

**Bossier Parish Police Jury
Benton, Louisiana**

Primary Government Financial Statements

**As of and For the Year Ended December 31, 2008
With Supplemental Information Schedules**

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**BOSSIER PARISH
POLICE JURY**

Bossier Parish Police Jury
Benton, Louisiana

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Independent Auditors' Report

Bossier Parish Police Jury
Benton, Louisiana

We have audited the accompanying primary government financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Bossier Parish Police Jury, as of and for the year ended December 31, 2008, as listed in the table of contents. These financial statements are the responsibility of the Bossier Parish Police Jury's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

A primary government is a legal entity or body politic and includes all funds, organizations, institutions, agencies, departments, and offices that are not legally separate. Such legally separate entities are referred to as component units. In our opinion, the primary government financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the primary government of the Bossier Parish Police Jury, as of December 31, 2008, and the respective changes in financial position, for the year then ended in conformity with accounting principles generally accepted in the United States of America.

However, the primary government financial statements, because they do not include the financial data of component units of the Bossier Parish Police Jury, do not purport to, and do not, present fairly the financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Bossier Parish Police Jury, as of December 31, 2008, and the respective changes in financial position, for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued a report dated June 20, 2009, on our consideration of the Bossier Parish Police Jury's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The management's discussion and analysis on pages 3 – 9, budgetary comparison information on pages 42–45, and schedule of funding progress for retiree health, dental, and life plans on page 46 are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the primary government financial statements taken as a whole. The accompanying supplemental information schedules listed in the table of contents and shown on pages 47–56, are presented for the purpose of additional analysis and are not a required part of the primary government financial statements of the Bossier Parish Police Jury. The accompanying schedule of expenditures of federal awards, shown on page 57, is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is also not a required part of the primary government financial statements of the Bossier Parish Police Jury. Such information has been subjected to the auditing procedures applied in the audit of the primary government financial statements and, in our opinion, is fairly stated in all material respects in relation to the primary government financial statements taken as a whole.



Cook & Morehart
Certified Public Accountants
June 20, 2009

BOSSIER PARISH POLICE JURY

MANAGEMENT'S DISCUSSION AND ANALYSIS

Our discussion and analysis of the Bossier Parish Police Jury's financial performance provides an overview of the Police Jury's financial activities for the fiscal year ended December 31, 2008. Please read it in conjunction with our financial statements, which begin on page 10.

FINANCIAL HIGHLIGHTS

- The assets of the Police Jury exceeded its liabilities at the close of 2008 by \$188,062,245. Of this amount, \$4,339,852 (unrestricted net assets) may be used to meet the ongoing obligations to citizens and creditors in accordance with the Police Jury's fund designation and fiscal policies.
- The Police Jury's net assets increased by \$18,952,470 or 11%.
- The Police Jury's total general and program revenues were \$56,611,693 in 2008 compared to \$51,660,656 in 2007.
- During the year ended December 31, 2008, the Police Jury had total expenses, excluding depreciation, of \$32,059,172, compared to \$26,642,516 for 2007.

USING THIS ANNUAL REPORT

This annual report consists of a series of financial statements. The Statement of Net Assets and the Statement of Activities (on pages 10-11) provide information about the activities of the Police Jury as a whole and present a longer-term view of the Police Jury's finances. Fund financial statements start on page 12. For governmental activities, these statements tell how these services were financed in the short term as well as what remains for future spending. Fund financial statements also report the Police Jury's operations in more detail than the government-wide statements by providing information about the Police Jury's most significant funds.

Reporting the Police Jury as a Whole

Our analysis of the Police Jury as a whole begins on page 10. One of the most important questions asked about the Police Jury's finances is "Is the Police Jury as a whole better off or worse off as a result of the year's activities?" The Statement of Net Assets and the Statement of Activities report information about the funds maintained by the Police Jury as a whole and about its activities in a way that helps answer this question. These statements include all assets and liabilities using the *accrual basis of accounting*, which is similar to the accounting used by most private-sector companies. Accrual of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the Police Jury's *net assets* and changes in them. You can think of the Police Jury's net assets – the difference between assets and liabilities – as one

way to measure the Police Jury's financial health, or *financial position*. Over time, *increases* or *decreases* in the Police Jury's net assets are one indicator of whether its *financial health* is improving or deteriorating. You will need to consider other non-financial factors, however, such as changes in the Police Jury's property tax base, to assess the overall health of the Police Jury.

In the Statement of Net Assets and the Statement of Activities, we record the funds maintained by the Police Jury as governmental activities:

Governmental activities -- all of the expenses paid from the funds maintained by the Police Jury are reported here, consisting primarily of personal services, materials and supplies, travel, repairs and maintenance and other program services. Ad valorem taxes and sales taxes finance most of these activities.

Reporting the Police Jury's Most Significant Funds

Our analysis of the major funds maintained by the Police Jury begins on page 12. The fund financial statements begin on page 12 and provide detailed information about the most significant funds maintained by the Police Jury -- not the Police Jury as a whole. The Police Jury's *governmental funds* use the following accounting approaches:

Governmental funds -- All of the Police Jury's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using the *modified accrual* accounting method, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed *short-term view* of the Police Jury's general government operations and the expenses paid from those funds. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance certain Police Jury expenses. We describe the relationship (or differences) between governmental *activities* (reported in the Statement of Net Assets and the Statement of Activities) and governmental *funds* in a reconciliation at the bottom of the fund financial statements.

THE POLICE JURY AS A WHOLE

The Police Jury's total net assets changed from a year ago, increasing from \$169,109,775 (as restated) to \$188,062,245. A comparative analysis of the funds maintained by the Police Jury is presented below.

Table 1
Net Assets

	Governmental Activities <u>2007</u>	Governmental Activities <u>2008</u>
Current and other assets	\$ 47,469,869	\$ 68,315,181
Capital assets	<u>163,427,327</u>	<u>179,423,664</u>
Total assets	<u>210,897,196</u>	<u>247,738,845</u>
Current liabilities	4,530,260	6,940,917
Long-term liabilities	<u>36,705,694</u>	<u>52,735,683</u>
Total liabilities	<u>41,235,954</u>	<u>59,676,600</u>
Net assets:		
Investments in capital assets, net of related debt	125,564,426	137,755,836
Restricted	39,028,349	45,966,557
Unrestricted	<u>5,068,467</u>	<u>4,339,852</u>
Total net assets	<u>\$ 169,661,242</u>	<u>\$ 188,062,245</u>

Net assets of the Police Jury's governmental activities increased by \$18,952,470 or 11%. Unrestricted net assets, the part of net assets that can be used to finance Police Jury expenses without constraints or other legal requirements, decreased from \$5,068,467 at December 31, 2007 to \$4,339,852 at December 31, 2008.

