care cost trend rate; (4) mortality rate; (5) discount rate (investment return assumption); and (6) the period to which the costs apply (past, current, or future years of service by employees). Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future.

The actuarial calculations are based on the types of benefits provided under the terms of the substantive plan (the plan as understood by the Bossier Parish Police Jury and its employee plan members) at the time of the valuation and on the pattern of sharing costs between the Bossier Parish Police Jury and its plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations on the pattern of cost sharing between the Bossier Parish Police Jury and plan members in the future. Consistent with the long-term perspective of actuarial calculations, the actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial liabilities and the actuarial value of assets.

(Continued)

Bossier Parish Police Jury  
Benton, Louisiana  
Notes to Financial Statements  
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**Actuarial Cost Method** – The ARC is determined using the Projected Unit Credit Cost Method. The employer portion of the cost for retiree medical care in each future year is determined by projecting the current cost levels using the healthcare cost trend rate and discounting this projected amount to the valuation date using the other described pertinent actuarial assumptions, including the investment return assumption (discount rate), mortality and turnover.

**Actuarial Value of Plan Assets** – There are not any plan assets. It is anticipated that in future valuations, should funding take place, a smoothed market value consistent with Actuarial Standards Board ASOP 6, as provided in paragraph number 125 of GASB Codification Section P50.

**Turnover Rate** – An age-related turnover scale based on actual experience has been used. The rates, when applied to the active employee census, produce a composite average annual turnover of approximately 5%.

**Post-employment Benefit Plan Eligibility Requirements** – Based on past experience, it has been assumed that entitlement to benefits will commence three years after eligibility to enter the D.R.O.P., as described above under "Plan Description". Medical benefits are provided to employees upon actual retirement.

**Investment Return Assumption (Discount Rate)** – GASB Codification Section P50 states that the investment return assumption should be the estimated long-term investment yield on the investments that are expected to be used to finance the payment of benefits (that is, for a plan which is funded). Based on the assumption that the ARC will not be funded, a 4% annual investment return has been used in this valuation.

**Health Care Cost Trend Rate** – The expected rate of increase in medical cost is based on a graded schedule beginning with 8% annually, down to an ultimate annual rate of 5.0% for ten year out and later.

**Mortality Rate** - The 1994 Group Annuity Reserving (94GAR) table, projected to 2002, based on a fixed blend of 50% of the unloaded male mortality rate and 50% of the unloaded female mortality rates, was used. This is a recently published mortality table which has been used in determining the value of accrued benefits in defined benefit pension plans. Projected future mortality improvement has not been used since it is our opinion that this table contains sufficiently conservative margin for the population involved in this valuation.

**Method of Determining Value of Benefits** – The "value of benefits" has been assumed to be the portion of the premium after retirement date expected to be paid by the employer for each retiree and has been used as the basis for calculating the actuarial present value of OPEB benefits to be paid. The employer pays 80% of the cost of the medical insurance for the retirees and dependents.

(Continued)

Bossier Parish Police Jury  
Benton, Louisiana  
Notes to Financial Statements  
December 31, 2014  
(Continued)

The rates provided applicable before age 65 are "blended" rates. Since GASB Codification Section P50 mandates that "unblended" rates be used, we have estimated the "unblended" rates for two broad groups: active and retired before Medicare eligibility. It has been assumed that the retiree rate before Medicare eligibility is 130% of the blended rate.

**Inflation Rate** - Included in both the Investment Return Assumption and the Healthcare Cost Trend rates above is an implicit inflation assumption of 2.50% annually.

**Projected Salary Increases** - This assumption is not applicable since neither the benefit structure nor the valuation methodology involves salary.

**Post-retirement Benefit Increases** - The plan benefit provisions in effect for retirees as of the valuation date have been used and it has been assumed for valuation purposes that there will not be any changes in the future.

Below is a summary of OPEB cost and contributions for the last three fiscal calendar years.

	<u>OPEB Costs and Contributions</u>		
	FY 2012	FY 2013	FY 2014
OPEB Cost	\$ 1,350,448	\$ 1,388,408	\$ 1,766,687
Contribution	-	-	-
Retiree premium	<u>251,342</u>	<u>271,449</u>	<u>395,821</u>
Total contribution and premium	<u>251,342</u>	<u>271,449</u>	<u>395,821</u>
Change in net OPEB obligation	<u>\$ 1,099,106</u>	<u>\$ 1,116,959</u>	<u>\$ 1,370,866</u>
% of contribution to cost	0.00%	0.00%	0.00%
% of contribution plus premium to cost	18.61%	19.55%	22.40%

(15) Criminal Court Fund

R.S. 15:571.11 requires that one-half of any balance remaining in the criminal court fund at year-end be transferred to the parish General Fund. The following details the amount due at December 31, 2014:

Balance due at January 1, 2014	\$ 527
Amount due for 2014	<u>8,662</u>
Total	9,189
Remitted during 2014	<u>( 527)</u>
Balance due at December 31, 2014	<u>\$ 8,662</u>

(Continued)

Bossier Parish Police Jury  
Benton, Louisiana  
Notes to Financial Statements  
December 31, 2014  
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(16) Commitments

Waterworks / Sewerage District

The Consolidated Waterworks / Sewerage District No. 1 (District) has on-going water and sewer projects for water / sewer infrastructure improvements within Bossier parish. The estimated costs of those improvements are approximately \$55,000,000. Funding for the improvements is to be provided by a loan from the State of Louisiana, Department of Environmental Quality for \$17,750,000; issuance of revenue bonds through the Louisiana Local Government Authority for \$11,835,000; and State of Louisiana capital outlay funds totaling approximately \$15,500,000. As of December 31, 2014, approximately \$21,420,583 had been expended for acquisition of water/sewer system and planning costs.

As of December 31, 2014, the police jury has commitments for signed construction, engineering, and other contracts in relation to the District of approximately \$27,436,841. As of December 31, 2014, approximately \$12,485,217 had been incurred on those contracts, and the balance remaining in those contracts was approximately \$14,951,624, which will be incurred subsequent to December 31, 2014.

Subsequent to December 31, 2014, the District awarded additional construction contracts in relation to the sewerage project totaling approximately \$9,558,732.

Other Commitments

As of December 31, 2014, the police jury has commitments for signed construction, engineering, and other contracts of approximately \$11,850,224. As of December 31, 2014, approximately \$7,970,636 had been incurred on those contracts, and the balance remaining in those contracts was approximately \$3,879,588, which will be incurred subsequent to December 31, 2014.

