

**Bossier Parish Police Jury  
Benton, Louisiana**

**Primary Government Financial Statements**

**As of and For the Year Ended December 31, 2013  
With Supplemental Information Schedules**

Bossier Parish Police Jury  
Benton, Louisiana

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Independent Auditors' Report

Bossier Parish Police Jury  
Benton, Louisiana

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Bossier Parish Police Jury, as of and for the year ended December 31, 2013, and the related notes to the financial statements, which collectively comprise the basic financial statements of the parish's primary government as listed in the table of contents.

**Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatements, whether due to fraud or error.

**Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Basis for Adverse Opinion on Aggregate Discretely Presented Component Units and Qualified Opinion on Aggregate Remaining Fund Information**

The financial statements referred to above do not include financial data for the Bossier Parish Police Jury's legally separate component units. Accounting principles generally accepted in the United States of America require financial data for those component units to be reported with the financial data of the Parish's primary government unless the Bossier Parish Police Jury also issues financial statements for the financial reporting entity that include the financial data for its component units. The Bossier Parish Police Jury has not issued such reporting entity financial statements. The amount by which this departure would affect the assets, liabilities, net position, revenues, and expenses of the government-wide financial statements has not been determined.

### **Adverse Opinion on Aggregate Discretely Presented Component Units**

In our opinion, because of the significance of the matter described in the "Basis for Adverse Opinion on Aggregate Discretely Presented Component Units and Qualified Opinion on Aggregate Remaining Fund Information" paragraph, the financial statements referred to above do not present fairly the financial position of the aggregate discretely presented component units of the Bossier Parish Police Jury, as of December 31, 2013 or the changes in financial position thereof for the year then ended.

### **Qualified Opinion on Aggregate Remaining Fund Information**

In our opinion, except for the matter described in the "Basis for Adverse Opinion on Aggregate Discretely Presented Component Units and Qualified Opinion on Aggregate Remaining Fund Information" paragraph, the financial statements referred to above present fairly, in all material respects, the financial position of the aggregate remaining fund information of the Bossier Parish Police Jury as of December 31, 2013, and the changes in financial position and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Unmodified Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, and each major fund of the Bossier Parish Police Jury as of December 31, 2013, and the respective changes in financial position and where applicable, cash flows thereof for the year ended in accordance with accounting principles generally accepted in the United States of America.

### **Other Matters**

#### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on pages 4 – 11 and 50 – 54, and the Schedule of Funding Progress for Retiree Health, Dental, and Life Plans shown on page 55 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquires of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquires, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

*Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Bossier Parish Police Jury's basic financial statements. The accompanying other supplementary information listed in the table of contents and shown on page 56-65 is presented for purposes of additional analysis and is not a required part of the basic financial statements. The accompanying schedule of expenditures of federal awards, as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, is presented for purposes of additional analysis and is also not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated June 27, 2014, on our consideration of the Bossier Parish Police Jury's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Bossier Parish Police Jury's internal control over financial reporting and compliance.



Cook & Morehart  
Certified Public Accountants  
June 27, 2014

## BOSSIER PARISH POLICE JURY

### MANAGEMENT'S DISCUSSION AND ANALYSIS

Our discussion and analysis of the Bossier Parish Police Jury's financial performance provides an overview of the Police Jury's financial activities for the fiscal year ended December 31, 2013. Please read it in conjunction with our financial statements, which begin on page 12.

### FINANCIAL HIGHLIGHTS

- The assets of the Police Jury exceeded its liabilities at the close of 2013 by \$284,847,627. Of this amount, \$24,619,586 (unrestricted net position) may be used to meet the ongoing obligations to citizens and creditors in accordance with the Police Jury's fund designation and fiscal policies.
- The Police Jury's net position increased by \$9,617,206 or 4%.
- The Police Jury's total general and program revenues were \$54,319,800 in 2013 compared to \$62,413,950 in 2012.
- During the year ended December 31, 2013, the Police Jury had total expenses, excluding depreciation, of \$35,471,087, compared to \$36,596,633 for 2012.

### USING THIS ANNUAL REPORT

This annual report consists of a series of financial statements. The Statement of Net Position and the Statement of Activities (on pages 12-13) provide information about the activities of the Police Jury as a whole and present a longer-term view of the Police Jury's finances. Fund financial statements start on page 14. For governmental activities, these statements tell how these services were financed in the short term as well as what remains for future spending. Fund financial statements also report the Police Jury's operations in more detail than the government-wide statements by providing information about the Police Jury's most significant funds.

#### Reporting the Police Jury as a Whole

Our analysis of the Police Jury as a whole begins on page 12. One of the most important questions asked about the Police Jury's finances is "Is the Police Jury as a whole better off or worse off as a result of the year's activities?" The Statement of Net Position and the Statement of Activities report information about the funds maintained by the Police Jury as a whole and about its activities in a way that helps answer this question. These statements include all assets and liabilities using the *accrual basis of accounting*, which is similar to the accounting used by most private-sector companies. Accrual of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the Police Jury's *net position* and changes in them. You can think of the Police Jury's net position – the difference between assets and liabilities – as one way to measure the Police Jury's financial health, or *financial position*. Over time, *increases* or *decreases* in the Police Jury's net position is one indicator of whether its *financial health* is improving or deteriorating. You will need to consider other non-financial factors, however, such as changes in the Police Jury's property tax base, to assess the overall health of the Police Jury.

In the Statement of Net Position and the Statement of Activities, we divide the Police Jury into two kinds of activities: governmental activities and business-type activities.

Governmental activities – the majority of the expenses paid from the funds maintained by the Police Jury are reported here, consisting primarily of personal services, materials and supplies, travel, repairs and maintenance and other program services. Ad valorem taxes and sales taxes finance most of these activities.

Business-type activities - the Police Jury charges a fee to customers to help it cover the costs of certain water and sewer services it provides. The Consolidated Waterworks / Sewerage District No. 1 is reported here.

### **Reporting the Police Jury's Most Significant Funds**

Our analysis of the major funds maintained by the Police Jury begins on page 14. The fund financial statements begin on page 14 and provide detailed information about the most significant funds maintained by the Police Jury – not the Police Jury as a whole. The Police Jury's *governmental funds* use the following accounting approaches:

Governmental funds – Most of the Police Jury's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using the *modified accrual* accounting method, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed *short-term view* of the Police Jury's general government operations and the expenses paid from those funds. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance certain Police Jury expenses. We describe the relationship (or differences) between governmental *activities* (reported in the Statement of Net Position and the Statement of Activities) and governmental *funds* in a reconciliation at the bottom of the fund financial statements.

Proprietary Funds - When the Consolidated Waterworks / Sewerage District No. 1 charges customers for the services it provides, these services are generally reported in proprietary funds. Proprietary funds are reported in the same way that all activities are reported in the Statement of Net Position and the Statement of Activities. In fact, the Police Jury's enterprise fund (a component of proprietary fund) is the same as the business-type activities we report in the government-wide statements but provide more detail and additional information, such as cash flows, for proprietary funds.

### **THE POLICE JURY AS A WHOLE**

The Police Jury's combined net position changed from a year ago, increasing from \$275,230,421 (as restated) to \$284,847,627. A comparative analysis of the funds maintained by the Police Jury is presented below.

**Table 1**  
**Net Position**

	<u>Governmental Activities</u>		<u>Business-type Activities</u>		<u>Total</u>	
	<u>2013</u>	<u>2012</u>	<u>2013</u>	<u>2012</u>	<u>2013</u>	<u>2012</u>
Current and other assets	\$ 60,645,741	\$ 62,724,720	\$1,436,357	\$ 760,714	\$ 62,082,098	\$ 63,485,434
Capital assets, net	281,303,467	274,838,051	10,462,145	9,679,841	291,765,612	284,517,892
Internal balances	<u>8,185,472</u>	<u>7,940,934</u>	<u>(8,185,472)</u>	<u>(7,940,934)</u>	<u>-</u>	<u>-</u>
Total assets	<u>350,134,680</u>	<u>345,503,705</u>	<u>3,713,030</u>	<u>2,499,621</u>	<u>353,847,710</u>	<u>348,003,326</u>
Current liabilities	3,002,767	4,014,620	405,271	85,193	3,408,038	4,099,813
Long-term liabilities	<u>65,019,585</u>	<u>68,209,817</u>	<u>572,460</u>	<u>463,275</u>	<u>65,592,045</u>	<u>68,673,092</u>
Total liabilities	<u>68,022,352</u>	<u>72,224,437</u>	<u>977,731</u>	<u>548,468</u>	<u>69,000,083</u>	<u>72,772,905</u>
Net assets:						
Investments in capital						
Assets, net of related debt	226,860,112	221,248,969	1,704,213	1,275,632	228,564,325	222,524,601
Restricted	31,663,716	33,410,608	-	-	31,663,716	33,410,608
Unrestricted	<u>23,588,500</u>	<u>18,619,691</u>	<u>1,031,086</u>	<u>675,521</u>	<u>24,619,586</u>	<u>19,295,212</u>
Total net position	<u>\$ 282,112,328</u>	<u>\$ 273,279,268</u>	<u>\$ 2,735,299</u>	<u>\$ 1,951,153</u>	<u>\$ 284,847,627</u>	<u>\$ 275,230,421</u>

Net position of the Police Jury's governmental activities increased by \$8,833,060 or 3%. Unrestricted net position, the part of net position that can be used to finance Police Jury expenses without constraints or other legal requirements, increased from \$21,443,659 at December 31, 2012 to \$23,588,500 at December 31, 2013.

Net position of the Police Jury's business-type activities increased by \$784,146 or 40%. The sewer and water systems acquired by Consolidated Waterworks / Sewerage District No. 1 began operating during 2012, contributing to this increase in net position.

**Table 2**  
**Change in Net Assets**

	<u>Governmental Activities</u>		<u>Business-type Activities</u>		<u>Total</u>	
	<u>2013</u>	<u>2012</u>	<u>2013</u>	<u>2012</u>	<u>2013</u>	<u>2012</u>
<b>Revenues</b>						
Program revenues						
Charges for services	\$2,027,419	\$2,232,433	\$1,758,109	\$1,180,101	\$3,785,528	\$ 3,412,534
Operating grants and contributions	3,826,547	3,266,141	—	—	3,826,547	3,266,141
Capital grants and contributions	7,974,732	16,010,548	—	—	7,974,732	16,010,548
General revenues						
Ad valorem taxes	14,172,204	13,902,862	—	—	14,172,204	13,902,862
Sales taxes	15,605,483	16,873,169	—	—	15,605,483	16,873,169
Other taxes	1,184,826	1,132,340	—	—	1,184,826	1,132,340
Franchise taxes	406,106	359,962	—	—	406,106	359,962
Investment earnings	39,676	365,853	855	130	40,531	365,983
Gaming tax revenues	4,207,854	4,048,577	—	—	4,207,854	4,048,577
State revenue sharing	550,991	546,353	—	—	550,991	546,353
Miscellaneous revenues	2,562,419	2,491,026	2,579	4,455	2,564,998	2,495,481
Transfers	161,824	47,982	(161,824)	(47,982)	—	—
Total revenues	<u>52,720,081</u>	<u>61,277,246</u>	<u>1,599,719</u>	<u>1,136,704</u>	<u>54,319,800</u>	<u>62,413,950</u>
<b>Expenses</b>						
General government	8,198,299	8,189,799	—	—	9,013,872	8,500,642
Public safety	5,059,208	5,197,299	—	—	5,059,208	5,197,299
Public works	16,834,285	16,688,686	—	—	16,834,285	16,688,686
Public utilities	149,734	189,488	—	—	149,734	189,488
Health and welfare	3,852,114	4,422,614	—	—	3,852,114	4,422,614
Culture and recreation	5,397,105	5,024,017	—	—	5,397,105	5,024,017
Economic development	2,202,272	2,450,359	—	—	2,202,272	2,450,359
Interest on long-term debt	2,194,004	2,436,741	—	—	2,194,004	2,436,741
Sewer & water	—	—	815,573	310,843	—	—
Total expenses	<u>43,887,021</u>	<u>44,599,003</u>	<u>815,573</u>	<u>310,843</u>	<u>44,702,594</u>	<u>44,909,846</u>
<b>Increases (decreases)</b>						
in net position	<u>\$ 8,833,060</u>	<u>\$16,678,243</u>	<u>\$ 784,146</u>	<u>\$ 825,861</u>	<u>\$9,617,206</u>	<u>\$17,504,104</u>

Total revenues decreased \$8,094,151 or 13% from total revenues in the year ended December 31, 2012 of \$62,413,951 to total revenues of \$54,319,800 in the year ended December 31, 2013.

## **Governmental Activities**

Total revenues for the governmental activities decreased approximately \$8,557,165, due in part to a decrease in grants and sales tax.

The cost of all governmental activities this year was \$43,887,021. These costs were covered by \$13,828,698 of program revenues, with the remaining costs covered by property taxes, sales taxes, and other general revenues.

## **Business-type Activities**

Total revenues for the business-type activities increased \$463,015 (41%) from total revenues in the year ended December 31, 2012 of \$1,136,704 to total revenues of \$1,599,719 in the year ended December 31, 2013.

The cost of all business-type activities this year was \$815,573. These costs were covered by program revenues consisting of charges for services.

## **THE POLICE JURY'S FUNDS**

As the Police Jury completed the year, its governmental funds (as presented in the balance sheet on page 14) reported a *combined* fund balance of \$63,770,641, which is less than last year's fund balance of \$64,954,344.

## **General Fund Budgetary Highlights**

The Police Jury adopted a budget for its General Fund for the year ended December 31, 2013, and amended the budget one time during the year. The budgetary comparison is presented as required supplementary information and shown on pages 50. Highlights for the year are as follows:

- General fund expenditures were in line with the amended budget.
- Revenues were slightly less than budgeted, due in part to lower than anticipated fees, charges, and commissions.

The Police Jury's General Fund balance of \$5,881,915 reported on page 14 differs from the General Fund's *budgetary* fund balance of \$1,786,658, reported in the budgetary comparison schedule on page 50. This is primarily due to the Police Jury budgeting on the cash basis of accounting.

## CAPITAL ASSETS AND DEBT ADMINISTRATION

### Capital Assets

At the end of December 31, 2013, the Police Jury had invested \$301,765,622 in capital assets. (see table 3 below)

Table 3  
Capital Assets At Year End  
(Net of Depreciation)

	<u>Governmental Activities</u>		<u>Business-type Activities</u>		<u>Total</u>	
	<u>2013</u>	<u>2012</u>	<u>2013</u>	<u>2012</u>	<u>2013</u>	<u>2012</u>
Land	\$ 12,207,084	\$ 11,633,324	\$1,301,778	\$1,261,868	\$13,508,862	\$12,895,192
Goodwill	—	—	1,226,000	1,226,000	1,226,000	1,226,000
Construction in progress	6,042,279	11,307,751	3,279,798	2,371,730	9,322,077	13,679,481
Buildings	84,034,576	85,962,192	4,620,379	4,820,243	88,654,955	90,782,435
Infrastructure	173,547,703	160,497,853	—	—	173,547,703	160,497,853
Equipment, furnishings, vehicles	4,367,053	4,443,403	34,190	—	4,401,243	4,443,403
Library books & materials	1,104,772	993,528	—	—	1,104,782	993,528
Sewer system	—	—	—	—	—	—
Water system	—	—	—	—	—	—
Total assets (net)	<u>\$281,303,467</u>	<u>\$274,838,051</u>	<u>\$10,462,145</u>	<u>\$9,679,841</u>	<u>\$291,765,612</u>	<u>\$284,517,892</u>

### Debt

Outstanding debt of the Police Jury includes: \$815,000 issued in 2005 for acquiring, construction, improving and equipping the public library facilities and system, \$24,830,000 issued in 2010 for refunding of the courthouse addition/renovation and jail construction projects, \$5,942,000 issued in 2010 for public improvement projects in the parish of Bossier, \$13,535,000 issued in 2007 for public projects in the parish of Bossier, \$11,835,000 issued in 2013 for the acquisition, upgrade, expansion, construction, and equipping of parish-owned public improvements, and \$572,460 issued in 2013 for constructing and acquiring improvements, extensions, and replacements to the sewer system.