Table 2
Change in Net Assets

	Governmental Activities <u>2007</u>	Governmental Activities <u>2008</u>
Revenues		
Program revenues		
Charges for services	\$ 1,842,812	\$ 2,041,101
Operating grants & contributions	11,943,348	12,933,934
Capital grants & contributions	705,486	711,341
General revenues		
Ad valorem taxes	8,958,990	10,562,285
Sales taxes	16,879,001	19,000,669
Other taxes	1,089,782	1,112,885
Franchise taxes	325,543	232,961
Investment earnings	1,654,755	1,183,802
Gaming tax revenues	4,829,492	5,039,605
State revenue sharing	498,521	527,573
Miscellaneous revenues	<u>2,932,926</u>	<u>3,265,537</u>
Total revenues	<u>51,660,656</u>	<u>56,611,693</u>
Expenses		
General government	6,712,090	7,586,323
Public safety	4,828,456	5,539,643
Public works	10,276,305	13,322,838
Health and welfare	3,246,094	3,723,589
Culture and recreation	3,690,213	4,242,528
Economic development	1,226,177	845,829
Interest on long-term debt	<u>1,744,662</u>	<u>2,398,473</u>
Total expenses	<u>\$31,723,997</u>	<u>\$37,659,223</u>
Increases in net assets	<u>\$ 19,936,659</u>	<u>\$ 18,952,470</u>

Total revenues increased \$4,951,037 10% from total revenues in the year ended December 31, 2007 of \$51,660,656 to total revenues of \$56,611,693 in the year ended December 31, 2008, due in part to an increase of ad valorem tax and sales tax.

THE POLICE JURY'S FUNDS

As the Police Jury completed the year, its governmental funds (as presented in the balance sheet on page 12) reported a *combined* fund balance of \$63,173,418, which is higher than last year's fund balance of \$43,170,156. The primary reason for the increase in fund balance is increased revenues from sales tax and ad valorem tax.

General Fund Budgetary Highlights

The Police Jury adopted a budget for its General Fund for the year ended December 31, 2008, and amended the budget one time during the year. The budgetary comparison is presented as required supplementary information and shown on pages 42-44. Highlights for the year are as follows:

- General fund expenditures were in line with the amended budget.
- The public safety expenditure budget was increased for the transfer of emergency medical services sales tax to the EMS district.

The Police Jury's General Fund balance of \$4,039,551 reported on page 12 differs from the General Fund's *budgetary* fund balance of \$2,622,397, reported in the budgetary comparison schedule on page 42. This is primarily due to the Police Jury budgeting on the cash basis of accounting.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

At the end of December 31, 2008, the Police Jury had invested \$179,423,664 in capital assets. (see table 3 below)

Table 3
Capital Assets At Year End
(Net of Depreciation)

	Governmental Activities 2007	Governmental Activities 2008
Land	\$ 6,425,954	\$ 6,693,027
Construction in progress	2,132,750	9,651,093
Buildings	66,144,052	65,125,234
Infrastructure	85,007,043	94,243,114
Equipment, furnishings, vehicles	2,756,385	2,865,262
Library books & materials	961,143	845,934
Total	<u>\$ 163,427,327</u>	<u>\$ 179,423,664</u>

This year's major additions included:

Infrastructure:	
Road improvements	\$ 2,532,663
New subdivisions	9,550,218
Land	
Roads and rights-of-way	872,200
Buildings	843,359
Equipment	675,499
Construction in progress	7,518,343
Books	266,138

Debt

Outstanding debt of the Police Jury includes: \$32,265,000 issued in 2002 for funding of the courthouse addition/renovation and jail construction projects, \$2,565,000 issued in 2005 for acquiring, construction, improving and equipping the public library facilities and system, and \$16,805,000 issued in 2007 for public improvement projects in the parish of bossier.

**TABLE 4
Outstanding Debt at Year End**

	Governmental Activities <u>2007</u>	Governmental Activities <u>2008</u>
Certificates of indebtedness, Series 2002 (backed by sales tax revenue in Capital Improvements Fund)	\$ 33,740,000	\$ 32,265,000
Certificates of indebtedness, Series 2005 (backed by ad valorem tax revenue in the Library Fund)	\$ 2,870,000	\$ 2,565,000
Revenue bonds, Series 2007 (backed by all available revenues)	\$ -	\$ 16,805,000

State law restricts the amount of debt that the Police Jury may issue. The aggregate principal amount of debt may not exceed 10% of the assessed valuation for property tax purposes of all real and personal property located within the parish. The Police Jury's total debt outstanding at year end was well below this limitation.

Other obligations include accrued vacation pay, special assessment debt relating to paving of Valerie Lane in Bossier Parish, and other post employment obligations. More detailed information about the debt is presented in Note 12 to the financial statements.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS

The Police Jury's management considered many factors when setting a fiscal year December 31, 2009 budget. Amounts available for appropriation in the governmental funds are expected to increase due to an increase in sales tax and gaming tax revenues. Ad valorem taxes will increase due to continued residential and commercial development.

The jury will establish a weights and standards division in 2009, with estimated expenditures of approximately \$160,000, to be funded in part by collection of commercial vehicle permit fees.

The parish's capital project program will continue in 2009 with various road improvement projects, including a balance of \$5,300,000 for projects began in 2008.

During 2008, the police jury and Bossier City entered into contracts for the construction of the Cyber Innovation Center totaling approximately \$64,953,000. Total estimated costs of the project are approximately \$95,000,000. Funding for the project is provided by State funds of approximately \$27,940,000. The remaining costs of the project are to be shared by the city and parish, with Bossier City paying two-thirds of the costs and the police jury paying one-third of the costs.

CONTACTING THE POLICE JURY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens and taxpayers with a general overview of the finances for those funds maintained by the police jury and to show the police jury's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Bossier Parish Police Jury, P. O. Box 70, Benton, Louisiana 71006.