A Cooperative Endeavor Agreement (CEA) was entered into between the State of Louisiana, Louisiana Department of Economic Development, Bossier Parish Police Jury, City of Bossier City, Cyberspace Innovation Center, Inc, (CIC) and Computer Sciences Corporation. The CEA details funding in regards to a building and improvements jointly owned by Bossier Parish Police Jury and City of Bossier City. The Bossier Parish Police Jury and City of Bossier City obligate to provide CIC with a grant for any costs in excess of the State Facility Construction Grant necessary to complete the Facility. The police jury and city obligate a grant of \$10 million (\$5 million from Bossier Parish Police Jury and \$5 million from City of Bossier City), unless the City and Parish mutually agree otherwise. The police jury and city have not yet been asked to provide any funds on this project.

(17) Donated Infrastructure

Included in capital grants and contributions in the Statement of Activities is \$8,062,966 of donated infrastructure. The donations are the result of the Bossier Parish Police Jury's acceptance of subdivisions into the jury's road maintenance system.

(Continued)

Bossier Parish Police Jury  
Benton, Louisiana  
Notes to Financial Statements  
December 31, 2014  
(Continued)

(18) Litigation and Claims

At December 31, 2014, the police jury is involved in numerous lawsuits. In the opinion of legal counsel for the police jury, the potential loss on all claims and lawsuits will not be significant to the police jury's financial statements.

(19) Economic Dependency

The following are the principal taxpayers for the parish and their 2013 assessed valuation.

	<u>2013 Assessed Valuation</u>	<u>Percent of Total Assessed Valuation</u>
Petrohawk Operating	\$ 31,514,500	2.84%
Horseshoe Entertainment	20,876,640	1.88%
KCS Resources, LLC	20,451,920	1.84%
J-W Operating	18,276,680	1.65%
Southwestern Electric Power	16,116,180	1.45%
Halliburton Energy	14,314,760	1.29%
Midcontinent Express	14,587,250	1.32%
Calumet Lubricants	13,194,500	1.19%
Gulf Crossing Pipeline	11,731,000	1.06%
Eldorado Casino Shreveport	<u>8,177,720</u>	<u>.74%</u>
	<u>\$ 169,241,150</u>	<u>15.26%</u>

The police jury received gaming revenues of \$4,265,533 from local gaming establishments.

(20) Advance to Consolidated Waterworks / Sewerage District No. 1

The police jury provided proceeds of revenue bond borrowings not to exceed \$11,835,000 to the Consolidated Waterworks / Sewerage District No. 1 (District) for the purpose of financing the purchase of existing water and sewerage systems within the District and other costs of establishment of the system. This arrangement was formalized through a cooperative endeavor agreement between the police jury and the District in order to provide interim financing sufficient to purchase existing systems as needed by the District. It is the intent for the District to repay the advance from the police jury through funds generated by operations. The amount advanced by the police jury as of December 31, 2014, was approximately \$8,243,332. This amount is shown in the accompanying fund financial statements as advance to waterworks / sewerage district and advance from police jury, and is shown as internal balances on the accompanying government-wide financial statements.

(21) Risk Management

The police jury purchases commercial insurance to provide workers compensation coverage and general liability and property insurance. There were no significant reductions in insurance coverage from the previous year.

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Bossier Parish Police Jury  
Benton, Louisiana  
Notes to Financial Statements  
December 31, 2014  
(Continued)

(22) Fund Balance Classifications

The constraints on fund balance as listed in aggregate in the Statement of Revenues, Expenditures, and Changes in Fund Balance are detailed according to balance classification and fund, as follows:

	Major Special Revenue Funds					Major Capital Projects Fund		Other Governmental Funds	Total
	General Fund	Highway	Library	Corrections	Capital Improvements	LCDA Sewer Construction	LCDA Public Improvements		
<b>Fund balances:</b>									
Nonspendable	\$	\$	\$	\$	\$	\$ 8,243,332	\$	\$	\$ 8,243,332
<b>Restricted:</b>									
Culture and recreation			8,009,313						8,009,313
Capital projects					9,022,454				9,022,454
Health and Welfare								2,332,614	2,332,614
Operations and maintenance				748,940					748,940
Public safety								199,659	199,659
Public Works								611,167	611,167
Debt service								3,470,999	3,470,999
Economic development								106,526	106,526
Sewer operations						3,104,345			3,104,345
<b>Assigned:</b>									
Juvenile detention	1,849,661								1,849,661
Public works		6,724,894							6,724,894
Culture and recreation			392,963					111,288	504,251
Operations and maintenance				1,438,989	137,935			8,661	1,585,585
Capital projects	1,238,022						1,429,036	4,534,458	7,201,516
Health and Welfare								25,254	25,254
Economic development								359,973	359,973
Unassigned	1,919,510								1,919,510
<b>Total fund balances</b>	<b>\$ 5,007,193</b>	<b>\$ 6,724,894</b>	<b>\$ 8,402,276</b>	<b>\$ 2,187,929</b>	<b>\$ 9,160,389</b>	<b>\$ 11,347,677</b>	<b>\$ 1,429,036</b>	<b>\$ 11,760,599</b>	<b>\$ 56,019,993</b>

(23) Subsequent Events

Subsequent events have been evaluated through June 25, 2015, the date the financial statements were available to be issued.

In May 2015, the policy jury issued \$11,590,000 of revenue refunding bonds series 2015 to refund series 2007 revenue bonds.

In May 2015, Consolidated Waterworks/Sewerage District No. 1 issued \$10,000,000 of taxable utilities revenue bonds series 2015, for the purpose of constructing and acquiring improvements and extensions to the sewerage portion of the combined waterworks and sewerage system of the district.

In January 2015, the police jury appropriated \$1,340,000 to Cyber Innovation Center, Inc. for improvements to the existing building which is jointly owned by the police jury and the City of Bossier City.

(24) Customer Deposits

Deposits held for customers that are currently active on the water and sewer system total \$112,887 at December 31, 2014.