**TABLE 4**  
**Outstanding Debt at Year End**

	Governmental Activities <u>2012</u>	Governmental Activities <u>2013</u>
Certificates of indebtedness, Series 2005 (backed by ad valorem tax revenue in the Library Fund)	\$ 1,195,000	\$ 815,000
Revenue bonds, Series 2010 (backed by sales tax revenue in Capital Improvements Fund)	\$ -	\$ -
Revenue bonds, Series 2010A (backed by sales tax revenue in Capital Improvements Fund)	\$ 24,830,000	\$ 24,830,000
Revenue bonds, Series 2010B (backed by sales tax revenue in Capital Improvements Fund)	\$ 2,470,000	\$ -
Revenue bonds, Series 2010 Build America Bond (backed by sales tax revenue in Capital Improvements Fund)	\$ 6,702,000	\$ 5,942,000
Revenue bonds, Series 2013 (LCDA CWWSD)	\$ 11,835,000	\$ 11,835,000
Revenue bonds, Series 2007 (LCDA Improvements)	\$ 14,240,000	\$ 13,535,000
	Business-type Activities <u>2012</u>	Business-Type Activities <u>2013</u>
Utility Revenue Bonds, Series 2013	\$ 463,275	\$ 572,460

State law restricts the amount of debt that the Police Jury may issue. The aggregate principal amount of debt may not exceed 10% of the assessed valuation for property tax purposes of all real and personal property located within the parish. The Police Jury's total debt outstanding at year end was well below this limitation.

Other obligations include accrued vacation pay and other post employment obligations. More detailed information about the debt is presented in Note 12 to the financial statements.

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS**

The Police Jury's management considered many factors when setting a fiscal year December 31, 2013 budget. Amounts available for appropriation in the governmental funds are expected to decrease due to a decrease in sales tax revenues. Ad valorem taxes will increase due to continued residential and commercial development.

The Consolidated Waterworks / Sewerage District No. 1 (District) is planning certain water and sewer projects and acquisitions for water / sewer infrastructure improvements within Bossier parish. The estimated cost of those improvements are approximately \$45,000,000. Funding for the improvements is to be provided by a loan from the State of Louisiana, Department of Environmental Quality for \$17,750,000; issuance of revenue bonds through the Louisiana Local Government Authority for \$11,835,000; and State of Louisiana capital outlay funds totaling approximately \$15,500,000.

#### **CONTACTING THE POLICE JURY'S FINANCIAL MANAGEMENT**

This financial report is designed to provide our citizens and taxpayers with a general overview of the finances for those funds maintained by the police jury and to show the police jury's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Bossier Parish Police Jury, P. O. Box 70, Benton, Louisiana 71006.

Bossier Parish Police Jury  
Benton, Louisiana  
Statement of Net Position  
December 31, 2013

	Governmental Activities	Business-Type Activities	Total
<b>Assets</b>			
Cash and cash equivalents	\$ 36,706,356	\$ 766,450	\$ 37,472,806
Restricted cash	5,135,344	386,253	5,521,597
Receivables	17,839,886	243,838	18,083,724
Prepaid expenses	964,155	39,816	1,003,971
Capital assets, net			
Non-depreciable	18,249,363	5,807,576	24,056,939
Depreciable (net)	263,054,104	4,654,569	267,708,673
Internal balances	8,185,472	(8,185,472)	
Total assets	<u>350,134,680</u>	<u>3,713,030</u>	<u>353,847,710</u>
<b>Liabilities</b>			
<b>Current</b>			
Accounts payable and accrued expenses	3,002,767	313,454	3,316,221
Payable from restricted assets:			
Customer deposits		91,817	91,817
<b>Non-current liabilities:</b>			
Due within one year	4,678,377		4,678,377
Due in more than one year	60,341,208	572,460	60,913,668
Total liabilities	<u>68,022,352</u>	<u>977,731</u>	<u>69,000,083</u>
<b>Net Position</b>			
Net investment in capital assets	226,860,112	1,704,213	228,564,325
Restricted for:			
Capital projects	8,902,048		8,902,048
Public works	541,580		541,580
Public safety	3,674,946		3,674,946
Economic development	159,526		159,526
Culture and recreation	11,586,703		11,586,703
Debt service	3,467,975		3,467,975
Health and welfare	3,000,381		3,000,381
Sewer operations	330,557		330,557
Unrestricted	23,588,500	1,031,086	24,619,586
Total net position	<u>\$ 282,112,328</u>	<u>\$ 2,735,299</u>	<u>\$ 284,847,627</u>

The accompanying notes are an integral part of this statement.

Bossier Parish Police Jury  
Benton, Louisiana  
Statement of Activities  
For the Year Ended December 31, 2013

	Net (Expense) Revenue and Changes in Net Assets			
	Expenses	Program Revenues	Capital Grants and Contributions	Business-type Activities
	Charges for Services	Operating Grants and Contributions	Governmental Activities	Total
<b>Functions / Programs:</b>				
<b>Governmental Activities</b>				
General government:				
Zoning and planning	\$ 6,106	\$	\$ (6,106)	\$ (6,106)
Legislative	349,570		(349,570)	(349,570)
Judicial	2,792,610	1,141,917	(1,650,693)	(1,650,693)
Elections	126,899		(126,899)	(126,899)
Finance and administrative	1,726,144	20,700	(1,705,444)	(1,705,444)
Other	3,196,970	359	(2,897,061)	(2,897,061)
Public safety	5,059,208		(4,817,198)	(4,817,198)
Public works	16,834,285	146,235	(8,531,387)	(8,531,387)
Public utilities	149,734		(79,942)	(79,942)
Health and welfare	3,852,114	3,679,953	(172,161)	(172,161)
Culture and recreation	5,397,105		(5,325,586)	(5,325,586)
Economic development	2,202,272		(2,202,272)	(2,202,272)
Interest on long-term debt	2,194,004		(2,194,004)	(2,194,004)
<b>Total governmental activities</b>	<b>43,887,021</b>	<b>3,826,547</b>	<b>(30,058,323)</b>	<b>(30,058,323)</b>
<b>Business-type Activities</b>				
Sewer and water	815,573			942,536
<b>Total business-type activities</b>	<b>815,573</b>			<b>942,536</b>
<b>Total Government</b>	<b>\$ 44,702,594</b>	<b>\$ 3,826,547</b>	<b>\$ 7,974,732</b>	<b>(29,115,787)</b>
<b>General revenues:</b>				
Ad valorem taxes			14,172,204	14,172,204
Sales taxes			15,605,483	15,605,483
Gaming tax revenues			4,207,854	4,207,854
Franchise taxes			406,106	406,106
Other taxes			1,184,826	1,184,826
Investment earnings			39,676	855
State revenue sharing			560,991	550,991
Miscellaneous			2,562,419	2,564,998
Transfers			(161,824)	(161,824)
<b>Total general revenues</b>			<b>38,891,383</b>	<b>38,732,993</b>
<b>Change in net position</b>			<b>8,833,060</b>	<b>9,617,206</b>
<b>Net position - beginning, restated</b>			<b>273,279,268</b>	<b>275,230,421</b>
<b>Net position - ending</b>			<b>\$ 282,112,328</b>	<b>\$ 284,847,627</b>

The accompanying notes are an integral part of this statement.

Bossier Parish Police Jury  
 Benton, Louisiana  
 Balance Sheet  
 Governmental Funds  
 December 31, 2013

	General	Highway	Library	Capital Improvements	LCDA Sewer Construction	Other Governmental Funds	Total Governmental Funds
<b>Assets</b>							
Cash and cash equivalents	\$ 3,553,861	\$ 3,586,860	\$ 7,489,233	\$ 6,706,530	\$ 240,534	\$ 15,129,338	\$ 36,706,356
Receivables	2,732,041	3,144,974	6,974,940	863,969	46,698	4,077,264	17,839,886
Restricted cash					3,245,700	1,889,644	5,135,344
Due from other fund	129,211					6,373	135,584
Advance to Watenworks/Sewer District					8,185,472		8,185,472
<b>Total assets</b>	<b>\$ 6,415,113</b>	<b>\$ 6,731,834</b>	<b>\$ 14,464,173</b>	<b>\$ 7,570,499</b>	<b>\$ 11,718,404</b>	<b>\$ 21,102,619</b>	<b>\$ 68,002,642</b>
<b>Liabilities, Deferred Inflows of Resources, and Fund Balances</b>							
<b>Liabilities:</b>							
Accounts payable	\$ 309,582	\$ 681,792	\$ 413,737	\$ 57,397	\$ 134,440	\$ 808,819	\$ 2,405,767
Due to other fund	6,373	55,782		11,300		62,129	135,584
<b>Total liabilities</b>	<b>315,955</b>	<b>737,574</b>	<b>413,737</b>	<b>68,697</b>	<b>134,440</b>	<b>870,948</b>	<b>2,541,351</b>
<b>Deferred inflows of resources</b>							
Unavailable revenue							
Property Taxes	89,511	110,685	416,912			210,825	827,933
Other	127,732	199,365	115,229			420,391	862,717
<b>Total deferred inflows of resources</b>	<b>217,243</b>	<b>310,050</b>	<b>532,141</b>			<b>631,216</b>	<b>1,690,650</b>
<b>Fund balances:</b>							
Nonspendable					8,185,472		8,185,472
Restricted			13,233,707	7,367,576	3,398,492	10,772,365	34,772,140
Assigned	2,285,906	5,684,210	284,588	134,226		8,889,950	17,278,880
Unassigned	3,596,009					(61,860)	3,534,149
<b>Total fund balances</b>	<b>5,881,915</b>	<b>5,684,210</b>	<b>13,518,295</b>	<b>7,501,802</b>	<b>11,583,964</b>	<b>19,600,455</b>	<b>63,770,641</b>
<b>Total liabilities, deferred inflows of resources and fund balances</b>	<b>\$ 6,415,113</b>	<b>\$ 6,731,834</b>	<b>\$ 14,464,173</b>	<b>\$ 7,570,499</b>	<b>\$ 11,718,404</b>	<b>\$ 21,102,619</b>	<b>\$ 68,002,642</b>

The accompanying notes are an integral part of this statement.

Bossier Parish Police Jury  
 Benton, Louisiana  
 Reconciliation of the Balance Sheet of Governmental Funds  
 to the Statement of Net Position  
 December 31, 2013

Fund balances - total governmental funds	\$	63,770,641
<p>Amounts reported for governmental activities in the statement of net position are different because:</p>		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		281,303,467
Premiums on debt issuances are recognized as an other financing source in the governmental funds, however, they are amortized over the life of the issuance in the statement of net position.		(554,291)
Long-term liabilities, including bonds payable, accrued interest payable, and other post-employment benefit payable are not due and payable in the current period and therefore are not reported in the funds.		(65,062,294)
Other long-term assets are not available to pay for current-period expenditures and therefore are unavailable in the funds.		1,690,650
The nonallocation method of accounting for prepayments is used in the fund statements, since the prepayment does not provide expendable financial resources.		964,155
		964,155
Net position of governmental activities	\$	282,112,328

The accompanying notes are an integral part of this statement.

Bossier Parish Police Jury  
Benton, Louisiana  
Statement of Revenues, Expenditures, and Changes in Fund Balances  
Governmental Funds  
For the Year Ended December 31, 2013

	General	Highway	Library	Capital Improvements	LCDA Sewer Construction	Other Governmental Funds	Total Governmental Funds
<b>Revenues:</b>							
Ad valorem taxes	\$ 1,904,392	\$ 1,873,942	\$ 7,058,096	\$ 8,337,687		\$ 3,575,615	\$ 14,412,045
Sales tax	1,284,035	5,983,761					15,605,483
Gaming tax	556,347	1,310,086				2,341,421	4,207,854
Licenses and permits	690,851	136,952					827,803
Intergovernmental revenues	1,594,837	2,518,007	164,161		46,698	4,207,666	8,531,369
Fees, charges, and commissions for services	85,291		35,181			339,162	459,634
Fines and forfeitures	5,064	110,271	36,338			874,399	1,021,008
Investment earnings	519,931	2,180	3,889	1,863	2,107	5,460	20,563
Miscellaneous		203,577	16,481			452,676	1,192,685
<b>Total revenues</b>	<b>6,640,748</b>	<b>12,138,776</b>	<b>7,314,146</b>	<b>8,339,550</b>	<b>48,805</b>	<b>11,796,399</b>	<b>46,278,424</b>
<b>Expenditures:</b>							
Current:							
General government:						6,106	6,106
Zoning and planning	411,995						411,995
Legislative	567,182					2,091,669	2,658,851
Judicial	170,017						170,017
Elections						194,443	1,709,570
Finance and administrative	1,515,127	101,537	227,189	1,969,873		131,309	2,675,859
Other	245,951					2,401,242	4,951,885
Public safety	2,550,643	9,407,252		170,618	149,086	33,075	9,760,031
Public works				48,259		3,629,143	3,852,144
Health and welfare	174,742					71,958	4,058,280
Culture and recreation	62,192		3,924,130				1,308,338
Economic development	123,827					1,184,511	149,916
Public utilities	149,916						
Capital outlay	6,929	5,658,335	696,592	286,656	46,698	3,046,809	9,742,019
Debt service:							
Principal retirement						4,315,000	4,315,000
Interest and other charges						1,692,116	2,225,097
Total expenditures	5,978,521	15,167,124	4,847,911	2,475,406	728,765	18,797,381	47,995,108
Excess (deficiency) of revenues over (under) expenditures	662,227	(3,028,348)	2,466,235	5,864,144	(679,960)	(7,000,982)	(1,716,684)
Other financing sources (uses):							
Transfers in	2,770,126	2,681,553			664,563	11,907,262	18,023,504
Transfers out	(947,978)	(2,375,000)	(4,164,900)	(5,864,507)		(4,138,138)	(17,490,523)
Total other financing sources (uses)	1,822,148	306,553	(4,164,900)	(5,864,507)	664,563	7,769,124	532,981
Excess (deficiency) of revenues and other sources over expenditures and other uses	2,484,375	(2,721,795)	(1,698,665)	(363)	(15,397)	768,142	(1,183,703)
Fund balances at beginning of year	3,397,540	8,406,005	15,216,960	7,502,165	11,599,361	18,832,313	64,954,344
Fund balances at end of year	\$ 5,881,915	\$ 5,684,210	\$ 13,518,295	\$ 7,501,802	\$ 11,583,964	\$ 19,600,455	\$ 63,770,641

The accompanying notes are an integral part of this statement.

Bossier Parish Policy Jury  
 Benton, Louisiana  
 Reconciliation of the Statement of Revenues, Expenditures, and Changes in  
 Fund Balances of Governmental Funds to the Statement of Activities  
 For the Year Ended December 31, 2013

Net change in fund balances - total governmental funds	\$ (1,183,703)
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays (\$9,370,862) exceeded depreciation (\$9,031,231) in the current period.	339,631
The net effect of various transactions involving capital assets (sales, trade-ins, donated infrastructure, etc.) is to increase net assets.	6,125,784
The repayment of principal of long-term debt consumes current financial resources of governmental funds.	4,315,000
The nonallocation method of accounting for prepayments is used in the fund statements, since the prepayment does not provide expendable financial resources.	116,176
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.	213,845
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the funds.	
Compensated absences	(26,922)
Other post-employment benefits liabilities	(1,116,959)
Accrued interest expense on long-term debt is reported in the government-wide statement of activities and changes in net assets, but does not require the use of current financial resources; therefore, accrued interest expense is not reported as expenditures in governmental funds.	31,095
Unamortized premiums on bond issuance are not recognized in the funds	19,113
Change in net position of governmental activities	\$ 8,833,060

The accompanying notes are an integral part of this statement.

Bossier Parish Police Jury  
 Benton, Louisiana  
 Statement of Net Position  
 Proprietary Fund  
 December 31, 2013

	<u>Business-Type Activities- Enterprise Funds</u>
<b>Assets</b>	
Current:	
Current assets:	
Cash and cash equivalents	\$ 766,450
Receivables (net of allowance for uncollectibles)	243,838
Prepaid expenses	<u>39,816</u>
Total current assets	<u>1,050,104</u>
Noncurrent assets:	
Restricted cash and cash equivalents	386,253
Capital assets:	
Land	1,301,778
Goodwill	1,226,000
Construction in process	3,279,798
Plant and equipment	4,988,286
Less: accumulated depreciation	<u>(333,717)</u>
Total noncurrent assets	<u>10,848,398</u>
Total assets	<u>11,898,502</u>
<b>Liabilities</b>	
Current liabilities:	
Accounts payable	313,454
Payable from restricted assets:	
Customer deposits	<u>91,817</u>
Total current liabilities	<u>405,271</u>
Noncurrent liabilities:	
Sewer revenue bonds	572,460
Advance from police jury	<u>8,185,472</u>
Total noncurrent liabilities	<u>8,757,932</u>
Total liabilities	<u>9,163,203</u>
<b>Net position</b>	
Net investment in capital assets	1,704,213
Unrestricted	<u>1,031,086</u>
Total net position	<u><u>\$ 2,735,299</u></u>

The accompanying notes are an integral part of this statement.