Bossier Parish Police Jury
Benton, Louisiana
Statement of Net Assets
December 31, 2008

	Governmental Activities
Assets	
Cash and cash equivalents	\$ 4,066,533
Investments	33,313,335
Restricted cash	13,831,743
Restricted investments	1,499,972
Receivables	14,370,598
Prepaid expenses	839,696
Special assessments receivable - current	5,547
Special assessments receivable - deferred	5,731
Deferred bond issuance costs	382,026
Capital assets, net	179,423,664
Total assets	247,738,845
 Liabilities	
Accounts payable and accrued expenses	3,717,402
Deferred revenue	70,524
Due to other government	3,152,991
Long-term liabilities:	
Due within one year	2,571,812
Due in more than one year	50,163,871
Total liabilities	59,676,600
 Net Assets	
Invested in capital assets, net of related debt	137,755,836
Restricted for:	
Debt Service	2,397,075
Capital Projects	16,331,437
Public Works	14,342,832
Culture and recreation	8,196,551
Other purposes	4,698,662
Unrestricted	4,339,852
Total net assets	\$ 188,062,245

The accompanying notes are an integral part of this statement.

Bossier Parish Police Jury
Benton, Louisiana
Statement of Activities
For the Year Ended December 31, 2008

	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Assets
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities
Functions / Programs:					
Governmental Activities					
General government:					
Zoning and planning	\$ 94,029	\$	\$	\$	\$ (94,029)
Legislative	364,767				(364,767)
Judicial	2,088,019	1,517,038			(570,981)
Elections	181,204				(181,204)
Finance and administrative	2,726,528	20,700			(2,705,828)
Other	2,131,776	170,546			(1,961,230)
Public safety	5,539,643	162,430	49,293		(5,327,920)
Public works	13,322,838	83,243	9,588,010	711,341	(2,940,244)
Health and welfare	3,723,589	28,977	3,231,717		(462,895)
Culture and recreation	4,242,528	58,167	64,914		(4,119,447)
Economic development	845,829				(845,829)
Interest on long-term debt	2,398,473				(2,398,473)
Total governmental activities	37,659,223	2,041,101	12,933,934	711,341	(21,972,847)
General revenues:					
					10,562,285
					19,000,669
					5,039,605
					232,961
					1,112,885
					1,183,802
					527,573
					3,265,537
					<u>40,925,317</u>
					18,952,470
					169,109,775
					<u>\$ 188,062,245</u>

The accompanying notes are an integral part of this statement.

Bossier Parish Police Jury
 Benton, Louisiana
 Balance Sheet
 Governmental Funds
 December 31, 2008

	General	Highway	Library	Capital Improvements	LCDA Public Improvement	Other Governmental Funds	Total Governmental Funds
Assets							
Cash and cash equivalents	\$ 208,422	\$ 915,589	\$ 33,333	\$ 1,089,182	\$	\$ 1,820,007	\$ 4,066,533
Investments	2,599,976	11,899,635	3,074,968	3,756,855		11,981,901	33,313,335
Receivables	1,859,660	3,172,470	5,593,314	951,479	1,001	2,792,674	14,370,598
Restricted cash					13,831,743		13,831,743
Restricted investments					1,499,972		1,499,972
Special assessments receivable - current	112,142	215,207		65,607		5,547	5,547
Due from other fund						6,373	399,329
Special assessments receivable - deferred						5,731	5,731
Total assets	\$ 4,780,200	\$ 16,202,901	\$ 8,701,615	\$ 5,863,123	\$ 15,332,716	\$ 16,612,233	\$ 67,492,788

Liabilities and Fund Balances

Liabilities:							
Accounts payable	\$ 375,130	\$ 1,629,217	\$ 301,770	\$ 41,698	\$	\$ 510,338	\$ 2,858,153
Due to other fund	178,023	129,368		11,300		80,638	399,329
Deferred revenue	187,496	255,688	457,389			161,315	1,061,888
Total liabilities	740,649	2,014,273	759,159	52,998		752,291	4,319,370

Fund balances:

Reserved							
Capital projects		278,024			15,332,716		15,610,740
Debt service						3,256,325	3,256,325
Unreserved	4,039,551	13,910,604	7,942,456	5,810,125			31,702,736
Unreserved, reported in nonmajor:							
Special revenue funds						4,618,339	4,618,339
Capital projects funds						7,985,278	7,985,278
Total fund balances	4,039,551	14,188,628	7,942,456	5,810,125	15,332,716	15,859,942	63,173,418
Total liabilities and fund balances	\$ 4,780,200	\$ 16,202,901	\$ 8,701,615	\$ 5,863,123	\$ 15,332,716	\$ 16,612,233	\$ 67,492,788

The accompanying notes are an integral part of this statement.

Bossier Parish Police Jury
Benton, Louisiana
Reconciliation of the Balance Sheet of Governmental Funds
to the Statement of Net Assets
December 31, 2008

Fund balances - total governmental funds	\$ 63,173,418
Amounts reported for governmental activities in the statement of net assets are different because:	
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.	179,423,664
Deferred bond issuance costs are capitalized and amortized over the life of the bond issue for the government-wide statements, but are reported as expenditures in the governmental funds.	382,026
Long-term liabilities, including bonds payable, accrued interest payable, and other post-employment benefit payable are not due and payable in the current period and therefore are not reported in the funds.	(53,594,933)
Other long-term assets are not available to pay for current-period expenditures and therefore are deferred in the funds.	991,365
Due to other government is not due and payable in the current period and is, therefore, not reported in the funds.	(3,152,991)
The nonallocation method of accounting for prepayments is used in the fund statements, since the prepayment does not provide expendable financial resources.	<u>839,696</u>
Net assets of governmental activities	<u>\$ 188,062,245</u>

The accompanying notes are an integral part of this statement.