Bossier Parish Policy Jury  
Benton, Louisiana  
Required Supplementary Information  
Budgetary Comparison Schedule  
General Fund  
For the Year Ended December 31, 2014

	Budgeted Amounts		Actual Amounts (Budgetary Basis)	Variance with Final Budget
	Original	Final		Positive (Negative)
<b>Revenues:</b>				
Ad valorem taxes	\$ 1,712,000	\$ 1,802,000	\$ 1,800,564	\$ (1,436)
Sales tax	1,300,000	1,465,000	1,453,594	(11,406)
Licenses and permits	668,000	631,100	775,707	144,607
Intergovernmental revenues	1,450,200	2,041,299	1,850,852	(190,447)
Fees, charges, and commissions for services	152,500	152,500	68,231	(84,269)
Other revenues	196,980	207,754	195,117	(12,637)
<b>Total revenues</b>	<b>5,479,680</b>	<b>6,299,653</b>	<b>6,144,065</b>	<b>(155,588)</b>
<b>Expenditures:</b>				
<b>Current:</b>				
<b>General government:</b>				
Legislative	441,250	439,250	426,363	12,887
Judicial	630,825	626,400	590,132	36,268
Elections	290,200	290,200	165,763	124,437
Finance and administrative	1,671,300	1,705,495	1,455,677	249,818
Other	262,099	262,099	262,866	(767)
Public safety	1,544,688	1,709,688	1,660,217	49,471
Health and welfare	186,240	187,090	187,139	(49)
Culture and recreation	68,000	68,000	66,228	1,772
Capital projects	1,000			
Economic development	216,908	178,508	147,744	30,764
<b>Total expenditures</b>	<b>5,312,510</b>	<b>5,466,730</b>	<b>4,962,129</b>	<b>504,601</b>
<b>Excess (deficiency) of revenues over expenditures</b>	<b>167,170</b>	<b>832,923</b>	<b>1,181,936</b>	<b>349,013</b>
<b>Other financing sources (uses):</b>				
Operating transfers in			75,527	75,527
Operating transfers out	(1,010,200)	(1,110,000)	(1,127,078)	(17,078)
<b>Total other financing sources (uses)</b>	<b>(1,010,200)</b>	<b>(1,110,000)</b>	<b>(1,051,551)</b>	<b>58,449</b>
<b>Excess (deficiency) of revenues and other sources over expenditures and other uses</b>	<b>(843,030)</b>	<b>(277,077)</b>	<b>130,385</b>	<b>407,462</b>
<b>Fund balances at beginning of year</b>	<b>1,797,634</b>	<b>1,797,634</b>	<b>1,786,658</b>	<b>(10,976)</b>
<b>Fund balances at end of year</b>	<b>\$ 954,604</b>	<b>\$ 1,520,557</b>	<b>\$ 1,917,043</b>	<b>\$ 396,486</b>

See accompanying note to the required supplementary schedule.

Bossier Parish Policy Jury  
 Benton, Louisiana  
 Required Supplementary Information  
 Budgetary Comparison Schedule  
 Highway Fund  
 For the Year Ended December 31, 2014

	Budgeted Amounts		Actual Amounts (Budgetary Basis)	Variance with Final Budget
	Original	Final		Positive (Negative)
<b>Revenues:</b>				
Ad valorem taxes	\$ 1,750,000	\$ 1,770,000	\$ 1,781,536	\$ 11,536
Sales tax	6,000,000	7,075,000	6,994,311	(80,689)
Gaming Tax	1,400,000	1,265,000	1,167,657	(97,343)
License and permits	120,000	185,100	183,716	(1,384)
Intergovernmental revenues	2,965,000	3,541,934	1,937,888	(1,604,046)
Fines and forfeitures	150,000	175,000	187,004	12,004
Use of money and property		2,000	2,691	691
Other revenues	78,000	921,041	571,342	(349,699)
Total revenues	12,463,000	14,935,075	12,826,145	(2,108,930)
<b>Expenditures:</b>				
<b>Current:</b>				
<b>General government:</b>				
Finance and administrative	186,000	185,325	109,923	75,402
Public works	13,060,844	11,289,552	9,580,527	1,709,025
Total expenditures	13,246,844	11,474,877	9,690,450	1,784,427
Excess (deficiency) of revenues over expenditures	(783,844)	3,460,198	3,135,695	(324,503)
<b>Other financing sources (uses):</b>				
Operating transfers out	(1,078,100)	(1,278,100)	(1,353,100)	(75,000)
Total other financing sources (uses)	(1,078,100)	(1,278,100)	(1,353,100)	(75,000)
Excess (deficiency) of revenues and other sources over expenditures and other uses	(1,861,944)	2,182,098	1,782,595	(399,503)
Fund balances at beginning of year	3,586,707	3,586,707	3,595,214	8,507
Fund balances at end of year	\$ 1,724,763	\$ 5,768,805	\$ 5,377,809	\$ (390,996)

See accompanying note to the required supplementary schedule.

Bossier Parish Policy Jury  
 Benton, Louisiana  
 Required Supplementary Information  
 Budgetary Comparison Schedule  
 Library Fund  
 For the Year Ended December 31, 2014

	Budgeted Amounts		Actual Amounts (Budgetary Basis)	Variance with Final Budget
	Original	Final		Positive (Negative)
Revenues:				
Ad valorem taxes	\$ 6,000,000	\$ 6,663,778	\$ 6,709,567	\$ 45,789
Intergovernmental revenues	136,000	165,000	187,194	22,194
Fees, charges, and commissions for services	33,000	33,000	30,843	(2,157)
Fines and forfeitures	35,500	42,000	43,044	1,044
Use of money and property		4,000	8,418	4,418
Other revenues	17,500	47,964	25,053	(22,911)
Total revenues	6,222,000	6,955,742	7,004,119	48,377
Expenditures:				
Current:				
General government:				
Finance and administrative	240,000	240,000	227,189	12,811
Culture and recreation	5,559,000	5,409,080	4,953,367	455,713
Total expenditures	5,799,000	5,649,080	5,180,556	468,524
Excess (deficiency) of revenues over expenditures	423,000	1,306,662	1,823,563	516,901
Other financing sources (uses):				
Operating transfers out	(423,000)	(483,300)	(483,300)	
Total other financing sources (uses)	(423,000)	(483,300)	(483,300)	
Excess (deficiency) of revenues and other sources over expenditures and other uses		823,362	1,340,263	516,901
Fund balances at beginning of year	7,489,299	7,489,299	7,489,195	(104)
Fund balances at end of year	\$ 7,489,299	\$ 8,312,661	\$ 8,829,458	\$ 516,797

See accompanying note to the required supplementary schedule.