Bossier Parish Police Jury  
 Benton, Louisiana  
 Statement of Revenues, Expenses, and Changes in Fund Net Position  
 Proprietary Fund  
 For the Year Ended December 31, 2013

	<u>Business-Type Activities- Enterprise Funds</u>
Operating revenues:	
Water sales	\$ 963,998
Sewerage service charges	699,525
Sprinkler fees	33,886
Delinquent charges	11,443
Miscellaneous revenues	52,691
Total operating revenues	<u>1,761,543</u>
Operating expenses:	
Workers compensation	6,967
Insurance	25,046
Chemicals	42,404
Maintenance and repairs	189,328
Miscellaneous expenses	5,966
Office expense	8,571
Material and supplies	126,598
Utilities	78,622
Dues	25,993
Utility billing fees	29,451
Sewage and water monitoring	13,489
Payment of damages	9,516
Interest and fees	7,906
Professional services	45,440
Depreciation	200,276
Total operating expenses	<u>815,573</u>
Operating income	<u>945,970</u>
Capital contributions	371,157
Transfers out	<u>(532,981)</u>
Total other financing sources (uses)	<u>(161,824)</u>
Change in net position	784,146
Net position - beginning of year, restated	<u>1,951,153</u>
Net position - end of year	<u><u>\$ 2,735,299</u></u>

The accompanying notes are an integral part of this statement.

Bossier Parish Police Jury  
 Benton, Louisiana  
 Statement of Cash Flows  
 Proprietary Fund  
 For the Year Ended December 31, 2013

	<u>Business-Type Activities- Enterprise Funds</u>
Cash Flows From Operating Activities	
Receipts from customers	\$ 1,640,450
Cash payments to suppliers for goods and services	(322,521)
Other receipts (payments)	52,691
Net Cash From Operating Activities	<u>1,370,620</u>
Cash Flows From Non-Capital Financing Activities	
Transfers to other funds	(532,981)
Net Cash (Used In) Non-capital Financing Activities	<u>(532,981)</u>
Cash flows from Capital and Related Financing Activities	
Proceeds from utility revenue bonds	109,185
Acquisition / construction of capital assets	(366,885)
Net Cash (Used In) Capital and Related Financing Activities	<u>(257,700)</u>
Net increase in cash and cash equivalents	579,939
Cash, Beginning of year	<u>572,764</u>
Cash, End of year	<u>\$ 1,152,703</u>
Reconciliation of Operating Income to Net Cash Provided	
By/(Used In) Operating Activities	
Operating income (loss)	\$ 945,970
Adjustments to reconcile operating income to net cash provided (used) by operating activities:	
Depreciation expense	200,276
Accounts receivable	(80,409)
Prepays	(15,305)
Accounts payable and accrued expenses	308,081
Customer deposits	12,007
Net Cash Flows From Operating Activities	<u>\$ 1,370,620</u>
Supplemental Schedule of Noncash Capital and Related Financing Activity:	
Capital assets acquired	\$ 982,580
Advance from police jury	(244,538)
Contributed capital from police jury	(371,157)
	<u>\$ 366,885</u>

The accompanying notes are an integral part of this statement.

Bossier Parish Police Jury  
Benton, Louisiana  
Notes to Financial Statements  
December 31, 2013

## INTRODUCTION

The Bossier Parish Police Jury is the governing authority for Bossier Parish and is a political subdivision of the State of Louisiana. The Police Jury is governed by 12 jurors representing the various districts within the parish. The jurors serve four-year terms that expire in December 2015.

Louisiana Revised Statute (R.S.) 33:1236 gives the police jury various powers in regulating and directing the affairs of the parish and its inhabitants. The more notable of those are the power to make regulations for its own government; to regulate the construction and maintenance of roads, bridges, and drainage systems; and to provide for the health and welfare of the poor, disadvantaged, and unemployed in the parish. Funding to accomplish these tasks is provided by ad valorem taxes, sales tax, beer and alcoholic beverage permits, state revenue sharing, gaming tax revenues, and various other state and federal grants.

### (1) Summary of Significant Accounting Policies

The Bossier Parish Police Jury's financial statements are prepared in conformity with generally accepted accounting principles (GAAP). The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (Statements and Interpretations). The accompanying basic financial statements have been prepared in conformity with GASB Statement 34, *Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments*, issued in June 1999. The more significant accounting policies established in GAAP and used by the Bossier Parish Police Jury are discussed below.

#### A. Reporting Entity

As the governing authority of the parish, for reporting purposes, the Bossier Parish Police Jury is the financial reporting entity for Bossier Parish. The financial reporting entity consists of (a) the primary government (police jury), (b) organizations for which the primary government is financially accountable, and (c) other organizations for which nature and significance of their relationship with police jury are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

The Governmental Accounting Standards Board establishes criteria for determining which component units should be considered part of the Bossier Parish Police Jury for financial reporting purposes. The basic criterion for including a potential component unit within the reporting entity is financial accountability. The GASB has set forth criteria to be considered in determining financial accountability. This criteria includes:

1. Appointing a voting majority of an organization's governing body, and
  - a. The ability of the police jury to impose its will on that organization and/or
  - b. The potential for the organization to provide specific financial benefits to or impose specific financial burdens on the police jury.
2. Organizations for which the police jury does not appoint a voting majority but are fiscally dependent on the police jury.

(Continued)

Bossier Parish Police Jury  
Benton, Louisiana  
Notes to Financial Statements  
December 31, 2013  
(Continued)

3. Organizations for which the reporting entity financial statements would be misleading if data of the organization is not included because of the nature or significance of the relationship.

**Blended Component Unit** – Component units that are legally separate from the police jury, but are so intertwined with the police jury that they are, in substance, the same as the police jury are blended component units. For a component unit to be blended, the organization's board and the police jury must be substantively the same, or the organization must provide services entirely or almost entirely to the police jury. The following component unit is reported as part of the police jury and *blended* with the appropriate police jury funds:

**Consolidated Waterworks / Sewerage District No. 1.** The board of the Consolidated Waterworks / Sewerage District No. 1 is substantially the same as the police jury and policy jury can impose its will on the District by significantly influencing the activities of the District. Therefore, we conclude that they are part of the police jury and their financial statements should be blended with those of the police jury.

**Discrete Component Units** – Component units that are legally separate from the police jury, but are financially accountable to the police jury, or whose relationship with the police jury are such that exclusion would cause the police jury's financial statements to be misleading or incomplete are discretely presented. The police jury has identified the following discrete component units:

**Bossier Parish Sheriff's Office, Bossier Parish Clerk of Court, Bossier Parish Tax Assessor, and the District Attorney for the Twenty-Sixth Judicial District.** Even though these are independently elected officials and are legally separate from the police jury, they are fiscally dependent on the police jury. The officials are fiscally dependent because the police jury has approval authority over the officials' capital budget. The police jury has approval authority over the officials' capital budget because the office space for the officials is furnished by the police jury, major capital purchases for the officials are included in the police jury's overall budget, and title to real property is in the name of the police jury. By using the fiscal dependency criterion, we conclude that these organizations are component units of the police jury.

**Bossier Parish Communications District Number One.** This entity was created by the police jury. The Communications District is governed by a Board of Commissioners which are appointed by the police jury. The police jury is financially accountable for the communication district because it appoints a voting majority of the governing board and has the ability to impose its will on them.

(Continued)

Bossier Parish Police Jury  
Benton, Louisiana  
Notes to Financial Statements  
December 31, 2013  
(Continued)

**Other Special Districts**

There are a number of special districts located in Bossier Parish (fire and ambulance) that each provide services to a limited number of parish citizens. The police jury appoints all board members of those districts which do not include a municipality within their boundaries. Therefore, the police jury can impose its will on these districts. While these districts are responsible for obtaining voter approval for the levy of taxes or debt issuance, all related Louisiana State Bond Commission approvals must be obtained through the police jury. The police jury appoints two of the five board members of those districts which include a municipality and therefore cannot impose its will on these entities. However, it would be misleading to include some like districts in the financial statements while excluding others. These agencies are:

East-Central Bossier Parish Fire Protection District No. 1  
South Bossier Parish Fire Protection District No. 2  
Ivan Fire Protection District No. 3  
Benton Fire Protection District No. 4  
Northeast Bossier Parish Fire Protection No. 5  
Bossier Parish Emergency Medical Services District  
Fire Protection District No. 7, Parish of Bossier

Complete financial statements of the individual component units may be obtained from their respective administration offices or from the Bossier Parish Police Jury at the Bossier Parish Courthouse in Benton, Louisiana.

The police jury has chosen to issue financial statements of the primary government (police jury) only; therefore, none of the previously listed discrete component units are included in the accompanying financial statements.

The Governmental Accounting Standards Board provides for the issuance of primary government financial statements that are separate from those of the reporting entity. However, the primary government's (police jury) financial statements are not a substitute for the reporting entity's financial statements. The accompanying primary government financial statements have been prepared in conformity with generally accepted accounting principles as applied to governmental units. These financial statements are not intended to and do not report on the reporting entity but rather are intended to reflect only the financial statements of the primary government (police jury).

**Other Related Organizations**

Considered in the determination of component units of the reporting entity were the following:

Cypress-Black Bayou Recreation and Water Conservation District and Shreveport-Bossier Convention and Tourist Bureau. The police jury appoints only one (1) board member and has no significant contact or influence to the recreation district and tourist bureau.

The police jury appoints one (1) of seven (7) board members of the Caddo-Bossier Port Commission but has no significant contact or influence within the Port Commission.

(Continued)

Bossier Parish Police Jury  
Benton, Louisiana  
Notes to Financial Statements  
December 31, 2013  
(Continued)

The police jury appoints the board members of the Industrial Development Board of the Parish of Bossier, Inc., but does not have the ability to impose its will and no financial benefit/burden relationship exists between them.

It was determined that these governmental entities are not component units of the Bossier Parish Police Jury reporting entity because of the reasons listed above.

**B. Basic Financial Statements – Government-Wide Statements**

The Bossier Parish Police Jury's basic financial statements include both government-wide (reporting the funds maintained by the Bossier Parish Police Jury as a whole) and fund financial statements (reporting the Bossier Parish Police Jury's major funds). Both the government-wide and fund financial statements categorize primary activities as either governmental or business type. The Consolidated Waterworks / Sewerage District No. 1 is classified as business-type activities. All other funds of the police jury are categorized as governmental activities.

In the government-wide Statement of Net Position, both the governmental activities and business-type activities columns are presented on a consolidated basis and are reported on a full accrual, economic resource basis, which recognizes all long-term assets and receivables, as well as long-term debt and obligations. The Bossier Parish Police Jury's net position is reported in three parts – net investment in capital assets; restricted net position; and unrestricted net position.

The government-wide Statement of Activities reports both the gross and net cost of each of the Bossier Parish Police Jury's functions. The functions are also supported by general government revenues (property, sales and use taxes, certain intergovernmental revenues, fines, permits and charges, etc.). The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, operating, and capital grants. Program revenues must be directly associated with the function. Amounts reported as program revenues include 1) charges to customers for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions. Operating grants include operating-specific and discretionary (either operating or capital) grants while the capital grants column reflects capital-specific grants.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the proprietary fund's principal ongoing operations of providing water and sewer services.

The net costs (by function) are normally covered by general revenue (property, sales and use taxes, certain intergovernmental revenues, fines, permits and charges, etc.).

This government-wide focus is more on the sustainability of the Bossier Parish Police Jury as an entity and the change in the Bossier Parish Police Jury's net position resulting from the current year's activities.

**C. Basic Financial Statements – Fund Financial Statements**

The financial transactions of the Bossier Parish Police Jury are recorded in individual funds in the fund financial statements. Each fund is accounted for by providing a separate set of self-

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balancing accounts that comprises its assets, liabilities, reserves, fund equity, revenues and expenditures/expenses. The various funds are reported by generic classification within the financial statements.

The following fund types are used by the Bossier Parish Police Jury:

Governmental Funds – the focus of the governmental funds’ measurement (in the fund statements) is upon determination of financial position and changes in financial position (sources, uses, and balances of financial resources) rather than upon net income. The following is a description of the governmental funds of the Bossier Parish Police Jury:

- a. General fund is the general operating fund of the Bossier Parish Police Jury. It is used to account for all financial resources except those required to be accounted for in another fund.
- b. Special revenue funds are used to account for the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes other than debt service or capital projects.
- c. Debt service funds are used to account for all financial resources that are restricted, committed, or assigned to expenditure for principal and interest.
- d. Capital projects funds are used to account for financial resources that are restricted, committed, or assigned to expenditure for capital outlays.

Proprietary Funds – the focus of proprietary fund measurement is upon determination of operating income, changes in net position, financial position, and cash flows. The generally accepted accounting principles applicable are those similar to businesses in the private sector. The following is a description of the proprietary fund of the police jury:

- a. Enterprise funds are required to be used to account for operations for which a fee is charged to external users for goods or services and the activity (a) is financed with debt that is solely secured by a pledge of the net revenues, (b) has third party requirements that the cost of providing services, including capital costs, be recovered with fees and charges, or (c) establishes fees and charges based on a pricing policy designed to recover similar costs. The Consolidated Waterworks / Sewerage District is reported in the enterprise fund.

The emphasis in fund financial statements is on the major funds in the governmental category. Nonmajor funds by category are summarized into a single column. GASB Statement No. 34 sets forth minimum criteria (percentage of the assets, liabilities, revenues, or expenditures/expenses of fund category) for the determination of major funds.

The following major funds are presented in the fund financial statements:

General Fund – accounts for all financial resources except those required to be accounted for in another fund.

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Highway Fund – accounts for property taxes, sales taxes, gaming revenues, grants, and various other revenues which are used to fund the construction and maintenance of parish highways, streets, and bridges.

Library Fund – accounts for property taxes and various other revenues used to fund the operation and maintenance of the parish libraries.

Capital Improvements Fund – accounts for the sales taxes received for capital improvement purposes, including acquisition, construction, improvement, maintenance, and operations of a maximum security jail and courthouse facilities.

LCDA Sewer Construction Fund – accounts for the proceeds of LCDA Revenue Bonds and the use of such proceeds for the acquisition and construction of sewer systems and sewer improvements.

Consolidated Waterworks / Sewerage District No. 1 - The Consolidated Waterworks / Sewerage District was created by the Bossier Parish Police Jury for the purpose of acquiring a waterworks and sewerage system, and constructing and acquiring improvements and extensions to the waterworks and sewerage system. This fund is reported as an enterprise fund in the accompanying financial statements.

D. Basis of Accounting

Basis of accounting refers to the point at which revenues or expenditures are recognized in the accounts and reported in the financial statements. It relates to the timing of the measurements made regardless of the measurement focus applied.

1. Accrual:

The governmental funds in the government-wide financial statements are presented on the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred.

2. Modified Accrual:

The governmental funds financial statements are presented on the modified accrual basis of accounting. Under modified accrual basis of accounting, revenues are recorded when susceptible to accrual: i.e., both measurable and available. "Available" means collectible within the current period or within 60 days after year end. Expenditures are generally recognized under the modified accrual basis of accounting when the related liability is incurred. The exception to this general rule is that principal and interest on general obligation long-term debt, if any, is recognized when due.

E. Budgets

The Policy Jury uses the following budget practices:

Proposed budgets for the ensuing year are prepared by the Treasurer during October of each year. During the month of November, the finance committee reviews the proposed budgets and makes changes as it deems appropriate. The availability of the proposed budgets for public

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inspection and the date of the public hearing on the budgets are then advertised in the official journal. The police jury holds a public hearing on the proposed budgets in order to receive comments from the public and other interested parties. Changes are made to the proposed budgets based on the public hearing and the desires of the police jury as a whole. The budgets are then adopted during a regular meeting or a special meeting held no later than 15 days prior to the beginning of the fiscal year, and notice is published in the official journal.

The police jury receives periodic budget comparison statements during the year that are used as a tool to control the operations of the parish. The Treasurer presents necessary budget amendments to the police jury during the year when, in their judgment, actual operations differ materially from those anticipated in the original budgets. During a regular or special meeting, the police jury reviews the proposed amendments, makes changes as it feels necessary, and formally adopts the amendments. The adoption of the amendments is included in the police jury minutes published in the official journal.