Bossier Parish Police Jury
 Benton, Louisiana
 Statement of Revenues, Expenditures, and Changes in Fund Balances
 Governmental Funds

For the Year Ended December 31, 2008

	General	Highway	Library	Capital Improvements	LCDA Public Improvement	Other Governmental Funds	Total Governmental Funds
Revenues:							
Ad valorem taxes	\$ 1,375,136	\$ 1,422,913	\$ 5,368,137	\$ 8,364,590		\$ 2,247,335	\$ 10,413,521
Sales tax	1,697,330	8,938,749					19,000,689
Licenses and permits	551,799	83,243					635,042
Intergovernmental revenues	1,450,750	3,992,568	216,440			4,230,878	9,890,628
Fees, charges, and commissions for services	57,967		27,628		358,805	3,553,139	3,997,539
Fines and forfeitures	102,072	239,136	30,538			1,999,610	1,130,148
Investment earnings	439,373	86,911	77,670			319,211	825,000
Miscellaneous	5,674,427	386,921	10,263			173,099	1,009,656
Total revenues	15,083,520	15,083,520	5,739,917	8,442,260	358,805	11,623,272	46,902,201
Expenditures:							
Current							
General government:							
Zoning and planning	331,995					94,029	94,029
Legislative	424,578					1,938,857	331,995
Judicial	148,432					1,514,279	1,938,857
Elections	1,990,848	117,070	169,797			412,351	148,432
Finance and administrative	169,862			1,523,650		68,094	2,690,066
Other	1,874,219					1,761,606	1,761,606
Public safety	129,578					5,478,877	5,478,877
Public works	165,338	7,225,534			1,321,452	4,263	8,680,827
Health and welfare	121,977					3,509,071	3,674,409
Culture and recreation	11,131		3,179,180			160,881	3,462,038
Economic development	206,574	6,153,076	266,139			810,545	821,676
Capital outlay						4,152,542	10,776,331
Debt service:							
Principal retirement						2,306,443	2,306,443
Interest and other charges						2,352,472	2,352,472
Total expenditures	5,574,532	13,495,680	3,615,116	1,523,650	1,321,452	18,989,628	44,520,058
Excess (deficiency) of revenues over (under) expenditures	99,895	1,567,840	2,124,801	6,918,610	(962,647)	(7,366,356)	2,382,143
Other financing sources (uses):							
Sale of capital items		68,369				227,750	296,119
Proceeds from debt issuance	126,433	1,029,637			17,325,000	9,456,220	17,325,000
Transfers in	(868,500)	(305,000)	(401,000)	(4,900,000)	(1,029,637)	(3,108,153)	(10,612,290)
Transfers out	(742,067)	793,006	(401,000)	(4,900,000)	16,285,363	6,575,817	17,621,119
Total other financing sources (uses)	(642,172)	2,360,846	1,723,801	2,018,610	15,332,716	(790,539)	20,003,282
Excess (deficiency) of revenues and other sources over expenditures and other uses	4,681,723	11,827,782	6,218,655	3,791,515	16,650,481	43,170,156	43,170,156
Fund balances at beginning of year	\$ 4,039,551	\$ 14,188,628	\$ 7,942,456	\$ 5,810,125	\$ 15,332,716	\$ 15,859,942	\$ 63,173,418

The accompanying notes are an integral part of this statement.

Bossier Parish Policy Jury
 Benton, Louisiana
 Reconciliation of the Statement of Revenues, Expenditures, and Changes in
 Fund Balances of Governmental Funds to the Statement of Activities
 For the Year Ended December 31, 2008

Net change in fund balances - total governmental funds \$ 20,003,262

Amounts reported for governmental activities in the statement of activities
 are different because:

Governmental funds report capital outlays as expenditures. However,
 in the statement of activities, the cost of those assets is allocated over
 their estimated useful lives and reported as depreciation expense.
 This is the amount by which capital outlays (\$10,775,894) exceeded
 depreciation (\$5,600,051) in the current period. 5,175,843

The net effect of various transactions involving capital assets (sales,
 trade-ins, donated infrastructure, etc.) is to increase net assets. 9,439,656

Bond issuance costs are capitalized and amortized over the life of the
 bond issue for the government-wide statements, but are reported as
 expenditures in the governmental funds. 292,745

The repayment of principal of long-term debt consumes current
 financial resources of governmental funds. 2,294,552

The nonallocation method of accounting for prepayments is used in the
 fund statements, since the prepayment does not provide expendable
 financial resources. 121,121

Revenues in the statement of activities that do not provide current financial
 resources are not reported as revenues in the funds. (26,286)

Accrued interest expense on long-term debt is reported in the government-
 wide statement of activities and changes in net assets, but does not require
 the use of current financial resources; therefore, accrued interest expense
 is not reported as expenditures in governmental funds. (23,882)

Debt proceeds provide current financial resources to governmental funds,
 but issuing debt increases long-term liabilities in the statement of net assets.
 Revenue bonds payable (17,325,000)
 Net OPEB obligation (999,541)

Change in net assets of governmental activities \$ 18,952,470

See accompanying notes to the basic financial statements.

Bossier Parish Police Jury
Benton, Louisiana
Notes to Financial Statements
December 31, 2008

INTRODUCTION

The Bossier Parish Police Jury is the governing authority for Bossier Parish and is a political subdivision of the State of Louisiana. The Police Jury is governed by 12 jurors representing the various districts within the parish. The jurors serve four-year terms that expire in December 2008.

Louisiana Revised Statute (R.S.) 33:1236 gives the police jury various powers in regulating and directing the affairs of the parish and its inhabitants. The more notable of those are the power to make regulations for its own government; to regulate the construction and maintenance of roads, bridges, and drainage systems; and to provide for the health and welfare of the poor, disadvantaged, and unemployed in the parish. Funding to accomplish these tasks is provided by ad valorem taxes, sales tax, beer and alcoholic beverage permits, state revenue sharing, gaming tax revenues, and various other state and federal grants.

(1) Summary of Significant Accounting Policies

The Bossier Parish Police Jury's financial statements are prepared in conformity with generally accepted accounting principles (GAAP). The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (Statements and Interpretations). The accompanying basic financial statements have been prepared in conformity with GASB Statement 34, *Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments*, issued in June 1999. The more significant accounting policies established in GAAP and used by the Bossier Parish Police Jury are discussed below.

A. Reporting Entity

As the governing authority of the parish, for reporting purposes, the Bossier Parish Police Jury is the financial reporting entity for Bossier Parish. The financial reporting entity consists of (a) the primary government (police jury), (b) organizations for which the primary government is financially accountable, and (c) other organizations for which nature and significance of their relationship with police jury are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

GASB Statement No. 14 established criteria for determining which component units should be considered part of the Bossier Parish Police Jury for financial reporting purposes. The basic criterion for including a potential component unit within the reporting entity is financial accountability. The GASB has set forth criteria to be considered in determining financial accountability. This criteria includes:

1. Appointing a voting majority of an organization's governing body, and
 - a. The ability of the police jury to impose its will on that organization and/or
 - b. The potential for the organization to provide specific financial benefits to or impose specific financial burdens on the police jury.
2. Organizations for which the police jury does not appoint a voting majority but are fiscally dependent on the police jury.