Bossier Parish Policy Jury  
 Benton, Louisiana  
 Required Supplementary Information  
 Budgetary Comparison Schedule  
 Capital Improvements  
 For the Year Ended December 31, 2014

	Budgeted Amounts		Actual Amounts (Budgetary Basis)	Variance with Final Budget
	Original	Final		Positive (Negative)
<b>Revenues:</b>				
Sales tax	\$ 8,500,000	\$ 8,625,000	\$ 8,690,711	\$ 65,711
Use of money and property	2,000	4,400	3,709	(691)
Total revenues	8,502,000	8,629,400	8,694,420	65,020
<b>Expenditures:</b>				
<b>Current:</b>				
<b>General government:</b>				
Other Administration	2,573,640	2,706,675	2,666,220	40,455
Public works	150,258	152,158	149,315	2,843
Health and Welfare	47,500	47,640	27,384	20,256
Total expenditures	2,771,398	2,906,473	2,842,919	63,554
Excess (deficiency) of revenues over expenditures	5,730,602	5,722,927	5,851,501	128,574
<b>Other financing sources (uses):</b>				
Operating transfers out	(4,366,859)	(4,842,984)	(4,366,859)	476,125
Total other financing sources (uses)	(4,366,859)	(4,842,984)	(4,366,859)	476,125
Excess (deficiency) of revenues and other sources over expenditures and other uses	1,363,743	879,943	1,484,642	604,699
Fund balances at beginning of year	6,706,514	6,706,514	6,706,151	(363)
Fund balances at end of year	\$ 8,070,257	\$ 7,586,457	\$ 8,190,793	\$ 604,336

See accompanying note to the required supplementary schedule.

Bossier Parish Policy Jury  
 Benton, Louisiana  
 Required Supplementary Information  
 Budgetary Comparison Schedule  
 Corrections  
 For the Year Ended December 31, 2014

	Budgeted Amounts		Actual Amounts (Budgetary Basis)	Variance with Final Budget
	Original	Final		Positive (Negative)
<b>Revenues:</b>				
Ad valorem taxes	\$ 2,600,000	\$ 2,643,000	\$ 2,659,062	\$ 16,062
Fines and forfeitures	75,000	138,000	135,255	(2,745)
Other revenue	6,000	54,947	52,300	(2,647)
Use of money and property		1,075	2,935	1,860
<b>Total revenues</b>	<b>2,681,000</b>	<b>2,837,022</b>	<b>2,849,552</b>	<b>12,530</b>
<b>Expenditures:</b>				
<b>Current:</b>				
<b>General government:</b>				
Finance and administrative	90,410	90,035	90,035	
Public safety	2,883,329	3,004,938	2,542,088	462,850
<b>Total expenditures</b>	<b>2,973,739</b>	<b>3,094,973</b>	<b>2,632,123</b>	<b>462,850</b>
<b>Excess (deficiency) of revenues over expenditures</b>	<b>(292,739)</b>	<b>(257,951)</b>	<b>217,429</b>	<b>475,380</b>
<b>Other financing sources (uses):</b>				
Operating transfers in			16,878	16,878
<b>Total other financing sources (uses)</b>			<b>16,878</b>	<b>16,878</b>
<b>Excess (deficiency) of revenues and other sources over expenditures and other uses</b>	<b>(292,739)</b>	<b>(257,951)</b>	<b>234,307</b>	<b>492,258</b>
<b>Fund balances at beginning of year</b>	<b>2,169,208</b>	<b>2,169,208</b>	<b>2,169,208</b>	
<b>Fund balances at end of year</b>	<b>\$ 1,876,469</b>	<b>\$ 1,911,257</b>	<b>\$ 2,403,515</b>	<b>\$ 492,258</b>

See accompanying note to the required supplementary schedule.

Bossier Parish Police Jury  
Benton, Louisiana  
Note to Required Supplementary Information  
December 31, 2014

Budget comparison statements included in the accompanying financial statements include the original adopted budgets and all subsequent amendments. For GAAP basis financial reporting, the General fund includes activities of the Juvenile Detention, Capital Projects Reserve and Sewer Operation funds, as those funds do not meet the criteria to be classified as special revenue funds.

The following schedule reconciles excess (deficiency) of revenues and other sources over expenditures and other uses on the statement of revenues, expenditures and changes in fund balances (budget - cash basis) with the amounts shown on the statement of revenues, expenditures and changes in fund balances (GAAP basis):

	<u>General Fund</u>	<u>Highway Fund</u>	<u>Library Fund</u>	<u>Capital Improvements</u>	<u>Corrections Fund</u>
Excess (Deficiency) of revenue and other sources over expenditures and other uses (budget basis)	\$ 130,385	\$ 1,782,595	\$ 1,340,263	\$ 1,484,642	\$ 234,307
Adjustments:					
Revenue accruals - net	38,489	917,942	332,891	173,063	171,957
Expenditure accruals - net	(6,686)	140,333	(9,365)	882	(51,183)
Revenue, transfers, and Other financing sources:					
Juvenile Detention	1,312,665				
Capital Project Reserve	798,826				
Expenditures, transfers, and Other financing uses:					
Juvenile Detention	(1,301,353)				
Sewer Operations	(19,288)				
Excess (deficiency) of revenues and other sources over expenditures and other uses (GAAP basis)	<u>\$ 953,038</u>	<u>\$ 2,840,870</u>	<u>\$ 1,663,789</u>	<u>\$ 1,658,587</u>	<u>\$ 355,081</u>

Bossier Parish Police Jury  
 Benton, Louisiana  
 Schedule of Funding Progress for Retiree Health, Dental, and Life Plans  
 For the Year Ended December 31, 2014

Actuarial Valuation Date	Actuarial Value of Assets	Actuarial Accrued Liability (AAL)	Unfunded ALL (UAAL)	Funded Ratio	Covered Payroll	UAAL as a Percentage of Covered Payroll
1/1/2014	0	\$ 16,692,289	\$ 16,692,289	0	\$ 8,128,994	205%
1/1/2012	0	\$ 12,482,034	\$ 12,482,034	0	\$ 7,887,225	159%
1/1/2010	0	\$ 15,179,114	\$ 15,179,114	0	\$ 7,397,527	205%
1/1/2008	0	\$ 10,839,178	\$ 10,839,178	0	\$ 5,576,519	194%

Bossier Parish Police Jury  
Benton, Louisiana  
Supplemental Information Schedules –  
Combining Schedules for Non-Major Funds  
As of and for the Year Ended December 31, 2014

**Health Unit Fund**

The Health Unit Fund accounts for the maintenance and operation of the parish health unit. Financing is provided by a special parish-wide ad valorem tax and interest earnings.

**Law Enforcement Fund**

Act 582 of 2004 increased the witness fee paid to off-duty law enforcement officers in criminal cases from \$25 per day per case to \$50 per day per case, up to a maximum of \$150 per day. The act stipulated that no parish would be required to appropriate general fund money for payment of these fees, and provided for a special fund to be established for payment. The 26<sup>th</sup> Judicial District Court judges are taxing defendants to pay witness fees associated with their cases.