The police jury exercises budgetary control at the functional level. Within functions, the Treasurer has the authority to make amendments of up to 5%, as necessary. Unexpended appropriations lapse at year end and must be reappropriated in the next year's budget to be expended.

The availability of proposed budgets and the date of the public hearing for the 2013 budgets were published in the official journal on November 9, 2012. The 2013 budget hearings were held, and the budgets adopted at the jury meeting on December 21, 2012. Notice of adoption of the budgets was subsequently advertised in the official journal.

For the year ended December 31, 2013, the police jury adopted budgets on a cash basis for all funds.

F. Cash, Cash Equivalents, and Investments

Cash includes amounts in petty cash, demand deposits, interest bearing demand deposits, and time deposits. Cash equivalents include amounts in time deposits and those investments with original maturities of 90 days or less. Under state law, the police jury may deposit funds in demand deposits, interest bearing demand deposits, money market accounts, or time deposits with state banks organized under Louisiana law or any other state of the United States, or under the laws of the United States.

Investments are limited by R.S. 33:2955 and the police jury's investment policy. Investments are reported at fair value.

For the purposes of the Statement of Cash Flows, the Sewer Fund considers all highly liquid investments (including restricted assets) with a maturity of three months or less when purchased to be cash equivalents.

G. Restricted Cash

Restricted cash represents amounts required by debt covenants to be segregated for capital projects, and debt service, as well as amounts restricted for customer deposits for the Consolidated Waterworks/Sewerage District No. 1.

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H. Capital Assets

Capital assets, except for infrastructure, purchased or acquired with an original cost of \$5,000 or more are reported at historical cost or estimated historical cost. Infrastructure assets purchased or acquired with an original cost of \$200,000 or more are reported at historical cost or estimated historical cost. Contributed assets are reported at fair market value as of the date received.

Additions, improvements, and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Depreciation on all assets is provided on the straight-line basis over the following estimated useful lives:

Buildings	40–75 years
Infrastructure	10–50 years
Furniture	7–10 years
Equipment	5–30 years
Vehicles	5–25 years
Library books and information	5 years

I. Revenues

Ad valorem taxes and the related state revenue sharing are recorded in the year the taxes are assessed. Ad valorem taxes are assessed on a calendar year basis, become due on November 15 of each year, and become delinquent on December 31. The taxes are generally collected in December of the current year and January and February of the ensuing year. Sales tax revenues are recorded in the period in which the underlying exchange has occurred. Gaming tax revenues are recorded in the period during which the exchange transactions on which the tax is imposed occur. Fines, forfeitures, fees, and court costs are recognized in the period they are collected by the Bossier Parish Sheriff. Interest income on demand and time deposits is recorded when earned.

Federal and state grants are recorded when the police jury is entitled to the funds, except for certain federal grants which require funds not expended to be returned to the funding source. On those grants revenue is recognized only upon expending those funds. Grant funds received but not expended are reflected in the financial statements as deferred revenue.

J. Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in the government-wide financial statements.

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K. Deferred Inflows of Resources

The police jury's funds report a separate section for deferred inflows of resources. This separate financial statement element reflects an increase in net position that applies to a future period. The police jury will not recognize the related revenues until a future event occurs. The police jury has several items which occur because governmental fund revenues are not recognized until available (collected not later than 60 days after the end of the district's fiscal year) under modified accrual basis of accounting, that qualify for reporting in this category. Accordingly, those items are reported in the governmental funds balance sheet as deferred inflows of resources. The police jury did not have deferred inflows of resources to report in its government-wide financial statements for the current year.

L. Net Position

Net position represents the difference between assets and liabilities. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balance of any borrowing used for the acquisition, construction, or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through constitutional provisions or enabling legislation adopted by the police jury or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. The police jury's policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted resources are available.

M. Sales Taxes

During 1995 a special election was held in which a 1 ½% sales tax was passed in the Rural Sales Tax District of the Parish of Bossier, State of Louisiana. The sales tax is to be used for opening, operating, constructing and maintaining the public roads, bridges and drainage facilities.

During 1999, a special election was held in which a ¼% sales tax was passed in the Sales Tax District No. 1 of Bossier Parish, State of Louisiana. The sales tax is to be used for constructing, improving, acquiring, operating and maintaining facilities and equipment, ambulance service and otherwise paying the cost of ambulance service for the residents of Bossier Parish.

During 2000, a special election was held in which a ½% sales tax was passed in the Parish of Bossier, State of Louisiana. The sales tax is to be allocated 70% to the Bossier Parish Police Jury and 30% to the Law Enforcement District of the Parish of Bossier, represented by the Sheriff of Bossier Parish.

The parish's share is to be used for capital improvement purposes including acquisition, construction, improvement, maintenance, and operations of a maximum security jail and courthouse facilities. The 30% which is allocated to the Law Enforcement District of the Parish is sent directly to the Sheriff of Bossier Parish and is not reflected in the financial statements of the police jury.

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N. Compensated Absences

Employees of the police jury earn from 5 to 15 days of vacation leave each year, depending on their lengths of service. In the event that available vacation is not used by the end of the benefit year, employees will be allowed to carry over all unused vacation time. Upon termination of employment, unused vacation benefits will be paid in full. Accumulated vacation leave and sick, or a portion thereof, may be converted to additional retirement benefit credit upon application for normal retirement, based on the rules and regulations determined by the retirement system to which they contribute.

Employees of the police jury will accrue sick leave benefits which are calculated on the basis of a "benefit year" at the rate of 12 days per year. Unused sick leave will be allowed to accumulate without limit. Unused sick leave benefits will not be paid to employees while they are employed or upon termination of employment.

The current portion of compensated absences payable (the amount estimated to be used during the period of availability) is recorded as a liability in the fund financial statements. The entire balance of compensated absences payable is recognized as a liability in the government-wide financial statements. The non-current portion represents a reconciling item between the fund and government-wide statements.

O. Interfund Activity

Interfund activity is reported as either loans, reimbursements, or transfers. Loans are reported as interfund receivables and payables as appropriate and are subject to elimination upon consolidation. Reimbursements are when one fund incurs a cost, charges the appropriate benefiting fund and reduces its related cost as a reimbursement. Transfers between governmental funds are netted as part of the reconciliation to the government-wide financial statements.

P. Use of Estimates

Management uses estimates and assumptions in preparing financial statements. Those estimates and assumptions affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities, and reported revenues and expenses. Actual results could differ from those estimates.

Q. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities in the statement of net assets. Bonds payable are reported net of the applicable bond premium or discount. Debt issuance costs, except any portion related to prepaid insurance costs, is recognized as an expense in the period incurred.

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In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of the debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

R. Fund Balance

GASB has issued Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, which defines the different types of fund balances that a governmental entity must use for financial reporting purposes. GASB 54 requires the fund balance amounts to be properly reported within one of the fund balance categories listed below.

1. Nonspendable fund balances are amounts that cannot be spent because they are either (a) not in spendable form, such as inventory or prepaid expenses, or (b) legally or contractually required to be maintained intact, such as a trust that must be retained in perpetuity.
2. Restricted fund balances are restricted when constraints placed on the use of resources are either (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation.
3. Committed fund balances include amounts that can be used only for the specific purposes as a result of constraints imposed by the Police Jury (the Police Jury's highest level of decision making authority). Committed amounts cannot be used for any other purpose unless the Police Jury removes those constraints by taking the same type of action (i.e. legislation, resolution, or ordinance).
4. Assigned fund balances are amounts that are designated by the Police Jury to be used for specific purposes, but are neither restricted nor committed. Amounts are assigned through the police jury's budgetary process.
5. Unassigned fund balance are the residual classification for the Police Jury's general fund and include all spendable amounts not contained in the other classifications.

When both restricted and unrestricted fund balances are available for use, it is the Police Jury's policy to use restricted fund balance first, then unrestricted fund balance. Furthermore, committed fund balances are reduced first, followed by assigned amounts, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of those unrestricted fund balance classifications can be used.

(2) New Accounting Standard

Effective January 1, 2013, the Police Jury implemented the following GASB statement: GASB Statement No. 65, *Items Previously Reported as Assets and Liabilities*. This Statement establishes accounting and financial reporting standards that reclassify, as deferred outflows of resources or deferred inflows of resources, certain items that were previously reported as assets and liabilities and recognizes, as outflows of resources or inflows of resources, certain items that were previously reported as assets and liabilities.

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(3) Restatement of Net Position

Net position at December 31, 2012 was restated to reflect the write off of bond issuance cost in accordance with GASB 65, as follows:

	Government-wide Governmental Activities	Government-wide Business Type Activities
Net position, December 31, 2012	\$ 276,103,236	\$ 2,060,915
Bond issuance costs previously deferred	( 2,823,968)	( 109,762)
Net position, December 31, 2012, restated	<u>\$ 273,279,268</u>	<u>\$ 1,951,153</u>

(4) Levied Taxes

The following is a summary of authorized and levied ad valorem taxes for the primary government for the year ended December 31, 2013:

	Authorized Millage	Levied Millage	Expiration Date
Parishwide taxes:			
General maintenance:			
Outside municipalities	4.00	2.68	Statutory
Within municipalities	2.00	1.34	Statutory
Road maintenance	1.99	2.01	2017
Library	8.31	7.57	2015
Health unit maintenance	.82	.83	2017
Correctional facilities	3.00	3.00	2021

The differences between authorized and levied millages are the result of the reassessment of taxable property required by Article 7, Section 23 of the Louisiana Constitution of 1974.

(5) Cash and Cash Equivalents

At December 31, 2013, the police jury has cash and cash equivalents (book balances), totaling \$42,994,403 as detailed below.

A. Cash and Cash Equivalents

Cash and cash equivalents at December 31, 2013 (book balances) totaled \$42,994,403, of which \$5,521,597 is shown as restricted. These deposits are stated at cost, which approximates market. Under state law, these deposits (or the resulting bank balances) must be secured by federal deposit insurance or the pledge of securities owned by the fiscal agent bank. The market value of the pledged securities plus the federal deposit insurance must at all times equal the amount on deposit with the fiscal agent.

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B. Credit Risk

Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. As of December 31, 2013, \$15,228,839 of the Police Jury's bank balances totaling \$43,501,674 were exposed to custodial credit risk as follows:

Uninsured and collateral held by the pledging bank's  
 trust department not in the Police Jury's name:

Cash and cash equivalents	<u>\$ 15,228,839</u>
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Even though the pledged securities are considered uncollateralized (Category 3) under the provisions of GASB Statement 3, R.S. 39:1229 imposes a statutory requirement on the custodial bank to advertise and sell the pledged securities within 10 days of being notified that the fiscal agent has failed to pay deposited funds upon demand.

C. Restricted Cash

Restricted cash at December 31, 2013, consisted of amounts received but not yet expended for the following purposes:

Sewer construction	\$ 3,067,935
Parish recreation facilities	84,249
Debt service	2,277,596
Customer deposits	<u>91,817</u>
Total	<u>\$ 5,521,597</u>

(6) Receivables

The following is a summary of receivables at December 31, 2013:

<u>Class of Receivable</u>	
Governmental activities –	
Ad valorem taxes	\$ 13,903,835
Sales and use taxes	1,658,542
Intergovernmental	1,334,112
Grants	60,519
Fees, charges, and commissions for services	95,839
Fines and forfeitures	49,292
Gaming	315,337
Mineral leases	20,733
Other	<u>401,677</u>
Total – governmental activities	<u>\$ 17,839,886</u>
Business-type activities –	
Accounts receivable – water and sewer charges	<u>\$ 243,838</u>

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(7) Capital Assets

Capital asset activity for the year ended December 31, 2013, was as follows:

	Balance at Jan. 1, 2013	Transfers	Additions	Deletions	Balance at Dec. 31, 2013
<b>Governmental Activities:</b>					
Capital assets, not being depreciated:					
Land	\$ 11,633,324	\$	\$ 573,760	\$	\$ 12,207,084
Construction in progress	11,307,751	(7,862,502)	2,597,030		6,042,279
Total capital assets, not being depreciated	<u>22,941,075</u>	<u>(7,862,502)</u>	<u>3,170,790</u>		<u>18,249,363</u>
Capital assets, being depreciated:					
Buildings and improvements	107,381,194	262,706	416,159		108,060,059
Infrastructure	201,825,504	7,599,796	10,826,090		220,251,390
Furniture, equipment & vehicles	10,240,517		613,900	(278,841)	10,575,576
Library books and information material	4,156,868		474,808		4,631,676
Total capital assets, being depreciated	<u>323,604,083</u>	<u>7,862,502</u>	<u>12,330,957</u>	<u>(278,841)</u>	<u>343,518,701</u>
Less accumulated depreciation:					
Buildings and improvements	(21,419,002)		(2,606,481)		(24,025,483)
Infrastructure	(41,327,651)		(5,376,036)		(46,703,687)
Furniture, equipment & vehicles	(5,797,114)		(685,150)	273,741	(6,208,523)
Library books and information material	(3,163,340)		(363,564)		(3,526,904)
Total accumulated depreciation	<u>(71,707,107)</u>		<u>(9,031,231)</u>	<u>273,741</u>	<u>(80,464,597)</u>
Total capital assets, being depreciated, net	<u>251,896,976</u>	<u>7,862,502</u>	<u>3,299,726</u>	<u>(5,100)</u>	<u>263,054,104</u>
Governmental activities capital assets, net	<u>\$274,838,051</u>	<u>\$</u>	<u>\$ 6,470,516</u>	<u>\$ (5,100)</u>	<u>\$281,303,467</u>

Depreciation expense was charged to Governmental Activities as follows:

Judicial	\$ 4,285
Public safety	118,410
Public works	7,057,331
Health and welfare	18,156
Culture and recreation	602,133
Capital projects	210,530
Economic development	894,312
General government - other	126,074
	<u>\$ 9,031,231</u>

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	Balance at Jan. 1, 2013	Transfers	Additions	Deletions	Balance at Dec. 31, 2013
<b>Business-Type Activities:</b>					
Capital assets, not being depreciated:					
Land	\$ 1,261,868	\$	\$ 39,910	\$	\$ 1,301,778
Goodwill	1,226,000				1,226,000
Construction in progress	2,371,730		908,068		3,279,798
Total capital assets, not being depreciated	<u>4,859,598</u>		<u>947,978</u>		<u>5,807,576</u>
Capital assets, being depreciated:					
Furniture, equipment & vehicles			34,602		34,602
Buildings and improvements	4,953,684				4,953,684
Total capital assets, being depreciated	<u>4,953,684</u>		<u>34,602</u>		<u>4,988,286</u>
Less accumulated depreciation:					
Furniture, equipment & vehicles			(412)		(412)
Buildings and improvements	(133,441)		(199,864)		(333,305)
Total accumulated depreciation	<u>(133,441)</u>		<u>(200,276)</u>		<u>(333,717)</u>
Total capital assets, being depreciated, net	<u>4,820,243</u>		<u>(165,674)</u>		<u>4,654,569</u>
Business-type activities capital assets, net	<u>\$ 9,679,841</u>	<u>\$</u>	<u>\$ 782,304</u>	<u>\$</u>	<u>\$ 10,462,145</u>

Depreciation expense was charged to Business-Type Activities as follows:

Water and Sewer	<u>\$ 200,276</u>
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(8) Accounts Payable and Accrued Expenses

Accounts payable and accrued expenses at December 31, 2013, consisted of the following:

<u>Class of Payable</u>	<u>Governmental Activities</u>	<u>Business-type Activities</u>	<u>Total</u>
Salaries and benefits	\$ 210,782	\$ -	\$ 210,782
Accounts	2,147,778	304,641	2,452,419
Compensated absences	47,207	-	47,207
Other	-	8,813	8,813
Total – fund statements	<u>2,405,767</u>	<u>313,454</u>	<u>2,719,221</u>
Accrued interest	597,000	-	597,000
Total – government-wide statements	<u>\$ 3,002,767</u>	<u>\$ 313,454</u>	<u>\$ 3,316,221</u>

(9) Interfund Balances

Interfund balances, on the fund statements, at December 31, 2013 consisted of the following:

<u>Due To</u>	<u>Due From</u>				<u>Total</u>
	<u>General</u>	<u>Highway</u>	<u>Capital Improvements</u>	<u>Non-Major Governmental Funds</u>	
General	\$ -	\$ 55,782	\$ 11,300	\$ 62,129	\$ 129,211
Non-Major Governmental Funds	6,373	-	-	-	6,373
Total	<u>\$ 6,373</u>	<u>\$ 55,782</u>	<u>\$ 11,300</u>	<u>\$ 62,129</u>	<u>\$ 135,584</u>

The interfund balances are the result of the time lag between dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

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(10) Interfund Transfers

Interfund transfers for the year ended December 31, 2013 consisted of the following:

Transfer To	Transfer From							Total
	General	Highway	Library	Capital Improvements	Non-Major Governmental Funds	Total Governmental Funds	Proprietary Fund	
General	\$	\$ 75,000	\$	\$ 2,679,598	\$ 15,528	\$ 2,770,126	\$	\$ 2,770,126
Highway					2,681,553	2,681,553		2,681,553
LCDA Sewer					131,582	131,582	532,981	664,563
Non-Major Governmental Funds	947,978	2,300,000	4,164,900	3,184,909	1,309,475	11,907,262		11,907,262
Total fund statements	<u>\$ 947,978</u>	<u>\$ 2,375,000</u>	<u>\$ 4,164,900</u>	<u>\$ 5,864,507</u>	<u>\$ 4,138,138</u>	<u>\$ 17,490,523</u>	<u>\$ 532,981</u>	<u>\$ 18,023,504</u>

Reclassify contributed capital for government wide statements

(371,157)

Total government wide statements

\$ 161,824

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

Transfers in the government-wide financial statements have been adjusted for the reclassification of contributed capital transferred from governmental activities to business-type activities of \$371,147. This amount consists of the transfer of capital assets purchased with capital outlay funding from the sewer construction governmental fund to the Consolidated Waterworks / Sewerage District No. 1 enterprise fund.