(Continued)

Bossier Parish Police Jury
Benton, Louisiana
Notes to Financial Statements
December 31, 2008
(Continued)

3. Organizations for which the reporting entity financial statements would be misleading if data of the organization is not included because of the nature or significance of the relationship.

Blended Component Unit – Component units that are legally separate from the police jury, but are so intertwined with the police jury that they are, in substance, the same as the police jury are blended component units. For a component unit to be blended, the organization's board and the police jury must be substantively the same, or the organization must provide services entirely or almost entirely to the police jury. The following component unit is reported as part of the police jury and *blended* with the appropriate police jury funds:

Bossier Parish Library. Bossier Parish Library does not possess all the corporate powers necessary to make them a legally separate entity and the police jury holds the Library's corporate powers. Therefore, we conclude that they are part of the police jury and their financial statements should be blended with those of the police jury.

Discrete Component Units – Component units that are legally separate from the police jury, but are financially accountable to the police jury, or whose relationship with the police jury are such that exclusion would cause the police jury's financial statements to be misleading or incomplete are discretely presented. The police jury has identified the following discrete component units:

Bossier Parish Sheriff's Office, Bossier Parish Clerk of Court, Bossier Parish Tax Assessor, and the District Attorney for the Twenty-Sixth Judicial District. Even though these are independently elected officials and are legally separate from the police jury, they are fiscally dependent on the police jury. The officials are fiscally dependent because the police jury has approval authority over the officials' capital budget. The police jury has approval authority over the officials' capital budget because the office space for the officials is furnished by the police jury, major capital purchases for the officials are included in the police jury's overall budget, and title to real property is in the name of the police jury. By using the fiscal dependency criterion, we conclude that these organizations are component units of the police jury.

Bossier Parish Communications District Number One. This entity was created by the police jury. The Communications District is governed by a Board of Commissioners which are appointed by the police jury. The police jury is financially accountable for the communication district because it appoints a voting majority of the governing board and has the ability to impose its will on them.

(Continued)

Bossier Parish Police Jury
Benton, Louisiana
Notes to Financial Statements
December 31, 2008
(Continued)

Other Special Districts

There are a number of special districts located in Bossier Parish (fire and ambulance) that each provide services to a limited number of parish citizens. The police jury appoints all board members of those districts which do not include a municipality within their boundaries. Therefore, the police jury can impose its will on these districts. While these districts are responsible for obtaining voter approval for the levy of taxes or debt issuance, all related Louisiana State Bond Commission approvals must be obtained through the police jury. The police jury appoints two of the five board members of those districts which include a municipality and therefore cannot impose its will on these entities. However, it would be misleading to include some like districts in the financial statements while excluding others. These agencies are:

- East-Central Bossier Parish Fire Protection District No. 1
- South Bossier Parish Fire Protection District No. 2
- Ivan Fire Protection District No. 3
- Benton Fire Protection District No. 4
- Northeast Bossier Parish Fire Protection No. 5
- Bossier Parish Emergency Medical Services District
- Bossier Parish Fire District No. 6
- Fire Protection District No. 7, Parish of Bossier
- Sewer District No. 1; Parish of Bossier

Complete financial statements of the individual component units may be obtained from their respective administration offices or from the Bossier Parish Police Jury at the Bossier Parish Courthouse in Benton, Louisiana.

The police jury has chosen to issue financial statements of the primary government (police jury) only; therefore, none of the previously listed discrete component units are included in the accompanying financial statements.

GASB Statement No. 14 provides for the issuance of primary government financial statements that are separate from those of the reporting entity. However, the primary government's (police jury) financial statements are not a substitute for the reporting entity's financial statements. The accompanying primary government financial statements have been prepared in conformity with generally accepted accounting principles as applied to governmental units. These financial statements are not intended to and do not report on the reporting entity but rather are intended to reflect only the financial statements of the primary government (police jury).

Other Related Organizations

Considered in the determination of component units of the reporting entity were the following:

Cypress-Black Bayou Recreation and Water Conservation District and Shreveport-Bossier Convention and Tourist Bureau. The police jury appoints only one (1) board member and has no significant contact or influence to the recreation district and tourist bureau.

The police jury appoints two (2) of seven (7) board members of the Caddo-Bossier Port Commission but has no significant contact or influence within the Port Commission.

(Continued)

Bossier Parish Police Jury
Benton, Louisiana
Notes to Financial Statements
December 31, 2008
(Continued)

The police jury appoints the board members of the Industrial Development Board of the Parish of Bossier, Inc., but does not have the ability to impose its will and no financial benefit/burden relationship exists between them.

It was determined that these governmental entities are not component units of the Bossier Parish Police Jury reporting entity because of the reasons listed above.

C. Basic Financial Statements – Government-Wide Statements

The Bossier Parish Police Jury's basic financial statements include both government-wide (reporting the funds maintained by the Bossier Parish Police Jury as a whole) and fund financial statements (reporting the Bossier Parish Police Jury's major funds). Both the government-wide and fund financial statements categorize primary activities as either governmental or business type. All of the Bossier Parish Police Jury's activities are categorized as governmental activities. The Bossier Parish Police Jury does not have any business-type activities.

In the government-wide Statement of Net Assets, the governmental activities column is presented on a consolidated basis and is reported on a full accrual, economic resource basis, which recognizes all long-term assets and receivables, as well as long-term debt and obligations. The Bossier Parish Police Jury's net assets are reported in three parts – invested in capital assets, net of related debt; restricted net assets; and unrestricted net assets.

The government-wide Statement of Activities reports both the gross and net cost of each of the Bossier Parish Police Jury's functions. The functions are also supported by general government revenues (property, sales and use taxes, certain intergovernmental revenues, fines, permits and charges, etc.). The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, operating, and capital grants. Program revenues must be directly associated with the function. Operating grants include operating-specific and discretionary (either operating or capital) grants while the capital grants column reflects capital-specific grants.

The net costs (by function) are normally covered by general revenue (property, sales and use taxes, certain intergovernmental revenues, fines, permits and charges, etc.).

This government-wide focus is more on the sustainability of the Bossier Parish Police Jury as an entity and the change in the Bossier Parish Police Jury's net assets resulting from the current year's activities.