**Criminal Court Fund**

The Criminal Court Fund was created by Section 571.11 of Title 15 of the Louisiana Revised Statutes of 1950, which provides that fines and forfeitures imposed by district courts and district attorney conviction fees in criminal cases be transferred to the parish treasurer and deposited in a special criminal court fund account to be used for the expenses of the criminal court of the parish. Expenditures are made from the fund on motion of the district attorney and approval of the district judge. The statute also requires that one-half of the surplus (fund balance) remaining in the fund at December 31 of each year be transferred to the parish General Fund.

**Section 8 Housing Fund**

The Section 8 Fund accounts for the operation of a Section 8 Housing Subsidy Program funded by the United States Department of Housing and Urban Development. The program provides housing assistance payments to participating owners on behalf of eligible tenants to provide decent, safe and sanitary housing for low-income families at rents they can afford. Housing assistance payments are used to make up the difference between the approved rent due to the owner for the dwelling unit and the occupant family's required contribution toward the rent.

**Highway Certificates of Indebtedness Sinking Fund**

The Highway Certificates of Indebtedness Sinking Fund is used to account for the accumulation of resources for and the repayment of debt on certificates of indebtedness issued for purposes of rural road construction.

**Library Certificates of Indebtedness Sinking Fund**

The Library Certificates of Indebtedness Sinking Fund is used to account for the accumulation of resources for and the repayment of debt on certificates of indebtedness issued for purposes of construction of a library history center.

(Continued)

Bossier Parish Police Jury  
Benton, Louisiana  
Supplemental Information Schedules –  
Combining Schedules for Non-Major Funds  
As of and for the Year Ended December 31, 2014  
(Continued)

**Sales Tax Bonds Sinking Fund**

The Sales Tax Bonds Sinking Fund is used to account for the accumulation of resources for and the repayment of debt on certificates of indebtedness issued for purposes of courthouse improvements/renovations and construction of a new maximum security jail.

**LCDA Sinking Fund**

The LCDA Sinking Fund is used to account for the accumulation of resources for and the repayment of debt on revenue bonds issued for purposes of acquiring, constructing or improving streets and roads, parks and recreational facilities, and economic development facilities within the parish, title to which shall be in the public.

**General Capital Projects**

The General Capital Projects Fund accounts for boarding fee funds received from three of the riverboats in Bossier Parish as well as the proceeds from taxes levied on slot machine proceeds. This money is to be utilized for various Capital Projects

**Industrial Park Construction Fund**

The Industrial Park Construction Fund accounts for financial resources used to acquire and construct facilities at the industrial park.

**Airline Drive Construction Fund**

The Airline Drive Construction Fund was created to account for the construction/improvement of Airline Drive in Bossier Parish.

**Parks and Recreation Fund**

The Parks and Recreation Fund was created to account for funds received from mineral leases to be used for the improvement of various parks and recreation facilities in Bossier Parish.

**Library Construction Fund**

The Library Construction Fund was created to account for the construction of Koran Library – Anna P. Tooke Memorial Library in Bossier Parish.

(Continued)

Bossier Parish Police Jury  
Benton, Louisiana  
Supplemental Information Schedules –  
Combining Schedules for Non-Major Funds  
As of and for the Year Ended December 31, 2014  
(Continued)

**Sewerage Construction**

The Sewer Construction Fund accounts for constructing and acquiring improvements and extensions to the waterworks and sewerage system.

**North / South Corridor Construction**

The North/South Corridor Construction Funds was created to account for funds for acquiring right-of-ways for the future North/South Corridor Construction Project.

**Rural Development Grant Fund**

The Rural Development Grant fund is used to account for various grants received from the State of Louisiana, Office of Rural Development, for various capital projects.

Bossier Parish Police Jury  
Benton, Louisiana  
Combining Balance Sheet  
Other Governmental Funds  
December 31, 2014

Assets	Health Unit	Law Enforcement	Criminal Court	Section 8 Housing	Highway Certificates of Indebtedness Sinking Fund	Library Certificates of Indebtedness Sinking Fund
Cash and cash equivalents	\$ 2,172,279	\$ 199,659	\$ 871	\$ 238,581	\$ 254,022	\$ 5,951
Receivables	808,323		73,343	3,938		
Restricted cash					88,421	
Due from other fund			6,373			
<b>Total assets</b>	<b>\$ 2,980,602</b>	<b>\$ 199,659</b>	<b>\$ 80,587</b>	<b>\$ 242,519</b>	<b>\$ 342,443</b>	<b>\$ 5,951</b>

Liabilities, Deferred Inflows of Resources, and Fund Balances

<b>Liabilities:</b>						
Accounts payable	\$ 31,985	\$	\$ 61,363	\$ 16,322	\$	\$
Due to other fund			8,662			
<b>Total liabilities</b>	<b>31,985</b>		<b>70,025</b>	<b>16,322</b>		

Deferred Inflows of Resources:

Unavailable revenue	811,884					
Property taxes	1,124		1,901	3,938		
Other			1,901	3,938		
<b>Total deferred inflows of resources</b>	<b>813,008</b>		<b>1,901</b>	<b>3,938</b>		

Fund balances:

Restricted	2,110,355	199,659		222,259	342,443	5,951
Assigned	25,254		8,661			
<b>Total fund balances</b>	<b>2,135,609</b>	<b>199,659</b>	<b>8,661</b>	<b>222,259</b>	<b>342,443</b>	<b>5,951</b>

Total liabilities, deferred inflows of resources, and fund balances

	<b>\$ 2,980,602</b>	<b>\$ 199,659</b>	<b>\$ 80,587</b>	<b>\$ 242,519</b>	<b>\$ 342,443</b>	<b>\$ 5,951</b>
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(Continued)

Bossier Parish Police Jury  
Benton, Louisiana  
Combining Balance Sheet  
Other Governmental Funds  
December 31, 2014  
(Continued)