(11) Deferred Inflows of Resources

Deferred inflows of resources at December 31, 2013, consisted of the following:

	General	Highway	Library	Other	Total
	Fund			Governmental Funds	
Unavailable revenue					
Property tax	\$ 89,511	\$ 110,685	\$ 416,912	\$ 210,825	\$ 827,933
State revenue sharing	117,402	102,726	110,064	36,688	366,880
Grants		11,931		380,604	392,535
Other	10,330	84,708	5,165	3,099	103,302
Total inflows of resources	<u>\$ 217,243</u>	<u>\$ 310,050</u>	<u>\$ 532,141</u>	<u>\$ 631,216</u>	<u>\$ 1,690,650</u>

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(12) Long-Term Liabilities

Long-term liability activity for the year ended December 31, 2013, was as follows:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Amounts Due Within One Year</u>
Certificate of Indebtedness:					
Certificates of Indebtedness, Series 2005 (Library)	\$ 1,195,000	\$ —	\$ ( 380,000)	\$ 815,000	\$ 400,000
Total certificate of Indebtedness	<u>1,195,000</u>	<u>—</u>	<u>( 380,000)</u>	<u>815,000</u>	<u>400,000</u>
Revenue Bonds:					
Sales Tax Bond 2010A	24,830,000	—	—	24,830,000	2,535,000
Sales Tax Bond 2010B	2,470,000	—	( 2,470,000)	—	—
Series 2010 Build America Bond	6,702,000	—	( 760,000)	5,942,000	781,000
Revenue Bonds Series 2012 (LCDA CWWSD)	11,835,000	—	—	11,835,000	—
Unamortized premium - series 2012	573,404	—	( 19,113)	554,291	19,113
Revenue Bonds Series 2007 (LCDA Improvements)	<u>14,240,000</u>	<u>—</u>	<u>( 705,000)</u>	<u>13,535,000</u>	<u>735,000</u>
Total Revenue Bonds	<u>60,650,404</u>	<u>—</u>	<u>( 3,954,113)</u>	<u>56,696,291</u>	<u>4,070,113</u>
Other long-term liabilities:					
Compensated absences	340,592	317,331	( 280,729)	377,194	255,471
Other post-employment benefit obligations	<u>6,061,348</u>	<u>1,116,959</u>	<u>—</u>	<u>7,178,307</u>	<u>—</u>
Total other long-term liabilities	<u>6,401,940</u>	<u>1,434,290</u>	<u>( 280,729)</u>	<u>7,555,501</u>	<u>255,471</u>
Governmental activities long-term liabilities	<u>\$ 68,247,344</u>	<u>\$ 1,434,290</u>	<u>\$( 4,614,842)</u>	65,066,792	4,725,584
Less amounts due within period of availability— recorded in accounts payable				<u>( 47,207)</u>	<u>( 47,207)</u>
Total long-term liabilities, government-wide statements				<u>\$ 65,019,585</u>	<u>\$ 4,678,377</u>

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	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Amounts Due Within One Year</u>
Business-type Activities:					
Utility Revenue					
Bonds	\$ 463,275	\$ 109,185	\$ -	\$ 572,460	\$ -

Certificates of indebtedness are comprised of the following issues:

Series 2005, original amount \$3,400,000 for the purpose of acquiring, constructing, improving and equipping the public library facilities and system; due in annual installments of \$240,000 to \$415,000 through March 1, 2015; interest rate of 3.67%; repayment of debt is paid from ad valorem taxes from the Library Fund

\$ 815,000

Governmental activities revenue bonds consist of the following issues:

Sales Tax Refunding Bonds, Series 2010A, original amount \$24,830,000 for the purpose of advance refunding the Series 2002 Bonds, thus providing debt reductions and recapture of the reserve fund; interest rate 2.73%; due in annual installments of approximately \$1,800,000 to \$3,230,000 through 2022. Repayment of debt will be from sales tax revenues.

\$ 24,830,000

Series 2010, Build America Bonds, original amount \$8,162,000 for the acquiring, upgrade, expansion and construction of parish owed public improvements; interest rate of 5.00%; due in annual installments of approximately \$720,000 to \$919,000 through 2020. Repayment of debt will be from any lawfully available funds.

5,942,000

Series 2012, Revenue Bonds, original amount \$11,835,000 for the acquisition, upgrade, expansion, construction and equipping parish owned public improvements; interest rate of 2.0% to 5.00%; due in annual installments of approximately \$413,060 to \$1,209,000 through 2042. Repayment of debt will be from any lawfully available funds.

11,835,000

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Series 2007, original amount \$17,325,000 for the purpose of the acquiring, constructing or improving streets and roads, parks and recreational facilities, and economic development facilities within the parish, title to which shall be in the public; interest rates range from 4.00% to 4.50%; due in annual installments of approximately \$1,310,000 through 2027. Repayment of debt will be from any lawfully available funds.

13,535,000  
\$ 56,142,000

Business-type activities utility revenue bonds consist of the following issues:

Series 2012, Utilities Revenue Bonds, total amount available \$17,750,000 for constructing and acquiring improvements, extensions and replacements to the sewer system or any portion thereof; interest rate of .45% due in semi-annual installments of approximately \$39,938 through 2014 then annual amounts of approximately \$900,000 to \$975,000 through 2034. Payable from income and revenues derived from the sewer system. As of December 31, 2013, only \$572,640 was drawn on this issue through the Clean Water State Revolving Fund administered by the Louisiana Department of Environmental Quality.

\$ 572,640

In March, 2013, the policy jury issued \$286,500 of sewer revenue bonds, series 2013, with the Louisiana Department of Environmental Quality. The bonds were issued pursuant to the DEQ's forgiveness program. As the bonds are issued (drawdown), the obligations of the police jury to repay said sums were forgiven by the DEQ. Total amount draw down under this series in 2013 was \$156,093. Remaining amounts are to be drawn down subsequent to December 31, 2013.

Payments on long-term debt – certificates of indebtedness and revenue bonds are made from debt service funds. Compensated absences liability will be liquidated through various governmental funds. The liability for compensated absences at December 31, 2013, was allocated to the following funds: General fund (28%), Highway fund (35%), Library fund (25%), and Non-Major Governmental funds (12%).

Debt service requirements at December 31, 2013, were as follows:

<u>Fiscal Year</u>	<u>Certificate of Indebtedness</u>		
	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2014	\$ 400,000	\$ 22,570	\$ 422,570
2015	415,000	7,615	422,615
	<u>\$ 815,000</u>	<u>\$ 30,185</u>	<u>\$ 845,185</u>

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<u>Fiscal Year</u>	<u>Revenue Bonds</u>		
	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2014	\$ 4,051,000	\$ 2,084,215	\$ 6,135,215
2015	4,343,000	1,945,160	6,288,160
2016	4,500,000	1,799,624	6,299,624
2017	4,648,000	1,648,959	6,296,959
2018	4,801,000	1,493,436	6,294,436
2019-2023	18,684,000	5,092,048	23,776,048
2024-2028	5,705,000	2,581,325	8,286,325
2029-2033	1,245,000	2,159,250	3,404,250
2034-2038	3,860,000	1,651,750	5,511,750
2039-2042	4,305,000	511,100	4,816,100
	<u>\$56,142,000</u>	<u>\$20,966,867</u>	<u>\$77,108,867</u>

<u>Fiscal Year</u>	<u>Utility Revenue Bonds</u>		
	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2014	\$	\$	\$
2015	26,163	2,521	28,684
2016	26,421	2,403	28,824
2017	26,648	2,283	28,931
2018	26,906	2,163	29,069
2019-2023	138,470	8,966	147,436
2024-2028	145,156	5,776	150,932
2028-2032	152,230	2,430	154,660
2033-2034	30,466	70	30,536
	<u>\$ 572,460</u>	<u>\$ 26,612</u>	<u>\$ 599,072</u>

(13) Pension Plan

*Plan Description.* Substantially all employees of the Bossier Parish Police Jury are members of the Parochial Employees Retirement System of Louisiana (System), a cost-sharing, multiple-employer defined benefit pension plan administered by a separate board of trustees. The System is composed of two distinct plans, Plan A and Plan B, with separate assets and benefit provisions. All employees of the police jury are members of Plan A.

All permanent employees working at least 28 hours per week who are paid wholly or in part from parish funds are eligible to participate in the System. Under Plan A, employees who retire at or after age 65 with at least 7 years of creditable service, at or after age 60 with at least 10 years of creditable service, at or after age 55 with at least 25 years of creditable service, or at any age with at least 30 years of creditable service are entitled to a retirement benefit, payable monthly for life, equal to 3% of their final-average salary for each year of creditable service. Final-average salary is the employee's average salary over the 36 consecutive or joined months that produce the highest average. The System also provides death and disability benefits. Benefits are established or amended by state statute.

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The System issues an annual publicly available financial report that includes financial statements and required supplementary information for the System. That report may be obtained by writing to the Parochial Employees' Retirement System, Post Office Box 14619, Baton Rouge, Louisiana 70898-4619, or by calling (225) 928-1361.

*Funding Policy.* State statute requires covered employees to contribute a percentage of their salaries to the plan. As provided by R.S. 11:103, the employer contributions are determined by an actuarial valuation and are subject to change each year based on the results of the valuation for the prior fiscal year. Under Plan A, members are required by state statute to contribute 9.5% of their annual covered salary and the Bossier Parish Police Jury is required to contribute at an actuarially determined rate. Contribution rates were 16.75%, 15.75%, and 15.75% of annual covered payroll for 2013, 2012, and 2011, respectively. Contributions to the System include one-fourth of one percent (except Orleans and East Baton Rouge Parishes) of the taxes shown to be collectible by the tax rolls of each parish. These tax dollars are divided between Plan A and Plan B based proportionately on the salaries of the active members of each plan. The Bossier Parish Police Jury's contributions to the System under Plan A for the years ending December 31, 2013, 2012, and 2011, were \$1,483,336, \$1,347,529, and \$1,313,370, respectively, equal to the required contributions for each year.

(14) Other Postemployment Benefits

**Plan Description** – The Bossier Parish Police Jury administers a single-employer defined benefit Other Post Employment Benefit plan (OPEB). The Bossier Parish Police Jury's medical benefits are provided through a comprehensive medical plan and are made available to employees upon actual retirement.

Most employees are covered by the Parochial Employees' Retirement System of Louisiana, whose retirement eligibility (D.R.O.P. entry) provisions are as follows: 30 years of service at any age; age 55 and 25 years of service; age 60 and 10 years of service; or, age 65 and 7 years of service. For employees hired on and after January 1, 2007 retirement eligibility (D.R.O.P. entry) provisions are as follows: age 55 and 30 years of service; age 62 and 10 years of service; or, age 67 and 7 years of service. For the few employees not covered by that system, the same retirement eligibility has been assumed. Complete plan provisions are included in the official plan documents.

Dental insurance coverage is provided to retirees. The employer pays 80% of the cost of the dental insurance for the retiree dependents. We have used the unblended rates provided. All of the assumptions used for the valuation of the medical benefits have been used for dental insurance except for the trend assumption; zero trend was used for dental insurance. The dental actuarial costs and liabilities are included in the medical results.

Life insurance coverage is available to retirees and the blended rate (active and retired) is approximately \$0.22 per \$1,000 of insurance. The retiree pays 20% of the "cost" of the retiree life insurance, but it is based on the blended rate. Since GASB 45 requires the use of "unblended" rates, we have used the 94GAR mortality table described below to "unblend" the rates so as to reproduce the composite blended rate overall as the rate structure to calculate the actuarial valuation results for life insurance. All of the assumptions used for the valuation of the medical benefits have been used except for the trend assumption; zero trend was used for life insurance. Retiree insurance coverage amounts are reduced to a flat \$9,000, although certain current retirees have different amounts from prior schedules.

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**Contribution Rates** – Employees do not contribute to their post employment benefits costs until they become retirees and begin receiving those benefits. The plan provisions and contribution rates are contained in the official plan documents.

**Fund Policy** – Until 2008, the Bossier Parish Police Jury recognized the cost of providing post-employment medical and life insurance benefits (the Bossier Parish Police Jury's portion of the retiree medical and life insurance benefit premiums) as an expense when the benefit premiums were due and thus financed the cost of the post-employment benefits on a pay-as-you-go basis. In 2013 and 2012, the police jury's portion of medical and life insurance funding cost for retired employees totaled \$271,449 and \$251,342, respectively.

Effective January 1, 2008, the Bossier Parish Police Jury implemented Government Accounting Standards Board Statement Number 45, *Accounting and Financial Reporting by Employers for Post employment Benefits Other than Pensions* (GASB 45). This amount was applied toward the Net OPEB Benefit Obligation as shown in the following table

**Annual Required Contribution** – The Bossier Parish Police Jury's Annual Required Contribution (ARC) is an amount actuarially determined in accordance with GASB 45. The ARC is the sum of the Normal Cost plus the contribution to amortize the Unfunded Actuarial Accrued Liability (UAAL). A level dollar, open amortization period of 30 years (the maximum amortization period allowed by GASB 43/45) has been used for the post-employment benefits. The actuarially computed ARC is as follows:

	<u>2013</u>	<u>2012</u>
Normal cost	\$ 745,776	\$ 717,092
30-year UAL amortization amount	<u>750,706</u>	<u>721,833</u>
Annual required contribution (ARC)	\$ <u>1,496,482</u>	\$ <u>1,438,925</u>

**Net Post-employment Benefit Obligation (Asset)** – The table below shows the Bossier Parish Police Jury's Net Other Post-employment Benefit (OPEB) Obligation for fiscal years ending December 31:

	<u>2013</u>	<u>2012</u>
Beginning Net OPEB Obligation	\$ 6,061,348	\$ 4,962,242
Annual required contribution	1,496,482	1,438,925
Interest on Net OPEB Obligation	242,454	198,490
ARC Adjustment	<u>(350,528)</u>	<u>(286,967)</u>
OPEB Cost	1,388,408	1,350,448
Contribution	-	-
Current year retiree premium	<u>(271,449)</u>	<u>(251,342)</u>
Change in Net OPEB Obligation	<u>1,116,959</u>	<u>1,099,106</u>
Ending Net OPEB Obligation	\$ <u>7,178,307</u>	\$ <u>6,061,348</u>

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The following table shows the Bossier Parish Police Jury's annual post employment benefits (PEB) cost, percentage of the cost contributed, and the net unfunded post employment benefits (PEB) liability for last year and this year:

Fiscal Year Ended	Annual OPEB Cost	Percentage of Annual Cost Contributed	Net OPEB Liability (Asset)
December 31, 2013	\$ 1,388,408	19.55%	\$ 7,178,307
December 31, 2012	\$ 1,350,448	18.61%	\$ 6,061,348
December 31, 2011	\$ 1,788,314	14.09%	\$ 4,962,242

**Funded Status and Funding Progress** – In 2013 and 2012, the Bossier Parish Police Jury made no contributions to its post employment benefits plan. The plan is not funded, has no assets, and hence has a funded ratio of zero. Based on the January 1, 2012 actuarial valuation, the most recent valuation, the Actuarial Accrued Liability (AAL) at the end of the year December 31, 2013 was \$12,981,315 which is defined as that portion, as determined by a particular actuarial cost method (the Bossier Parish Police Jury uses the Projected Unit Credit Cost Method), of the actuarial present value of post employment plan benefits and expenses which is not provided by normal cost.