D. Basic Financial Statements – Fund Financial Statements

The financial transactions of the Bossier Parish Police Jury are recorded in individual funds in the fund financial statements. Each fund is accounted for by providing a separate set of self-balancing accounts that comprises its assets, liabilities, reserves, fund equity, revenues and expenditures/expenses. The various funds are reported by generic classification within the financial statements.

(Continued)

Bossier Parish Police Jury
Benton, Louisiana
Notes to Financial Statements
December 31, 2008
(Continued)

The following fund types are used by the Bossier Parish Police Jury:

Governmental Funds – the focus of the governmental funds' measurement (in the fund statements) is upon determination of financial position and changes in financial position (sources, uses, and balances of financial resources) rather than upon net income. The following is a description of the governmental funds of the Bossier Parish Police Jury:

- a. General fund is the general operating fund of the Bossier Parish Police Jury. It is used to account for all financial resources except those required to be accounted for in another fund.
- b. Special revenue funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes.
- c. Debt service funds are used to account for the accumulation of funds for the periodic payment of principal and interest on general long-term debt.
- d. Capital projects funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities.

The emphasis in fund financial statements is on the major funds in the governmental category. Nonmajor funds by category are summarized into a single column. GASB Statement No. 34 sets forth minimum criteria (percentage of the assets, liabilities, revenues, or expenditures/expenses of fund category) for the determination of major funds.

The following major funds are presented in the fund financial statements:

General Fund – accounts for all financial resources except those required to be accounted for in another fund.

Highway Fund – accounts for the maintenance of parish highways, streets, and bridges.

Library Fund – accounts for the operation and maintenance of the parish libraries.

Capital Improvements Fund – accounts for the sales taxes received for capital improvement purposes including a maximum security jail and courthouse facilities.

LCDA Public Improvement Fund – accounts for the acquiring, constructing or improving streets and roads, parks and recreational facilities, and economic development facilities within the parish, title to which shall be in the public.

(Continued)

Bossier Parish Police Jury
Benton, Louisiana
Notes to Financial Statements
December 31, 2008
(Continued)

E. Basis of Accounting

Basis of accounting refers to the point at which revenues or expenditures are recognized in the accounts and reported in the financial statements. It relates to the timing of the measurements made regardless of the measurement focus applied.

1. Accrual:

The governmental funds in the government-wide financial statements are presented on the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred.

2. Modified Accrual:

The governmental funds financial statements are presented on the modified accrual basis of accounting. Under modified accrual basis of accounting, revenues are recorded when susceptible to accrual: i.e., both measurable and available. "Available" means collectible within the current period or within 60 days after year end. Expenditures are generally recognized under the modified accrual basis of accounting when the related liability is incurred. The exception to this general rule is that principal and interest on general obligation long-term debt, if any, is recognized when due.

F. Budgets

The Policy Jury uses the following budget practices:

Proposed budgets for the ensuing year are prepared by the Secretary-Treasurer during October of each year. During the month of November, the finance committee reviews the proposed budgets and makes changes as it deems appropriate. The availability of the proposed budgets for public inspection and the date of the public hearing on the budgets are then advertised in the official journal. The police jury holds a public hearing on the proposed budgets in order to receive comments from the public and other interested parties. Changes are made to the proposed budgets based on the public hearing and the desires of the police jury as a whole. The budgets are then adopted during a regular meeting or a special meeting held no later than 15 days prior to the beginning of the fiscal year, and notice is published in the official journal.

The police jury receives periodic budget comparison statements during the year that are used as a tool to control the operations of the parish. The Secretary-Treasurer presents necessary budget amendments to the police jury during the year when, in their judgment, actual operations differ materially from those anticipated in the original budgets. During a regular or special meeting, the police jury reviews the proposed amendments, makes changes as it feels necessary, and formally adopts the amendments. The adoption of the amendments is included in the police jury minutes published in the official journal.

The police jury exercises budgetary control at the functional level. Within functions, the Secretary-Treasurer has the authority to make amendments of up to 5%, as necessary. Unexpended appropriations lapse at year end and must be reappropriated in the next year's budget to be expended.

(Continued)

Bossier Parish Police Jury
Benton, Louisiana
Notes to Financial Statements
December 31, 2008
(Continued)

The availability of proposed budgets and the date of the public hearing for the 2008 budgets were published in the official journal on November 23, 2007. The 2008 budget hearings were held, and the budgets adopted at the jury meeting on December 5, 2007. Notice of adoption of the budgets was subsequently advertised in the official journal.

For the year ended December 31, 2008, the police jury adopted budgets on a cash basis for the general fund, all special revenue funds, all debt service funds, and all capital projects funds.

G. Cash, Cash Equivalents, and Investments

Cash includes amounts in petty cash, demand deposits, interest bearing demand deposits, and time deposits. Cash equivalents include amounts in time deposits and those investments with original maturities of 90 days or less. Under state law, the police jury may deposit funds in demand deposits, interest bearing demand deposits, money market accounts, or time deposits with state banks organized under Louisiana law or any other state of the United States, or under the laws of the United States.

Investments are limited by R.S. 33:2955 and the police jury's investment policy. Investments are reported at fair value.

H. Restricted cash and investments

Restricted cash and investments represent amounts required by debt covenants to be segregated for capital projects.

I. Deferred Bond Issuance Cost

In conjunction with the issuance of certificates of indebtedness for courthouse improvements/renovations and construction of a new maximum security jail and revenue bonds for acquiring, constructing or improving streets and roads, parks and recreational facilities, and economic development facilities within the parish. These costs are capitalized in the government-wide financial statements and amortized on a straight line basis over the term of the new bond issue. Included in interest expense for the year ended December 31, 2008 was amortization of \$22,120.

J. Capital Assets

Capital assets, except for infrastructure, purchased or acquired with an original cost of \$5,000 or more are reported at historical cost or estimated historical cost. Infrastructure assets purchased or acquired with an original cost of \$200,000 or more are reported at historical cost or estimated historical cost. Contributed assets are reported at fair market value as of the date received.