	Sales Tax Bond Sinking	LCD Sinking Fund	General Capital Projects	Industrial Park	Airline Drive Construction	Parks & Recreation	Library Construction
<b>Assets</b>							
Cash and cash equivalents	\$ 1,391,450	\$	\$ 1,348,414	\$ 466,499	\$ 1,124,900	\$ 111,588	\$ 1,783,491
Receivables			151,096				
Restricted cash	1,621,827	109,328					
Due from other fund							
<b>Total assets</b>	<b>\$ 3,013,277</b>	<b>\$ 109,328</b>	<b>\$ 1,499,510</b>	<b>\$ 466,499</b>	<b>\$ 1,124,900</b>	<b>\$ 111,588</b>	<b>\$ 1,783,491</b>
<b>Liabilities, Deferred Inflows of Resources, and Fund Balances</b>							
<b>Liabilities:</b>							
Accounts payable	\$	\$	\$ 49,406	\$	\$	\$ 300	\$ 63,686
Due to other fund							
<b>Total liabilities</b>			<b>49,406</b>			<b>300</b>	<b>63,686</b>
<b>Deferred Inflows of Resources:</b>							
Unavailable revenue							
Property taxes							
Other							
<b>Total deferred inflows of resources</b>							
<b>Fund balances:</b>							
Restricted	3,013,277	109,328		106,526	611,167		
Assigned			1,450,104	359,973	513,733	111,288	1,719,805
<b>Total fund balances</b>	<b>3,013,277</b>	<b>109,328</b>	<b>1,450,104</b>	<b>466,499</b>	<b>1,124,900</b>	<b>111,288</b>	<b>1,719,805</b>
<b>Total liabilities, deferred inflows of resources, and fund balances</b>	<b>\$ 3,013,277</b>	<b>\$ 109,328</b>	<b>\$ 1,499,510</b>	<b>\$ 466,499</b>	<b>\$ 1,124,900</b>	<b>\$ 111,588</b>	<b>\$ 1,783,491</b>

(Continued)

Bossier Parish Police Jury  
 Benton, Louisiana  
 Combining Balance Sheet  
 Other Governmental Funds  
 December 31, 2014  
 (Continued)

	Sewerage Construction	North/South Corridor Construction	Rural Development Grants	Total Other Governmental Funds
<b>Assets</b>				
Cash and cash equivalents	\$ 69,982	\$ 780,834	\$	\$ 9,948,521
Receivables				1,036,700
Restricted cash				1,819,576
Due from other fund				6,373
Total assets	<u>\$ 69,982</u>	<u>\$ 780,834</u>	<u>\$</u>	<u>\$ 12,811,170</u>

Liabilities, Deferred Inflows of Resources,  
and Fund Balances

<b>Liabilities:</b>				
Accounts payable				\$ 223,062
Due to other fund				8,662
Total liabilities				<u>231,724</u>

Deferred Inflows of Resources:

Unavailable revenue				811,884
Property taxes				6,963
Other				818,847
Total deferred inflows of resources				<u>1,637,694</u>

Fund balances:

Restricted				6,720,965
Assigned	69,982	780,834		5,039,634
Total fund balances	<u>69,982</u>	<u>780,834</u>		<u>11,760,599</u>

Total liabilities, deferred inflows  
of resources, and fund balances

Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 69,982</u>	<u>\$ 780,834</u>	<u>\$</u>	<u>\$ 12,811,170</u>
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Bossier Parish Police Jury  
Benton, Louisiana  
Combining Schedule of Revenues, Expenditures, and Changes in Fund Balances  
For the Year Ended December 31, 2014

	Health Unit	Law Enforcement	Criminal Court	Section 8 Housing	Highway Certificates of Indebtedness Sinking Fund	Library Certificates of Indebtedness Sinking Fund
<b>Revenues:</b>						
Ad valorem taxes	\$ 772,158	\$	\$	\$	\$	\$
Gaming taxes						
Intergovernmental revenues	54,767			3,894,996		
Fees, charges and commissions for service		1,275	254,027			
Fines and forfeitures			895,982			
Investment earnings	1,919	104		288	1,175	
Miscellaneous	2,607			19,043		
<b>Total revenues</b>	<b>831,451</b>	<b>1,379</b>	<b>1,150,009</b>	<b>3,914,327</b>	<b>1,175</b>	
<b>Expenditures:</b>						
<b>Current:</b>						
Judicial		4,900	2,224,397			
Finance and administrative						
Other	25,479		19,017			
Public safety	164,687					
Public works						
Health and welfare	500,924			4,018,063		
Culture and recreation						
Economic development						
Public Utility						
Capital Outlay						
<b>Debt service:</b>						
Principal retirement					781,000	400,000
Interest and other charges					297,100	22,571
<b>Total expenditures</b>	<b>691,090</b>	<b>4,900</b>	<b>2,243,414</b>	<b>4,018,063</b>	<b>1,078,100</b>	<b>422,571</b>
<b>Excess (deficiency) of revenues over expenditures</b>	<b>140,361</b>	<b>(3,521)</b>	<b>(1,093,405)</b>	<b>(103,736)</b>	<b>(1,076,925)</b>	<b>(422,571)</b>
<b>Other financing sources (uses)</b>						
Transfers in			1,110,200		1,078,100	423,000
Transfers out			(8,661)			
Sale of property						
<b>Total other financing sources</b>			<b>1,101,539</b>		<b>1,078,100</b>	<b>423,000</b>
<b>Excess (deficiency) of revenues and other sources over expenditures</b>	<b>140,361</b>	<b>(3,521)</b>	<b>8,134</b>	<b>(103,736)</b>	<b>1,175</b>	<b>429</b>
<b>Fund balances at beginning of year, restated</b>	<b>1,995,248</b>	<b>203,180</b>	<b>527</b>	<b>325,995</b>	<b>341,268</b>	<b>5,522</b>
<b>Fund balances at end of year</b>	<b>\$ 2,135,609</b>	<b>\$ 199,659</b>	<b>\$ 8,661</b>	<b>\$ 222,259</b>	<b>\$ 342,443</b>	<b>\$ 5,951</b>

(Continued)

Bossier Parish Police Jury  
Benton, Louisiana  
Combining Schedule of Revenues, Expenditures, and Changes in Fund Balances  
For the Year Ended December 31, 2014  
(Continued)