	2013	2012
Actuarial Accrued Liability (AAL)	\$ 12,981,315	\$ 12,482,034
Actuarial Value of Plan Assets (AVP)	-	-
Unfunded Act. Accrued Liability (UAAL)	\$ 12,981,315	\$ 12,482,034
 Funded Ratio (AVP/AAL)	 0.00%	 0.00%
 Covered Payroll (active plan members)	 \$ 8,532,873	 \$ 7,887,225
UAAL as a percentage of covered payroll	152.13%	158.26%

**Actuarial Methods and Assumptions** – Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future. The actuarial valuation for post employment benefits includes estimates and assumptions regarding (1) turnover rate; (2) retirement rate; (3) health care cost trend rate; (4) mortality rate; (5) discount rate (investment return assumption); and (6) the period to which the costs apply (past, current, or future years of service by employees). Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future.

The actuarial calculations are based on the types of benefits provided under the terms of the substantive plan (the plan as understood by the Bossier Parish Police Jury and its employee plan members) at the time of the valuation and on the pattern of sharing costs between the Bossier Parish Police Jury and its plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations on the pattern of cost sharing between the Bossier Parish Police Jury and plan members in the future. Consistent with the long-term perspective of actuarial calculations, the actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial liabilities and the actuarial value of assets.

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**Actuarial Cost Method** – The ARC is determined using the Projected Unit Credit Cost Method. The employer portion of the cost for retiree medical care in each future year is determined by projecting the current cost levels using the healthcare cost trend rate and discounting this projected amount to the valuation date using the other described pertinent actuarial assumptions, including the investment return assumption (discount rate), mortality and turnover.

**Actuarial Value of Plan Assets** – There are not any plan assets. It is anticipated that in future valuations, should funding take place, a smoothed market value consistent with Actuarial Standards Board ASOP 6, as provided in paragraph number 125 of GASB Statement 45.

**Turnover Rate** – An age-related turnover scale based on actual experience has been used. The rates, when applied to the active employee census, produce a composite average annual turnover of approximately 5%.

**Post employment Benefit Plan Eligibility Requirements** – Based on past experience, it has been assumed that entitlement to benefits will commence three years after eligibility to enter the D.R.O.P., as described above under "Plan Description". Medical benefits are provided to employees upon actual retirement. Most employees are covered by the Parochial Employees' Retirement System of Louisiana, whose retirement eligibility (D.R.O.P. entry) provisions are as follows: 30 years of service at any age; age 55 and 25 years of service; age 60 and 10 years of service; or, age 65 and 7 years of service. For employees hired on and after January 1, 2007 retirement eligibility (D.R.O.P. entry) provisions are as follows: age 55 and 30 years of service; age 62 and 10 years of service; or, age 67 and 7 years of service. Entitlement to benefits continue through Medicare to death.

**Investment Return Assumption (Discount Rate)** – GASB Statement 45 states that the investment return assumption should be the estimated long-term investment yield on the investments that are expected to be used to finance the payment of benefits (that is, for a plan which is funded). Based on the assumption that the ARC will not be funded, a 4% annual investment return has been used in this valuation.

**Health Care Cost Trend Rate** – The expected rate of increase in medical cost is based on projections performed by the Office of the Actuary at the Centers for Medicare & Medicaid Services as published in National Health Care Expenditures Projections: 2003 to 2013, Table 3: National Health Expenditures, Aggregate and per Capita Amounts, Percent Distribution and Average Annual Percent Change by Source of Funds: Selected Calendar Years 1990-2013, released in January, 2004 by the Health Care Financing Administration ([www.cms.hhs.gov](http://www.cms.hhs.gov)). "State and Local" rates for 2008 through 2013 from this report were used, with rates beyond 2013 graduated down to an ultimate annual rate of 5.0% for 2016 and later.

**Mortality Rate** - The 1994 Group Annuity Reserving (94GAR) table, projected to 2002, based on a fixed blend of 50% of the unloaded male mortality rate and 50% of the unloaded female mortality rates, was used. This is a published mortality table which was designed to be used in determining the value of accrued benefits in defined benefit pension plans.

**Method of Determining Value of Benefits** – The "value of benefits" has been assumed to be the portion of the premium after retirement date expected to be paid by the employer for each retiree and has been used as the basis for calculating the actuarial present value of OPEB benefits to be paid. The employer pays 80% of the cost of the medical insurance for the retirees and dependents.

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The rates provided applicable before age 65 are "blended" rates. Since GASB 45 mandates that "unblended" rates be used, we have estimated the "unblended" rates for two broad groups: active and retired before Medicare eligibility. It has been assumed that the retiree rate before Medicare eligibility is 130% of the blended rate.

**Inflation Rate** - Included in both the Investment Return Assumption and the Healthcare Cost Trend rates above is an implicit inflation assumption of 2.50% annually.

**Projected Salary Increases** - This assumption is not applicable since neither the benefit structure nor the valuation methodology involves salary.

**Post-retirement Benefit Increases** - The plan benefit provisions in effect for retirees as of the valuation date have been used and it has been assumed for valuation purposes that there will not be any changes in the future.

Below is a summary of OPEB cost and contributions for the last three fiscal calendar years.

	<u>OPEB Costs and Contributions</u>		
	FY 2011	FY 2012	FY 2013
OPEB Cost	\$ 1,788,314	\$ 1,350,448	\$ 1,388,408
Contribution	-	-	-
Retiree premium	<u>252,013</u>	<u>251,342</u>	<u>271,449</u>
Total contribution and premium	<u>252,013</u>	<u>251,342</u>	<u>271,449</u>
Change in net OPEB obligation	\$ <u>1,536,301</u>	\$ <u>1,099,106</u>	\$ <u>1,116,958</u>
% of contribution to cost	0.00%	0.00%	0.00%
% of contribution plus premium to cost	14.09%	18.61%	19.55%

(15) Criminal Court Fund

R.S. 15:571.11 requires that one-half of any balance remaining in the criminal court fund at year-end be transferred to the parish General Fund. The following details the amount due at December 31, 2013:

Balance due at January 1, 2013	\$ 27,102
Amount due for 2013	<u>527</u>
Total	27,629
Remitted during 2013	<u>( 27,102)</u>
Balance due at December 31, 2013	<u>\$ 527</u>

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(16) Commitments

Waterworks / Sewerage District

The Consolidated Waterworks / Sewerage District No. 1 (District) is planning certain water and sewer projects and acquisitions for water / sewer infrastructure improvements within Bossier parish. The estimated cost of those improvements are approximately \$45,000,000. Funding for the improvements is to be provided by a loan from the State of Louisiana, Department of Environmental Quality for \$17,750,000; issuance of revenue bonds through the Louisiana Local Government Authority for \$11,835,000; and State of Louisiana capital outlay funds totaling approximately \$15,500,000. As of December 31, 2013, approximately \$10,795,862 had been expended for acquisition of water/sewer system and planning costs.

As of December 31, 2013, the police jury has commitments for signed construction, engineering, and other contracts in relation to the District of approximately \$5,420,708. As of December 31, 2013, approximately \$2,875,747 had been incurred on those contracts, and the balance remaining in those contracts was approximately \$2,544,961, which will be incurred subsequent to December 31, 2013.

Other Commitments

As of December 31, 2013, the police jury has commitments for signed construction, engineering, and other contracts of approximately \$8,975,964. As of December 31, 2013, approximately \$6,281,231 had been incurred on those contracts, and the balance remaining in those contracts was approximately \$2,694,733, which will be incurred subsequent to December 31, 2013.

(17) Donated Infrastructure

Included in capital grants and contributions in the Statement of Activities is \$6,130,887 of donated infrastructure. The donations are the result of the Bossier Parish Police Jury's acceptance of subdivisions into the jury's road maintenance system.

(18) Litigation and Claims

At December 31, 2013, the police jury is involved in numerous lawsuits. In the opinion of legal counsel for the police jury, the potential loss on all claims and lawsuits will not be significant to the police jury's financial statements.

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(19) Economic Dependency

The following are the principal taxpayers for the parish and their 2013 assessed valuation.

	<u>2013 Assessed Valuation</u>	<u>Percent of Total Assessed Valuation</u>
Petrohawk Operating	\$ 31,514,500	2.84%
Horseshoe Entertainment	20,876,640	1.88%
KCS Resources, LLC	20,451,920	1.84%
J-W Operating	18,276,680	1.65%
Southwestern Electric Power	16,116,180	1.45%
Halliburton Energy	14,314,760	1.29%
Midcontinent Express	14,587,250	1.32%
Calumet Lubricants	13,194,500	1.19%
Gulf Crossing Pipeline	11,731,000	1.06%
Eldorado Casino Shreveport	<u>8,177,720</u>	<u>.74%</u>
	<u>\$ 169,241,150</u>	<u>15.26%</u>

The police jury received gaming revenues of \$4,207,854 from local gaming establishments.

(20) Advance to Consolidated Waterworks / Sewerage District No. 1

The police jury provided proceeds of revenue bond borrowings not to exceed \$11,835,000 to the Consolidated Waterworks / Sewerage District No. 1 (District) for the purpose of financing the purchase of existing water and sewerage systems within the District and other costs of establishment of the system. This arrangement was formalized through a cooperative endeavor agreement between the police jury and the District in order to provide interim financing sufficient to purchase existing systems as needed by the District. It is the intent for the District to repay the advance from the police jury through funds generated by operations. The amount advanced by the police jury as of December 31, 2013, was approximately \$8,185,472. This amount is shown in the accompanying fund financial statements as advance to waterworks / sewerage district and advance from police jury, and is shown as internal balances on the accompanying government-wide financial statements.

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(21) Risk Management

The police jury purchases commercial insurance to provide workers compensation coverage and general liability and property insurance. There were no significant reductions in insurance coverage from the previous year.

(22) Fund Balance Classifications

The constraints on fund balances as listed in aggregate in the Statement of Revenues, Expenditures, and Changes in Fund Balance are detailed according to balance classification and fund, as follows:

	Major Special Revenue Funds				Major Capital Projects Fund	Other Governmental Funds	Total
	General Fund	Highway	Library	Capital Improvements	LCDA Sewer Construction		
Fund balances:							
Nonspendable	\$	\$	\$	\$	\$ 8,185,472	\$	\$ 8,185,472
Restricted:							
Culture and recreation			13,233,707				13,233,707
Capital projects				7,367,576		646,206	8,013,782
Health and Welfare						3,043,876	3,043,876
Public safety						3,459,262	3,459,262
Debt service						3,467,975	3,467,975
Economic development					3,398,492	155,046	3,553,538
Assigned:							
Sewer operations	8,361						8,361
Juvenile detention	1,838,349						1,838,349
Public works		5,684,210					5,684,210
Culture and recreation			284,588			64,766	349,354
Operations and maintenance				134,226			134,226
Capital projects	439,196					7,420,414	7,859,610
Health and Welfare						20,728	20,728
Public safety						1,264,258	1,264,258
Economic development						119,784	119,784
Unassigned	3,596,009					(61,860)	3,534,149
<b>Total fund balances</b>	<b>\$ 5,881,915</b>	<b>\$ 5,684,210</b>	<b>\$ 13,518,295</b>	<b>\$ 7,501,802</b>	<b>\$ 11,583,964</b>	<b>\$ 19,600,455</b>	<b>\$ 63,770,641</b>

(23) Subsequent Events

Subsequent events have been evaluated through June 27, 2014, the date the financial statements were available to be issued.

Bossier Parish Policy Jury  
 Benton, Louisiana  
 Required Supplementary Information  
 Budgetary Comparison Schedule  
 General Fund  
 For the Year Ended December 31, 2013

	Budgeted Amounts		Actual Amounts	Variance with
	Original	Final	(Budgetary Basis)	Final Budget Positive (Negative)
<b>Revenues:</b>				
Ad valorem taxes	\$ 1,680,000	\$ 1,795,000	\$ 1,794,663	\$ (337)
Sales tax	1,650,000	1,300,000	1,292,435	(7,565)
Licenses and permits	654,000	685,420	707,826	22,406
Intergovernmental revenues	1,450,200	1,674,579	1,665,788	(8,791)
Fees, charges, and commissions for services	175,000	157,500	81,507	(75,993)
Other revenues	234,654	370,385	374,182	3,797
<b>Total revenues</b>	<u>5,843,854</u>	<u>5,982,884</u>	<u>5,916,401</u>	<u>(66,483)</u>
<b>Expenditures:</b>				
<b>Current:</b>				
<b>General government:</b>				
Legislative	413,450	417,162	409,775	7,387
Judicial	632,225	585,700	564,901	20,799
Elections	283,650	218,650	170,262	48,388
Finance and administrative	1,649,600	1,692,050	1,496,195	195,855
Other	239,909	241,674	243,174	(1,500)
Public safety	1,886,787	1,536,797	1,554,856	(18,059)
Health and welfare	182,740	174,740	174,661	79
Culture and recreation	75,000	75,000	62,192	12,808
Capital projects	1,500	1,500		1,500
Economic development	136,550	136,550	128,802	7,748
<b>Total expenditures</b>	<u>5,501,411</u>	<u>5,079,823</u>	<u>4,804,818</u>	<u>275,005</u>
<b>Excess (deficiency) of revenues over expenditures</b>	<u>342,443</u>	<u>903,061</u>	<u>1,111,583</u>	<u>208,522</u>
<b>Other financing sources (uses):</b>				
Operating transfers in			102,103	102,103
Operating transfers out	(897,978)	(990,000)	(947,978)	42,022
<b>Total other financing sources (uses)</b>	<u>(897,978)</u>	<u>(990,000)</u>	<u>(845,875)</u>	<u>144,125</u>
<b>Excess (deficiency) of revenues and other sources over expenditures and other uses</b>	<u>(555,535)</u>	<u>(86,939)</u>	<u>265,708</u>	<u>352,647</u>
<b>Fund balances at beginning of year</b>	<u>1,531,513</u>	<u>1,531,513</u>	<u>1,520,950</u>	<u>(10,563)</u>
<b>Fund balances at end of year</b>	<u>\$ 975,978</u>	<u>\$ 1,444,574</u>	<u>\$ 1,786,658</u>	<u>\$ 342,084</u>

See accompanying note to the required supplementary schedule.

Bossier Parish Policy Jury  
 Benton, Louisiana  
 Required Supplementary Information  
 Budgetary Comparison Schedule  
 Highway Fund  
 For the Year Ended December 31, 2013

	Budgeted Amounts		Actual Amounts (Budgetary Basis)	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Ad valorem taxes	\$ 1,615,000	\$ 1,765,000	\$ 1,765,651	\$ 651
Sales tax	7,800,000	6,065,000	6,027,934	(37,066)
Gaming Tax	1,400,000	1,310,000	1,318,138	8,138
License and permits	155,000	131,800	134,914	3,114
Intergovernmental revenues	1,768,450	2,879,068	1,858,246	(1,020,822)
Fines and forfeitures	245,000	120,000	114,881	(5,119)
Use of money and property	5,500	2,200	2,180	(20)
Other revenues	60,000	206,226	1,025,218	818,992
Total revenues	<u>13,048,950</u>	<u>12,479,294</u>	<u>12,247,162</u>	<u>(232,132)</u>
Expenditures:				
Current:				
General government:				
Finance and administrative	205,800	174,810	99,023	75,787
Public works	17,405,780	17,844,270	16,222,235	1,622,035
Total expenditures	<u>17,611,580</u>	<u>18,019,080</u>	<u>16,321,258</u>	<u>1,697,822</u>
Excess (deficiency) of revenues over expenditures	<u>(4,562,630)</u>	<u>(5,539,786)</u>	<u>(4,074,096)</u>	<u>1,465,690</u>
Other financing sources (uses):				
Operating transfers in	1,000,000	2,681,553	2,681,553	
Operating transfers out	(1,295,100)	(2,300,000)	(2,375,000)	(75,000)
Total other financing sources (uses)	<u>(295,100)</u>	<u>381,553</u>	<u>306,553</u>	<u>(75,000)</u>
Excess (deficiency) of revenues and other sources over expenditures and other uses	<u>(4,857,730)</u>	<u>(5,158,233)</u>	<u>(3,767,543)</u>	<u>1,390,690</u>
Fund balances at beginning of year	<u>7,354,403</u>	<u>7,354,403</u>	<u>7,362,757</u>	<u>8,354</u>
Fund balances at end of year	<u>\$ 2,496,673</u>	<u>\$ 2,196,170</u>	<u>\$ 3,595,214</u>	<u>\$ 1,399,044</u>

See accompanying note to the required supplementary schedule.