(Continued)

Bossier Parish Police Jury
 Benton, Louisiana
 Notes to Financial Statements
 December 31, 2008
 (Continued)

Additions, improvements, and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Depreciation on all assets is provided on the straight-line basis over the following estimated useful lives:

Buildings	40-75 years
Infrastructure	10-50 years
Furniture	7-10 years
Equipment	5-30 years
Vehicles	5-25 years
Library books and information	5 years

K. Revenues

Ad valorem taxes and the related state revenue sharing are recorded in the year the taxes are assessed. Ad valorem taxes are assessed on a calendar year basis, become due on November 15 of each year, and become delinquent on December 31. The taxes are generally collected in December of the current year and January and February of the ensuing year. Sales tax revenues are recorded in the period in which the underlying exchange has occurred. Gaming tax revenues are recorded in the period during which the exchange transactions on which the tax is imposed occur. Fines, forfeitures, fees, and court costs are recognized in the period they are collected by the Bossier Parish Sheriff. Interest income on demand and time deposits is recorded when earned.

Federal and state grants are recorded when the police jury is entitled to the funds, except for certain federal grants which require funds not expended to be returned to the funding source. On those grants revenue is recognized only upon expending those funds. Grant funds received but not expended is reflected in the financial statements as deferred revenue.

L. Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in the government-wide financial statements.

M. Deferred Revenue

Deferred revenues arise when assets are recognized before the revenue recognition criteria have been satisfied. On governmental fund financial statements, receivables that were not collected within the available period are recorded as deferred revenue.

N. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consist of capital assets, net of accumulated depreciation, reduced by the outstanding balance of any borrowing used for the acquisition, construction, or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through constitutional provisions or enabling legislation adopted by the police jury or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. The police jury's policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

(Continued)

Bossier Parish Police Jury
Benton, Louisiana
Notes to Financial Statements
December 31, 2008
(Continued)

O. Sales Taxes

During 1995 a special election was held in which a 1 ½% sales tax was passed in the Rural Sales Tax District of the Parish of Bossier, State of Louisiana. The sales tax is to be used for opening, operating, constructing and maintaining the public roads, bridges and drainage facilities.

During 1999, a special election was held in which a ¼% sales tax was passed in the Sales Tax District No. 1 of Bossier Parish, State of Louisiana. The sales tax is to be used for constructing, improving, acquiring, operating and maintaining facilities and equipment, ambulance service and otherwise paying the cost of ambulance service for the residents of Bossier Parish.

During 2000, a special election was held in which a ½% sales tax was passed in the Parish of Bossier, State of Louisiana. The sales tax is to be allocated 70% to the Bossier Parish Police Jury and 30% to the Law Enforcement District of the Parish of Bossier, represented by the Sheriff of Bossier Parish. The parish's share is to be used for capital improvement purposes including a maximum security jail and courthouse facilities. The 30% which is allocated to the Law Enforcement District of the Parish is sent directly to the Sheriff of Bossier Parish and is not reflected in the financial statements of the police jury.

P. Compensated Absences

Employees of the police jury earn from 5 to 15 days of vacation leave each year, depending on their lengths of service. Employees may carry no more than one-half of their normal yearly benefit forward to the next benefit year. Upon termination of employment, employees will be paid for unused vacation time that they are eligible for according to the police jury policy.

Employees of the police jury will accrue sick leave benefits which are calculated on the basis of a "benefit year" at the rate of 6 days per year. Unused sick leave will be allowed to accumulate without limit. Unused sick leave benefits will not be paid to employees while they are employed or upon termination of employment.

Employees of the library earn from 6 to 24 days of vacation leave each year, depending on their professional status. Employees may carry no more than one-half of their normal yearly benefit forward to the next benefit year. Upon termination of employment, employees will be paid for unused vacation time that they are eligible for according to the police jury policy. Employees earn 12 days of sick leave each year that may be accumulated without limit. Accumulated sick leave is used in the employee's retirement benefit computation. Accumulated sick leave is forfeited upon termination of employment.

The current portion of compensated absences payable (the amount estimated to be used during the period of availability) is recorded as a liability in the fund financial statements. The entire balance of compensated absences payable is recognized as a liability in the government-wide financial statements. The non-current portion represents a reconciling item between the fund and government-wide statements.

(Continued)

Bossier Parish Police Jury
Benton, Louisiana
Notes to Financial Statements
December 31, 2008
(Continued)

Q. Interfund Activity

Interfund activity is reported as either loans, reimbursements, or transfers. Loans are reported as interfund receivables and payables as appropriate and are subject to elimination upon consolidation. Reimbursements are when one fund incurs a cost, charges the appropriate benefiting fund and reduces its related cost as a reimbursement. Transfers between governmental funds are netted as part of the reconciliation to the government-wide financial statements.

R. Use of Estimates

Management uses estimates and assumptions in preparing financial statements. Those estimates and assumptions affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities, and reported revenues and expenses. Actual results could differ from those estimates.

S. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities in the statement of net assets. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of related debt.

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of the debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

(2) Restatement of Net Assets

Net assets at December 31, 2007 were restated to correct capital assets of the Industrial Development Fund, as follows:

Net assets, December 31, 2007	\$ 169,661,242
Correction of capital assets	<u>(551,467)</u>
Net assets, December 31, 2007, restated	<u>\$ 169,109,775</u>

(3) Change in Accounting Principle

For the year ended December 31, 2008, the police jury implemented GASB Statement 45, *Accounting and Financial Reporting by Employers for Post Employment Benefits Other than Pensions*. GASB Statement 45 requires the recording of an other post employment benefit (OPEB) liability that relates to the police jury's future liability for current and future retirees and their spouses of the police jury for the benefits other than pensions, such as medical insurance. The statement is recorded prospectively in the first year of implementation. Details relating to the police jury's OPEB liability and its calculation are provided at Note 15.

(Continued)

Bossier Parish Police Jury
Benton, Louisiana
Notes to Financial Statements
December 31, 2008
(Continued)

(4) Levied Taxes

The following is a summary of authorized and levied ad valorem taxes for the primary government for the year ended December 31, 2008:

	<u>Authorized Millage</u>	<u>Levied Millage</u>	<u>Expiration Date</u>
Parishwide taxes:			
General maintenance:			
Outside municipalities	4.00	2.63	Statutory
Within municipalities	2.00	1.31	Statutory
Road maintenance	1.99	1.99	2017
Library	8.31	7.48	2015
Health unit maintenance	.82	.82	2017
Correctional facilities	3.00	2.32	2011

The differences between authorized and levied millages are the result of the reassessment of taxable property required by Article 7, Section 23 of the Louisiana Constitution of 1974.

(5) Cash, Cash Equivalents, and Investments

At December 31, 2008, the police jury has cash, cash equivalents and investments (book balances), totaling \$52,711,583 as detailed below.