	Sales Tax Bond Sinking	LCDA Sinking Fund	General Capital Projects	Industrial Park	Airline Drive Construction	Parks & Recreation	Library Construction
<b>Revenues:</b>							
Ad valorem taxes	\$	\$	\$	\$	\$	\$	\$
Gaming taxes			2,119,584				
Intergovernmental revenues			103,598				
Fees, charges and commissions for service							
Fines and forfeitures							
Investment earnings	1,965	11	540	129	615		1,222
Miscellaneous			232,500	15,060		114,955	
<b>Total revenues</b>	<b>1,965</b>	<b>11</b>	<b>2,456,222</b>	<b>15,189</b>	<b>615</b>	<b>114,955</b>	<b>1,222</b>
<b>Expenditures:</b>							
<b>Current:</b>							
Judicial							
Finance and administrative			131,398				
Other							
Public safety							
Public works			7,890				52,992
Health and welfare							
Culture and recreation			6,985			68,433	
Economic development			788,688	48,520			
Public Utility			18,927				
Capital Outlay			116,882		35,038		1,807,959
<b>Debt service:</b>							
Principal retirement	2,535,000	735,000					
Interest and other charges	678,809	576,281					
<b>Total expenditures</b>	<b>3,213,809</b>	<b>1,311,281</b>	<b>1,070,570</b>	<b>48,520</b>	<b>35,038</b>	<b>68,433</b>	<b>1,860,951</b>
<b>Excess (deficiency) of revenues over expenditures</b>	<b>(3,211,644)</b>	<b>(1,311,270)</b>	<b>1,385,652</b>	<b>(33,331)</b>	<b>(34,423)</b>	<b>46,522</b>	<b>(1,859,729)</b>
<b>Other financing sources (uses)</b>							
Transfers in	3,212,859	1,311,474			200,000		60,300
Transfers out			(1,311,474)				
Sale of property				225,000			
<b>Total other financing sources</b>	<b>3,212,859</b>	<b>1,311,474</b>	<b>(1,311,474)</b>	<b>225,000</b>	<b>200,000</b>		<b>60,300</b>
<b>Excess (deficiency) of revenues and other sources over expenditures</b>	<b>1,215</b>	<b>204</b>	<b>74,178</b>	<b>191,669</b>	<b>165,577</b>	<b>46,522</b>	<b>(1,799,429)</b>
<b>Fund balances at beginning of year, restated</b>	<b>3,012,062</b>	<b>109,124</b>	<b>1,375,926</b>	<b>274,830</b>	<b>959,323</b>	<b>64,766</b>	<b>3,519,234</b>
<b>Fund balances at end of year</b>	<b>\$ 3,013,277</b>	<b>\$ 109,328</b>	<b>\$ 1,450,104</b>	<b>\$ 466,499</b>	<b>\$ 1,124,900</b>	<b>\$ 111,288</b>	<b>\$ 1,719,805</b>

(Continued)

Bossier Parish Police Jury  
Benton, Louisiana  
Combining Schedule of Revenues, Expenditures, and Changes in Fund Balances  
For the Year Ended December 31, 2014  
(Continued)

	Sewer Construction	North/South Corridor Construction	Rural Development Grants	Total Other Governmental Funds
<b>Revenues:</b>				
Ad valorem taxes	\$	\$	\$	\$ 772,158
Gaming taxes				2,118,584
Intergovernmental revenues		619,453		4,672,814
Fees, charges and commissions for service				255,302
Fines and forfeitures				895,982
Investment earnings				7,968
Miscellaneous	260		78,040	462,465
<b>Total revenues</b>	<u>260</u>	<u>619,453</u>	<u>78,040</u>	<u>9,186,273</u>
<b>Expenditures:</b>				
<b>Current:</b>				
Judicial				2,229,297
Finance and administrative				131,398
Other				44,496
Public safety				164,887
Public works		136,284		196,966
Health and welfare				4,518,987
Culture and recreation				75,418
Economic development				837,208
Public Utility				18,927
Capital Outlay		673,760	78,040	2,711,879
<b>Debt service:</b>				
Principal retirement				4,451,000
Interest and other charges				1,574,561
<b>Total expenditures</b>		<u>810,044</u>	<u>78,040</u>	<u>16,954,624</u>
<b>Excess (deficiency) of revenues over expenditures</b>	<u>260</u>	<u>(190,591)</u>		<u>(7,768,351)</u>
<b>Other financing sources (uses)</b>				
Transfers in	131,582			7,527,515
Transfers out				(1,320,135)
Sale of property				225,000
<b>Total other financing sources</b>	<u>131,582</u>			<u>6,432,380</u>
<b>Excess (deficiency) of revenues and other sources over expenditures</b>	<u>131,842</u>	<u>(190,591)</u>		<u>(1,335,971)</u>
<b>Fund balances at beginning of year, restated</b>	<u>(61,860)</u>	<u>971,425</u>		<u>13,096,570</u>
<b>Fund balances at end of year</b>	<u>\$ 69,982</u>	<u>\$ 780,834</u>	<u>\$</u>	<u>\$ 11,760,599</u>

Bossier Parish Police Jury  
Benton, Louisiana  
Supplemental Information Schedule -  
Schedule of Compensation Paid Police Jurors  
December 31, 2014

	<u>Amount</u>
W. Wayne Hammack	\$ 19,200
Jerome L. Darby	19,000
Rick L. Avery	19,200
Jimmy Cochran	19,200
Glenn Benton	19,200
Wanda Bennett	19,200
Paul Plummer	19,200
Robert Brotherton	19,200
Douglas Cook	19,200
Douglas Rimmer	19,200
Fred Shewmake	19,200
Jack Skaggs	<u>19,150</u>
 Total	 <u>\$ 230,150</u>

The schedule of compensation paid to police jurors is presented in compliance with House Concurrent Resolution No. 54 of the 1979 Session of the Louisiana Legislature. Compensation of the police jurors is included in the legislative expenditures of the General Fund. In accordance with Louisiana Revised Statute 33:1233, the police jury has elected the monthly payment method of compensation.

Bossier Parish Police Jury  
Benton, Louisiana  
Schedule of Compensation, Benefits, and Other Payments to Agency Head  
For the Year Ended December 31, 2014

**Agency Head: Bill Altimus, Parish Administrator**

<b><u>Purpose</u></b>	<b><u>Amount</u></b>
Salary	\$122,353
Benefits-insurance	770
Benefits-retirement	19,577
Benefits-other	2,126
Miscellaneous	680
Registration fees	2,610
Special meals	3,291
Conference travel	5,514

Bossier Parish Police Jury  
Benton, Louisiana  
Schedule of Expenditures of Federal Awards  
For the Year Ended December 31, 2014

Federal Grantor / Pass-Through Grantor / Program Title	Federal CFDA Number	Pass-Through Grantor's Number	Expenditures
<u>U.S. Department of Defense</u> Direct Program - Payment in-Lieu-of Taxes	12.112	Unknown	\$ 79,365
<u>U.S. Department of Housing and Urban Development</u> Direct Programs: Housing Choice Vouchers	14.871	LA190	\$4,018,063
<u>U.S. Department of Transportation</u> Passed through the Louisiana Department of Transportation and Development Bossier North / South Corridor - Highway Planning and Construction	20.205	DE-0809(507); 700-08-0137	651,466
<u>U.S. Department of Homeland Security</u> Passed through the Governor's Office of Homeland Security and Emergency Preparedness Hazard Mitigation Homeland Security Grant Program Homeland Security Grant Program	97.039 97.067 97.067	Unknown Unknown Unknown	59,500 28,738 4,200 <u>92,438</u>
<u>Environmental Protection Agency</u> Passed through the Louisiana Department of Environmental Quality Capitalization Grants for Clean Water State Revolving Funds Sewer Revenue Bond, Series 2013 Utilities Revenue Bonds, Series 2012 Total Environmental Protection Agency	66.458 66.458	Unknown Unknown	66,029 465,309 <u>531,338</u>
<b>Total Federal Expenditures</b>			<b>\$5,372,670</b>

NOTE 1: The accompanying schedule of expenditures of federal awards is prepared on the accrual basis of accounting.