Bossier Parish Policy Jury  
 Benton, Louisiana  
 Required Supplementary Information  
 Budgetary Comparison Schedule  
 Library Fund  
 For the Year Ended December 31, 2013

	Budgeted Amounts		Actual Amounts (Budgetary Basis)	Variance with Final Budget
	Original	Final		Positive (Negative)
<b>Revenues:</b>				
Ad valorem taxes	\$ 6,000,000	\$ 6,650,200	\$ 6,650,290	\$ 90
Intergovernmental revenues	136,000	164,000	164,161	161
Fees, charges, and commissions for services	30,000	34,000	35,181	1,181
Fines and forfeitures	35,000	35,000	36,338	1,338
Use of money and property	3,000	3,800	3,889	89
Other revenues	13,000	15,000	16,481	1,481
Total revenues	<u>6,217,000</u>	<u>6,902,000</u>	<u>6,906,340</u>	<u>4,340</u>
<b>Expenditures:</b>				
Current:				
General government:				
Finance and administrative	208,000	218,000	217,722	278
Culture and recreation	5,592,000	5,831,600	4,868,563	963,037
Total expenditures	<u>5,800,000</u>	<u>6,049,600</u>	<u>5,086,285</u>	<u>963,315</u>
Excess (deficiency) of revenues over expenditures	<u>417,000</u>	<u>852,400</u>	<u>1,820,055</u>	<u>967,655</u>
<b>Other financing sources (uses):</b>				
Operating transfers out	(417,000)	(4,164,900)	(4,164,900)	
Total other financing sources (uses)	<u>(417,000)</u>	<u>(4,164,900)</u>	<u>(4,164,900)</u>	
Excess (deficiency) of revenues and other sources over expenditures and other uses		(3,312,500)	(2,344,845)	967,655
Fund balances at beginning of year	<u>9,834,249</u>	<u>9,834,249</u>	<u>9,834,040</u>	<u>(209)</u>
Fund balances at end of year	<u>\$ 9,834,249</u>	<u>\$ 6,521,749</u>	<u>\$ 7,489,195</u>	<u>\$ 967,446</u>

See accompanying note to the required supplementary schedule.

Bossier Parish Policy Jury  
 Benton, Louisiana  
 Required Supplementary Information  
 Budgetary Comparison Schedule  
 Capital Improvements  
 For the Year Ended December 31, 2013

	Budgeted Amounts		Actual Amounts (Budgetary Basis)	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Sales tax	\$ 9,000,000	\$ 8,425,000	\$ 8,371,704	\$ (53,296)
Use of money and property		2,000	1,863	(137)
Total revenues	9,000,000	8,427,000	8,373,567	(53,433)
Expenditures:				
Current:				
General government:				
Other Administration	2,481,500	2,761,134	2,345,422	415,712
Public works	138,864	202,732	199,751	2,981
Health and Welfare	37,500	50,500	45,663	4,837
Total expenditures	2,657,864	3,014,366	2,590,836	423,530
Excess (deficiency) of revenues over expenditures	6,342,136	5,412,634	5,782,731	370,097
Other financing sources (uses):				
Operating transfers out	(6,240,559)	(5,864,507)	(5,864,507)	
Total other financing sources (uses)	(6,240,559)	(5,864,507)	(5,864,507)	
Excess (deficiency) of revenues and other sources over expenditures and other uses	101,577	(451,873)	(81,776)	370,097
Fund balances at beginning of year	6,788,093	6,788,093	6,787,927	(166)
Fund balances at end of year	\$ 6,889,670	\$ 6,336,220	\$ 6,706,151	\$ 369,931

See accompanying note to the required supplementary schedule.

Bossier Parish Police Jury  
Benton, Louisiana  
Note to Required Supplementary Information  
December 31, 2013

Budget comparison statements included in the accompanying financial statements include the original adopted budgets and all subsequent amendments. For GAAP basis financial reporting, the General fund includes activities of the Juvenile Detention and Sewer Operation funds, as those funds do not meet the criteria to be classified as special revenue funds.

The following schedule reconciles excess (deficiency) of revenues and other sources over expenditures and other uses on the statement of revenues, expenditures and changes in fund balances (budget basis) with the amounts shown on the statement of revenues, expenditures and changes in fund balances (GAAP basis):

	<u>General Fund</u>	<u>Highway Fund</u>	<u>Library Fund</u>	<u>Capital Improvements</u>
Excess (deficiency) of revenues and other sources over expenditures and other uses (budget basis)	\$ 265,708	\$( 3,767,543)	\$( 2,344,845)	\$( 81,776)
Adjustments:				
Revenue accruals – net	1,920,964	( 108,388)	407,806	( 34,017)
Expenditures accruals – net	( 8,563)	1,154,136	238,374	115,430
Revenues, transfers, and other financings sources:				
Juvenile Detention	1,017,210			
Capital Project Reserve	439,196			
Sewer Operations	15,000			
Expenditures, transfers, and other financing uses:				
Juvenile Detention	(1,015,224)			
Sewer Operations	(149,916)			
Excess (deficiency) of revenues and other sources over expenditures and other uses (GAAP basis)	<u>\$ 2,484,375</u>	<u>\$( 2,721,795)</u>	<u>\$( 1,698,665)</u>	<u>\$( 363)</u>

Bossier Parish Police Jury  
 Benton, Louisiana  
 Schedule of Funding Progress for Retiree Health, Dental, and Life Plans  
 For the Year Ended December 31, 2013

Actuarial Valuation Date	Actuarial Value of Assets	Actuarial Accrued Liability (AAL)	Unfunded ALL (UAAL)	Funded Ratio	Covered Payroll	UAAL as a Percentage of Covered Payroll
1/1/2012	0	\$ 12,482,034	\$ 12,482,034	0	\$ 7,887,225	159%
1/1/2010	0	\$ 15,179,114	\$ 15,179,114	0	\$ 7,397,527	205%
1/1/2008	0	\$ 10,839,178	\$ 10,839,178	0	\$ 5,576,519	194%

Bossier Parish Police Jury  
Benton, Louisiana  
Supplemental Information Schedules –  
Combining Schedules for Non-Major Funds  
As of and for the Year Ended December 31, 2013

**Health Unit Fund**

The Health Unit Fund accounts for the maintenance and operation of the parish health unit. Financing is provided by a special parish-wide ad valorem tax and interest earnings.

**Law Enforcement Fund**

Act 582 of 2004 increased the witness fee paid to off-duty law enforcement officers in criminal cases from \$25 per day per case to \$50 per day per case, up to a maximum of \$150 per day. The act stipulated that no parish would be required to appropriate general fund money for payment of these fees, and provided for a special fund to be established for payment. The 26<sup>th</sup> Judicial District Court judges are taxing defendants to pay witness fees associated with their cases.

**Criminal Court Fund**

The Criminal Court Fund was created by Section 571.11 of Title 15 of the Louisiana Revised Statutes of 1950, which provides that fines and forfeitures imposed by district courts and district attorney conviction fees in criminal cases be transferred to the parish treasurer and deposited in a special criminal court fund account to be used for the expenses of the criminal court of the parish. Expenditures are made from the fund on motion of the district attorney and approval of the district judge. The statute also requires that one-half of the surplus (fund balance) remaining in the fund at December 31 of each year be transferred to the parish General Fund.

**Section 8 Housing Fund**

The Section 8 Fund accounts for the operation of a Section 8 Housing Subsidy Program funded by the United States Department of Housing and Urban Development. The program provides housing assistance payments to participating owners on behalf of eligible tenants to provide decent, safe and sanitary housing for low-income families at rents they can afford. Housing assistance payments are used to make up the difference between the approved rent due to the owner for the dwelling unit and the occupant family's required contribution toward the rent.

**Correctional Facilities Fund**

The Correctional Facilities Fund accounts for the operation and maintenance of correctional facilities in Bossier Parish, including the furnishing of transportation and medical care for prisoners. Financing is provided by ad valorem tax revenue.

**Highway Certificates of Indebtedness Sinking Fund**

The Highway Certificates of Indebtedness Sinking Fund is used to account for the accumulation of resources for and the repayment of debt on certificates of indebtedness issued for purposes of rural road construction.

**Library Certificates of Indebtedness Sinking Fund**

The Library Certificates of Indebtedness Sinking Fund is used to account for the accumulation of resources for and the repayment of debt on certificates of indebtedness issued for purposes of construction of a library history center.

(Continued)

Bossier Parish Police Jury  
Benton, Louisiana  
Supplemental Information Schedules –  
Combining Schedules for Non-Major Funds  
As of and for the Year Ended December 31, 2013  
(Continued)

**Sales Tax Bonds Sinking Fund**

The Sales Tax Bonds Sinking Fund is used to account for the accumulation of resources for and the repayment of debt on certificates of indebtedness issued for purposes of courthouse improvements/renovations and construction of a new maximum security jail.

**LCDA Sinking Fund**

The LCDA Sinking Fund is used to account for the accumulation of resources for and the repayment of debt on revenue bonds issued for purposes of acquiring, constructing or improving streets and roads, parks and recreational facilities, and economic development facilities within the parish, title to which shall be in the public.

**General Capital Projects**

The General Capital Projects Fund accounts for boarding fee funds received from three of the riverboats in Bossier Parish as well as the proceeds from taxes levied on slot machine proceeds. This money is to be utilized for various Capital Projects

**Industrial Park Construction Fund**

The Industrial Park Construction Fund accounts for financial resources used to acquire and construct facilities at the industrial park.

**Airline Drive Construction Fund**

The Airline Drive Construction Fund was created to account for the construction/improvement of Airline Drive in Bossier Parish.

**Parks and Recreation Fund**

The Parks and Recreation Fund was created to account for funds received from mineral leases to be used for the improvement of various parks and recreation facilities in Bossier Parish.

**Library Construction Fund**

The Library Construction Fund was created to account for the construction of Koran Library – Anna P. Tooke Memorial Library in Bossier Parish.

**LCDA Public Improvements**

The LCDA Public Improvement Fund accounts for the acquiring, constructing or improving streets and roads, parks and recreational facilities, and economic development facilities within the parish, title to which shall be in the public.

(Continued)

Bossier Parish Police Jury  
Benton, Louisiana  
Supplemental Information Schedules –  
Combining Schedules for Non-Major Funds  
As of and for the Year Ended December 31, 2013  
(Continued)

**Sewerage Construction**

The Sewer Construction Fund accounts for constructing and acquiring improvements and extensions to the waterworks and sewerage system.

**BABS LCDA Construction**

The BABS LCDA Construction Fund is used to account for the proceeds of Build America Bonds and the use of such proceeds.

**North / South Corridor Construction**

The North/South Corridor Construction Funds was created to account for funds for acquiring right-of-ways for the future North/South Corridor Construction Project.

**Rural Development Grant Fund**

The Rural Development Grant fund is used to account for various grants received from the State of Louisiana, Office of Rural Development, for various capital projects.

**LCDBG Fund**

The LCDBG Fund is used to account for a Louisiana Community Development Block Grant obtained from the State of Louisiana Division of Administration for the purpose of fire protection.

Bossier Parish Police Jury  
 Benton, Louisiana  
 Combining Balance Sheet  
 Other Governmental Funds  
 December 31, 2013

	Health Unit	Law Enforcement	Criminal Court	Section 8 Housing	Corrections	Highway Certificates of Indebtedness Sinking Fund	Library Certificates of Indebtedness Sinking Fund
<b>Assets</b>							
Cash and cash equivalents	\$ 2,064,650	\$ 203,330	\$ 794	\$ 342,526	\$ 2,169,208	\$ 251,426	\$ 5,522
Receivables	784,590		56,846	1,033	2,712,670	89,842	
Restricted cash			6,373				
Due from other fund			64,013				
<b>Total assets</b>	<b>\$ 2,849,240</b>	<b>\$ 203,330</b>	<b>\$ 64,013</b>	<b>\$ 343,559</b>	<b>\$ 4,881,878</b>	<b>\$ 341,268</b>	<b>\$ 5,522</b>

Liabilities, Deferred Inflows of Resources, and Fund Balances

<b>Liabilities:</b>							
Accounts payable	\$ 28,217	\$ 150	\$ 60,892	\$ 16,531	\$ 196,966	\$	\$
Due to other fund			528				
<b>Total liabilities</b>	<b>28,217</b>	<b>150</b>	<b>61,420</b>	<b>16,531</b>	<b>196,966</b>		

Deferred Inflows of Resources

Unavailable revenue	45,726				165,099		
Property taxes	36,688		2,066	1,033			
Other			2,066	1,033	165,099		
<b>Total deferred inflows of resources</b>	<b>82,414</b>		<b>2,066</b>	<b>1,033</b>	<b>165,099</b>		

Fund balances:

Nonspendable							
Restricted	2,717,881	203,180	527	325,995	3,256,082	341,268	5,522
Assigned	20,728				1,263,731		
Unassigned							
<b>Total fund balances</b>	<b>2,738,609</b>	<b>203,180</b>	<b>527</b>	<b>325,995</b>	<b>4,519,813</b>	<b>341,268</b>	<b>5,522</b>

Total liabilities, deferred inflows of resources, and fund balances

<b>Total liabilities, deferred inflows of resources, and fund balances</b>	<b>\$ 2,849,240</b>	<b>\$ 203,330</b>	<b>\$ 64,013</b>	<b>\$ 343,559</b>	<b>\$ 4,881,878</b>	<b>\$ 341,268</b>	<b>\$ 5,522</b>
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(Continued)

Bossier Parish Police Jury  
 Benton, Louisiana  
 Combining Balance Sheet  
 Other Governmental Funds  
 December 31, 2013  
 (Continued)

	Sales Tax Bond Sinking	LCDA Sinking Fund	General Capital Projects	Industrial Park	Airline Drive Construction	Parks & Recreation	Library Construction
<b>Assets</b>							
Cash and cash equivalents	\$ 1,405,632	\$	\$ 1,347,154	\$ 275,268	\$ 959,323	\$ 60,923	\$ 3,524,080
Receivables			216,746			4,013	
Restricted cash	1,506,430	109,124	84,248				
Due from other fund							
<b>Total assets</b>	<b>\$ 3,012,062</b>	<b>\$ 109,124</b>	<b>\$ 1,648,148</b>	<b>\$ 275,268</b>	<b>\$ 959,323</b>	<b>\$ 64,936</b>	<b>\$ 3,524,080</b>
<b>Liabilities, Deferred Inflows of Resources, and Fund Balances</b>							
<b>Liabilities:</b>							
Accounts payable	\$	\$	\$ 192,984	\$ 438	\$	\$ 170	\$ 4,846
Due to other fund							
<b>Total liabilities</b>			<b>192,984</b>	<b>438</b>		<b>170</b>	<b>4,846</b>
<b>Deferred Inflows of Resources</b>							
Unavailable revenue							
Property taxes			79,238				
Other			79,238				
<b>Total deferred inflows of resources</b>			<b>158,476</b>				
<b>Fund balances:</b>							
Nonspendable							
Restricted	3,012,062	109,124	1,375,926	155,046	646,205	64,766	3,519,234
Assigned				119,784	313,118		
Unassigned							
<b>Total fund balances</b>	<b>3,012,062</b>	<b>109,124</b>	<b>1,375,926</b>	<b>274,830</b>	<b>959,323</b>	<b>64,766</b>	<b>3,519,234</b>
<b>Total liabilities, deferred inflows of resources, and fund balances</b>	<b>\$ 3,012,062</b>	<b>\$ 109,124</b>	<b>\$ 1,648,148</b>	<b>\$ 275,268</b>	<b>\$ 959,323</b>	<b>\$ 64,936</b>	<b>\$ 3,524,080</b>

(Continued)