# COOK & MOREHART

*Certified Public Accountants*

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Report on Internal Control Over Financial Reporting and on Compliance  
And Other Matters Based on an Audit of Financial Statements  
Performed In Accordance With *Government Auditing Standards*

Independent Auditors' Report

Bossier Parish Police Jury  
Benton, Louisiana

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to the financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the primary government financial statements of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the Bossier Parish Police Jury, as of and for the year ended December 31, 2014, and the related notes to the financial statements, which collectively comprise the Bossier Parish Police Jury's basic financial statements, and have issued our report thereon dated June 25, 2015.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Bossier Parish Police Jury's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Bossier Parish Police Jury's internal control. Accordingly, we do not express an opinion on the effectiveness of the Bossier Parish Police Jury's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. *A material weakness* is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weakness or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Bossier Parish Police Jury's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of

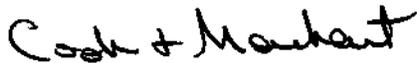
laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matters that is required to be reported under *Government Auditing Standards*, and which is described in the accompanying Schedule of Findings and Questioned Costs as item 2014-001.

#### **Bossier Parish Police Jury's Response to Finding**

Bossier Parish Police Jury's response to the finding identified in our audit is described in the accompanying schedule of findings and questioned costs. Bossier Parish Police Jury's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Cook & Morehart  
Certified Public Accountants  
June 25, 2015

# COOK & MOREHART

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## Report on Compliance for Each Major Federal Program and on Internal Control Over Compliance Required By OMB Circular A-133

### Independent Auditors' Report

Bossier Parish Police Jury  
Benton, Louisiana

#### **Report on Compliance for Each Major Federal Program**

We have audited the Bossier Parish Police Jury's compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of the Bossier Parish Police Jury's major federal programs for the year ended December 31, 2014. The Bossier Parish Police Jury's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### ***Management's Responsibility***

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

#### ***Auditor's Responsibility***

Our responsibility is to express an opinion on compliance for each of the Bossier Parish Police Jury's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Bossier Parish Police Jury's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the Bossier Parish Police Jury's compliance.

#### ***Opinion on Each Major Federal Program***

In our opinion, the Bossier Parish Police Jury complied, in all material respects, with the requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2014.

## Report on Internal Control Over Compliance

Management of the Bossier Parish Police Jury is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Bossier Parish Police Jury's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Bossier Parish Police Jury's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.



Cook & Morehart  
Certified Public Accountants  
June 25, 2015

Bossier Parish Police Jury  
Benton, Louisiana  
Summary Schedule of Prior Audit Findings  
December 31, 2014

There were no findings for the prior year audit for the year ended December 31, 2013.

Schedule of Finding and Questioned Costs  
December 31, 2014

**A. Summary of Audit Results**

1. The auditor's report expresses an unmodified opinion on the primary government's governmental activities, business-type activities, and each major fund, and the aggregate remaining fund information of Bossier Parish Police Jury, and an adverse opinion on the aggregate discretely presented component units of the Bossier Parish Police Jury, due to the discretely presented component units not being included in the financial statements.
2. No significant deficiencies are reported in the Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*.
3. One instance of noncompliance material to the financial statements of Bossier Parish Police Jury was disclosed during the audit.
4. No significant deficiencies are reported in the Report on Compliance for Each Major Federal Program and Internal Control Over Compliance Required By OMB Circular A-133.
5. The auditor's report on compliance for the major federal award programs for Bossier Parish Police Jury expresses an unmodified opinion.
6. There are no audit findings relative to the major federal award programs for Bossier Parish Police Jury reported in Part C. of this Schedule.
7. The programs tested as major programs included: 1) Section 8 Housing Choice Vouchers, CFDA #14.871, 2) Bossier North / South Corridor-Highway Planning and Construction, CFDA #20.205, and 3) Capitalization Grants for Clean Water State Revolving Funds, CFDA #66.458.
8. The threshold for distinguishing Types A and B programs was \$300,000.
9. Bossier Parish Police Jury qualifies as a low-risk auditee.

**B. Findings – Financial Statements Audit:**

**Finding 2014-001**

Criteria: The Local Government Budget Act sets forth the requirements for appropriately adopting and amending budgets.

Condition: Bossier Parish Police Jury did not appropriately amend its budget during the year. Actual revenues for the Highway fund failed to meet budgeted revenues by more than 5% for the 2014 year.

(Continued)

Bossier Parish Police Jury  
Benton, Louisiana  
Schedule of Finding and Questioned Costs  
December 31, 2014  
(Continued)

**Cause:** Certain projects were planned for 2014 which receive reimbursements of a portion of the costs from the State of Louisiana and other entities. Delays in those projects and delays in receiving certain reimbursements from other entities caused the cash basis revenues to fall short of budgeted revenues for 2014.

**Effect:** Bossier Parish Police Jury was not in compliance with the Local Government Budget Act.

**Recommendation:** We recommend that Bossier Parish Police Jury appropriately amend its budgets, as needed, to comply with the Local Government Budget Act.

**Management Response:** In reference to the finding in the shortfall in the total revenues versus budgeted revenues and the variance being greater than 5%, this is due to expecting funds to be received in 2014 from the State for two major projects. However, due to the timing of the projects, there was a delay and the funding was not received until 2015.

**C. Findings and Questioned Costs – Major Federal Award Programs Audit: None**

**Bossier Parish Police Jury  
Benton, Louisiana  
Summary Schedule of Prior Year Audit Findings  
Schedule For Louisiana Legislative Auditor  
December 31, 2014**

There were no findings, questioned costs, or management letter comments for the prior year audit for the year ended December 31, 2013.

**Corrective Action Plan For Current Year Audit Findings  
Schedule For Louisiana Legislative Auditor  
December 31, 2014**

There is one finding for the current year audit for the year ended December 31, 2014, as disclosed in the accompanying Schedule of Findings and Questioned Costs.