Bossier Parish Police Jury  
 Benton, Louisiana  
 Combining Balance Sheet  
 Other Governmental Funds  
 December 31, 2013  
 (Continued)

	LCDA Public Improvements	Sewerage Construction	BABS LCDA Construction	North/South Corridor Construction	Rural Development Grants	LCDBG	Total Other Governmental Funds
Assets							
Cash and cash equivalents	\$ 1,542,077	\$	\$	\$ 977,425	\$	\$	\$ 15,129,338
Receivables	301,366						4,077,264
Restricted cash							1,889,644
Due from other fund							6,373
Total assets	<u>\$ 1,843,443</u>	<u>\$</u>	<u>\$</u>	<u>\$ 977,425</u>	<u>\$</u>	<u>\$</u>	<u>\$ 21,102,619</u>

Liabilities, Deferred Inflows of Resources,  
and Fund Balances

Liabilities:							
Accounts payable	\$ 301,366	\$ 259	\$	\$ 6,000	\$	\$	\$ 808,819
Due to other fund		61,601					62,129
Total liabilities	<u>301,366</u>	<u>61,860</u>		<u>6,000</u>			<u>870,948</u>

Deferred Inflows of Resources

Unavailable revenue							210,825
Property taxes	301,366						420,391
Other							631,216
Total deferred inflows of resources	<u>301,366</u>						<u>1,240,432</u>

Fund balances:

Nonspendable							10,772,365
Restricted				971,425			8,889,950
Assigned	1,240,711	(61,860)					(61,860)
Unassigned		(61,860)		971,425			19,600,455
Total fund balances	<u>1,240,711</u>	<u>(61,860)</u>		<u>971,425</u>			<u>20,190,910</u>

Total liabilities, deferred inflows  
of resources, and fund balances

	<u>\$ 1,843,443</u>	<u>\$</u>	<u>\$</u>	<u>\$ 977,425</u>	<u>\$</u>	<u>\$</u>	<u>\$ 21,102,619</u>
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Bossier Parish Police Jury  
Benton, Louisiana  
Combining Schedule of Revenues, Expenditures, and Changes in Fund Balances  
For the Year Ended December 31, 2013

	Health Unit	Law Enforcement	Criminal Court	Section 8 Housing	Corrections Facilities	Highway Certificates of Indebtedness Sinking Fund	Library Certificates of Indebtedness Sinking Fund
<b>Revenues:</b>							
Ad valorem taxes	\$ 780,660				\$ 2,794,955		
Gaming taxes							
Intergovernmental revenues	54,720			3,679,953			
Fees, charges and commissions for service		1,855	252,909		84,398		
Fines and forfeitures			874,399				
Investment earnings	793	69		167	1,261	162	
Miscellaneous	1,829			19,323	11,348		
<b>Total revenues</b>	<u>838,002</u>	<u>1,924</u>	<u>1,127,308</u>	<u>3,699,443</u>	<u>2,891,962</u>	<u>162</u>	
<b>Expenditures:</b>							
<b>Current:</b>							
Zoning and planning							
Judicial		6,700	2,084,969				
Finance and administrative							
Other	24,910		16,364		90,035		
Public safety	171,693				2,188,314		
Public works							
Health and welfare	355,629			3,255,514			
Culture and recreation							
Economic development				452,089			
Capital Outlay							
Debt service:							
Principal retirement						760,000	380,000
Interest and other charges						335,100	36,883
<b>Total expenditures</b>	<u>552,232</u>	<u>6,700</u>	<u>2,101,333</u>	<u>3,707,603</u>	<u>2,278,349</u>	<u>1,095,100</u>	<u>416,883</u>
<b>Excess (deficiency) of revenues over expenditures</b>	<u>285,770</u>	<u>(4,776)</u>	<u>(974,025)</u>	<u>(8,160)</u>	<u>613,613</u>	<u>(1,094,938)</u>	<u>(416,883)</u>
<b>Other financing sources (uses)</b>							
Transfers in			947,978			1,100,000	417,000
Transfers out	(15,000)		(528)				
<b>Total other financing sources</b>	<u>(15,000)</u>		<u>947,450</u>			<u>1,100,000</u>	<u>417,000</u>
<b>Excess (deficiency) of revenues and other sources over expenditures</b>	<u>270,770</u>	<u>(4,776)</u>	<u>(26,575)</u>	<u>(8,160)</u>	<u>613,613</u>	<u>5,062</u>	<u>117</u>
<b>Fund balances at beginning of year, restated</b>	<u>2,467,839</u>	<u>207,956</u>	<u>27,102</u>	<u>334,155</u>	<u>3,906,200</u>	<u>336,206</u>	<u>5,405</u>
<b>Fund balances at end of year</b>	<u>\$ 2,738,609</u>	<u>\$ 203,180</u>	<u>\$ 527</u>	<u>\$ 325,995</u>	<u>\$ 4,519,813</u>	<u>\$ 341,268</u>	<u>\$ 5,522</u>

(Continued)

Bossier Parish Police Jury  
Benton, Louisiana  
Combining Schedule of Revenues, Expenditures, and Changes in Fund Balances  
For the Year Ended December 31, 2013  
(Continued)

	Sales Tax Bond Sinking	LCDA Sinking Fund	General Capital Projects	Industrial Park	Airline Drive Construction	Parks & Recreation	Library Construction
<b>Revenues:</b>							
Ad valorem taxes	\$	\$	\$	\$	\$	\$	\$
Gaming taxes			2,341,421				
Intergovernmental revenues			446,564				
Fees, charges and commissions for service							
Fines and forfeitures							
Investment earnings	1,015		567	106	313		542
Miscellaneous			155,500	15,727		47,714	
<b>Total revenues</b>	<b>1,015</b>		<b>2,944,052</b>	<b>15,833</b>	<b>313</b>	<b>47,714</b>	<b>542</b>
<b>Expenditures:</b>							
<b>Current:</b>							
Zoning and planning			6,106				
Judicial							
Finance and administrative			194,443				
Other							
Public safety							
Public works					4,500		
Health and welfare			18,000				
Culture and recreation						71,958	
Economic development			732,422				
Capital Outlay			1,719,509	567,643		45,989	229,208
<b>Debt service:</b>							
Principal retirement	2,470,000	705,000					
Interest and other charges	715,658	604,475					
<b>Total expenditures</b>	<b>3,185,658</b>	<b>1,309,475</b>	<b>2,670,480</b>	<b>567,643</b>	<b>4,500</b>	<b>117,947</b>	<b>229,208</b>
Excess (deficiency) of revenues over expenditures	(3,184,643)	(1,309,475)	273,572	(551,810)	(4,187)	(70,233)	(228,666)
<b>Other financing sources (uses)</b>							
Transfers in	3,184,909	1,309,475			200,000		3,747,900
Transfers out			(1,309,475)				
<b>Total other financing sources</b>	<b>3,184,909</b>	<b>1,309,475</b>	<b>(1,309,475)</b>		<b>200,000</b>		<b>3,747,900</b>
Excess (deficiency) of revenues and other sources over expenditures	266		(1,035,903)	(551,810)	195,813	(70,233)	3,519,234
Fund balances at beginning of year	3,011,796	109,124	2,411,829	826,640	763,510	134,999	
<b>Fund balances at end of year</b>	<b>\$ 3,012,062</b>	<b>\$ 109,124</b>	<b>\$ 1,375,926</b>	<b>\$ 274,830</b>	<b>\$ 959,323</b>	<b>\$ 64,766</b>	<b>\$ 3,519,234</b>

(Continued)

Bossier Parish Police Jury  
Benton, Louisiana  
Combining Schedule of Revenues, Expenditures, and Changes in Fund Balances  
For the Year Ended December 31, 2013  
(Continued)

	LCDA Public Improvements	Sewer Construction	BABS LCDA	North/South Corridor Construction	Rural Development Grants	LCDBG	Total Other Governmental Funds
<b>Revenues:</b>							
Ad valorem taxes	\$	\$	\$	\$	\$	\$	\$ 3,575,615
Gaming taxes							2,341,421
Intergovernmental revenues		26,429					4,207,666
Fees, charges and commissions for service							339,162
Fines and forfeitures							874,399
Investment earnings	465						5,460
Miscellaneous					41,235	160,000	452,676
<b>Total revenues</b>	<u>465</u>	<u>26,429</u>			<u>41,235</u>	<u>160,000</u>	<u>11,796,399</u>
<b>Expenditures:</b>							
<b>Current:</b>							
Zoning and planning							6,106
Judicial							2,091,669
Finance and administrative							194,443
Other							131,309
Public safety					41,235		2,401,242
Public works				28,575			33,075
Health and welfare							3,629,143
Culture and recreation							71,958
Economic development							1,184,511
Capital Outlay	301,366	23,094				160,000	3,046,809
Debt service:							
Principal retirement							4,315,000
Interest and other charges							1,692,116
<b>Total expenditures</b>	<u>301,366</u>	<u>23,094</u>		<u>28,575</u>	<u>41,235</u>	<u>160,000</u>	<u>18,797,381</u>
Excess (deficiency) of revenues over expenditures	<u>(300,901)</u>	<u>3,335</u>		<u>(28,575)</u>			<u>(7,000,982)</u>
<b>Other financing sources (uses)</b>							
Transfers in				1,000,000			11,907,262
Transfers out		(131,582)	(2,681,553)				(4,138,138)
<b>Total other financing sources</b>		<u>(131,582)</u>	<u>(2,681,553)</u>	<u>1,000,000</u>			<u>7,769,124</u>
Excess (deficiency) of revenues and other sources over expenditures	<u>(300,901)</u>	<u>(128,247)</u>	<u>(2,681,553)</u>	<u>971,425</u>			<u>768,142</u>
Fund balances at beginning of year	<u>1,541,612</u>	<u>66,387</u>	<u>2,681,553</u>				<u>18,832,313</u>
Fund balances at end of year	<u>\$ 1,240,711</u>	<u>\$ (61,860)</u>	<u>\$</u>	<u>\$ 971,425</u>	<u>\$</u>	<u>\$</u>	<u>\$ 19,600,455</u>

Bossier Parish Police Jury  
 Benton, Louisiana  
 Supplemental Information Schedule -  
 Schedule of Compensation Paid Police Jurors  
 December 31, 2013

	Amount
W. Wayne Hammack	\$ 19,150
Jerome L. Darby	19,150
Rick L. Avery	19,200
Jimmy Cochran	19,200
Glenn Benton	19,200
Wanda Bennett	19,200
Paul Plummer	19,200
Robert Brotherton	19,200
Douglas Cook	19,200
Douglas Rimmer	19,200
Fred Shewmake	19,150
Jack Skaggs	19,150
Total	\$ 230,200

The schedule of compensation paid to police jurors is presented in compliance with House Concurrent Resolution No. 54 of the 1979 Session of the Louisiana Legislature. Compensation of the police jurors is included in the legislative expenditures of the General Fund. In accordance with Louisiana Revised Statute 33:1233, the police jury has elected the monthly payment method of compensation.

Bossier Parish Police Jury  
Benton, Louisiana  
Schedule of Expenditures of Federal Awards  
For the Year Ended December 31, 2013

Federal Grantor / Pass-Through Grantor / Program Title	Federal CFDA Number	Pass-Through Grantor's Number	Expenditures
<u>U.S. Department of Defense</u> Direct Program - Payment in-Lieu-of Taxes	12.112	Unknown	\$ 74,147
<u>U.S. Department of Housing and Urban Development</u> Direct Programs: Housing Choice Vouchers	14.871	LA190	\$ 3,679,953
Passed through Louisiana Division of Administration, Office of Community Development Community Development Block Grant Total U.S. Department of Housing and Urban Development	14.228	698953	160,000 <u>3,839,953</u>
<u>U.S. Department of Transportation</u> Passed through the Louisiana Department of Transportation and Development Bossier North / South Corridor Road Signage	20.205 20.607 & 20.608	DE-0809(507); 700-08-0137	123,638 45,000 <u>168,638</u>
<u>Environmental Protection Agency</u> Passed through the Louisiana Department of Environmental Quality Capitalization Grants for Clean Water State Revolving Funds Sewer Revenue Bond, Series 2013 Utilities Revenue Bonds, Series 2012 Total Environmental Protection Agency	66.458 66.458	Unknown Unknown	235,331 109,184 <u>344,515</u>
<b>Total Federal Expenditures</b>			<u><u>\$4,427,253</u></u>

NOTE 1: The accompanying schedule of expenditures of federal awards is prepared on the accrual basis of accounting.

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Report on Internal Control Over Financial Reporting and on Compliance  
And Other Matters Based on an Audit of Financial Statements  
Performed In Accordance With *Government Auditing Standards*

Independent Auditors' Report

Bossier Parish Police Jury  
Benton, Louisiana

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to the financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the primary government financial statements of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the Bossier Parish Police Jury, as of and for the year ended December 31, 2013, and the related notes to the financial statements, which collectively comprise the Bossier Parish Police Jury's basic financial statements, and have issued our report thereon dated June 27, 2014

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Bossier Parish Police Jury's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Bossier Parish Police Jury's internal control. Accordingly, we do not express an opinion on the effectiveness of the Bossier Parish Police Jury's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weakness or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Bossier Parish Police Jury's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on

compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Cook & Morehart  
Certified Public Accountants  
June 27, 2014

# COOK & MOREHART

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## Report on Compliance for Each Major Program and on Internal Control Over Compliance Required By OMB Circular A-133

### Independent Auditors' Report

Bossier Parish Police Jury  
Benton, Louisiana

#### **Report on Compliance for Each Major Federal Program**

We have audited the Bossier Parish Police Jury's compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of the Bossier Parish Police Jury's major federal programs for the year ended December 31, 2013. The Bossier Parish Police Jury's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### ***Management's Responsibility***

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

#### ***Auditor's Responsibility***

Our responsibility is to express an opinion on compliance for each of the Bossier Parish Police Jury's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Bossier Parish Police Jury's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the Bossier Parish Police Jury's compliance.

#### ***Opinion on Each Major Federal Program***

In our opinion, the Bossier Parish Police Jury complied, in all material respects, with the requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2013.

## Report on Internal Control Over Compliance

Management of the Bossier Parish Police Jury is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referenced above. In planning and performing our audit of compliance, we considered the Bossier Parish Police Jury's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Bossier Parish Police Jury's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.



Cook & Morehart  
Certified Public Accountants  
June 27, 2014

Bossier Parish Police Jury  
Benton, Louisiana  
Summary Schedule of Prior Audit Findings  
December 31, 2013

There were no findings related to federal awards programs in the prior year audit for the year ended December 31, 2012.

Schedule of Finding and Questioned Costs  
December 31, 2013

**A. Summary of Audit Results**

1. The auditor's report expresses an unmodified opinion on the primary government's governmental activities, business-type activities, and each major fund, a qualified opinion on the aggregate remaining fund information of Bossier Parish Police Jury, and an adverse opinion on the aggregate discretely presented component units of the Bossier Parish Police Jury, due to the discretely presented component units not being included in the financial statements.
2. No significant deficiencies are reported in the Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*.
3. No instances of noncompliance material to the financial statements of Bossier Parish Police Jury were disclosed during the audit.
4. No significant deficiencies are reported in the Report on Compliance for Each Major Program and Internal Control Over Compliance Required By OMB Circular A-133.
5. The auditor's report on compliance for the major federal award programs for Bossier Parish Police Jury expresses an unmodified opinion.
6. There are no audit findings relative to the major federal award programs for Bossier Parish Police Jury reported in Part C. of this Schedule.
7. The programs tested as major programs included: 1) Low-income Housing Assistance Program, CFDA #14.871, and 2) Capitalization Grants for Clean Water State Revolving Funds, CFDA #66.458.
8. The threshold for distinguishing Types A and B programs was \$300,000.
9. Bossier Parish Police Jury qualifies as a low-risk auditee.

**B. Findings – Financial Statements Audit: None**

**C. Findings and Questioned Costs – Major Federal Award Programs Audit: None**

Bossier Parish Police Jury  
Benton, Louisiana  
Summary Schedule of Prior Year Audit Findings  
Schedule For Louisiana Legislative Auditor  
December 31, 2013

There were no findings, questioned costs, or management letter comments for the prior year audit for the year ended December 31, 2012.

Corrective Action Plan For Current Year Audit Findings  
Schedule For Louisiana Legislative Auditor  
December 31, 2013

There are no findings, questioned costs, or management letter comments for the current year audit for the year ended December 31, 2013.