A. Cash and Cash Equivalents

Cash and cash equivalents at December 31, 2008 (book balances) totaled \$17,898,276, of which \$13,831,743 is shown as restricted. These deposits are stated at cost, which approximates market. Under state law, these deposits (or the resulting bank balances) must be secured by federal deposit insurance or the pledge of securities owned by the fiscal agent bank. The market value of the pledged securities plus the federal deposit insurance must at all times equal the amount on deposit with the fiscal agent.

B. Investments

At December 31, 2008, the police jury has investments totaling \$34,813,307, of which \$1,499,972 is shown as restricted.

Investments in Louisiana Asset Management Pool (LAMP)	\$ 2,439,109
U.S. Treasury Notes	<u>32,374,198</u>
	<u>\$ 34,813,307</u>

The Louisiana Asset Management Pool (LAMP) is a local government investment pool. In accordance with GASB codification section 150.126, the investment in LAMP at the Bossier Parish Police Jury is not categorized in the three risk categories provided by GASB Codification Section 150.125 because the investment is in the pool of funds and therefore not evidenced by securities that exist in physical or book entry form.

(Continued)

Bossier Parish Police Jury
Benton, Louisiana
Notes to Financial Statements
December 31, 2008
(Continued)

LAMP is administered by LAMP, Inc., a non-profit corporation organized under the laws of the State of Louisiana. Only local government entities having contracted to participate in LAMP have an investment interest in its pool of assets. The primary objective of LAMP is to provide a safe environment for the placement of public funds in short term, high quality investments. The LAMP portfolio includes only securities and other obligations in which local governments in Louisiana are authorized to invest in accordance with LSA-R.S. 33:2955. Accordingly, LAMP investments are restricted to securities issued, guaranteed, or backed by the U.S. Treasury, the U.S. Government, or one of its agencies, enterprises, or instrumentalities, as well as repurchase agreements collateralized by those securities.

Effective August 1, 2001, LAMP's investment guidelines were amended to permit the investment in government-only money market funds. In its 2001 Regular Session, the Louisiana Legislature (Senate Bill No. 512, Act 701) enacted LSA-R.S. 33:2955(A)(1)(h) which allows municipalities, parishes, school boards, and any other political subdivisions of the State to invest in "Investment grade (A-1/P-1) commercial paper of domestic United States corporations." Effective October 1, 2001, LAMP's Investment Guidelines were amended to allow the limited investment in A-1 or A-1+ commercial paper.

The dollar weighted average portfolio maturity of LAMP assets is restricted to not more than 90 days, and consists of no securities with a maturity in excess of 397 days. LAMP is designed to be highly liquid to give its participants immediate access to their account balances. The investments in LAMP are stated at fair value based upon quoted market rates. The fair value is determined on a weekly basis by LAMP and the value of the position in the external investment pool is the same as the value of the pool shares.

LAMP, Inc. is subject to the regulatory oversight of the state treasurer and the board of directors. LAMP is not registered with the SEC as an investment company.

At December 31, 2008, the police jury had investments totaling \$32,374,198 consisting of U.S. Treasury Bills and Notes with maturity dates in January, 2009. The market value of this particular type of investment is not materially different from its carrying amount. The investments are in the name of the police jury and are held by the police jury's fiscal agent.

C. Credit Risk

Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. As of December 31, 2008, \$3,709,696 of the Police Jury's bank balances totaling \$18,187,381 were exposed to custodial credit risk as follows:

Uninsured and collateral held by the pledging bank's
trust department not in the Police Jury's name:

Cash and cash equivalents	\$ <u>3,709,696</u>
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Even though the pledged securities are considered uncollateralized (Category 3) under the provisions of GASB Statement 3, R.S. 39:1229 imposes a statutory requirement on the custodial bank to advertise and sell the pledged securities within 10 days of being notified that the fiscal agent has failed to pay deposited funds upon demand.

(Continued)

Bossier Parish Police Jury
Benton, Louisiana
Notes to Financial Statements
December 31, 2008
(Continued)

D. Restricted Cash and Investments

Restricted cash and investments at December 31, 2008, consists of amounts restricted for the acquisition, construction, or improvement of streets and roads, parks and recreational facilities, and economic development facilities within the parish.

(6) Receivables

The following is a summary of receivables at December 31, 2008:

<u>Class of Receivable</u>	
Ad valorem taxes	\$ 10,554,984
Sales and use taxes	2,042,156
Intergovernmental	610,267
Grants	83,284
Fees, charges, and commissions for services	22,196
Fines and forfeitures	59,987
Gaming	519,221
Accrued interest receivable	38,387
Mineral leases	50,832
Other	<u>389,284</u>
Total – fund and government-wide statements	<u>\$ 14,370,598</u>

(7) Accounts Payable and Accrued Expenses

Accounts payable and accrued expenses at December 31, 2008, consisted of the following:

<u>Class of Payable</u>	
Salaries and benefits	\$ 329,588
Accounts	2,502,154
Compensated absences	<u>26,411</u>
Total – fund statements	<u>2,858,153</u>
Accrued interest	<u>859,249</u>
Total – government-wide statements	<u>\$ 3,717,402</u>

(8) Due To Other Government

The amount reflected as Due To Other Government on the Statement of Net Assets consists of an amount due to the City of Bossier City in relation to a cost-sharing agreement for costs associated with the Cyber Innovation Center.

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Bossier Parish Police Jury
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Notes to Financial Statements
December 31, 2008
(Continued)

(9) Capital Assets

Capital asset activity for the year ended December 31, 2008, was as follows:

	Balance at Jan. 1, 2008	Prior period Correction	Additions	Deletions	Balance at Dec. 31, 2008
Governmental Activities:					
Capital assets, not being depreciated:					
Land	\$ 6,425,954	\$ (551,467)	\$ 872,200	\$ (53,660)	\$ 6,693,027
Construction in progress	2,132,750		7,518,343		9,651,093
Total capital assets, not being depreciated	<u>8,558,704</u>	<u>(551,467)</u>	<u>8,390,543</u>	<u>(53,660)</u>	<u>16,344,120</u>
Capital assets, being depreciated:					
Buildings and improvements	76,090,827		843,359		76,934,186
Infrastructure	107,699,640		12,082,881		119,782,521
Furniture, equipment & vehicles	6,833,885		675,499	(541,146)	6,968,238
Library books and information material	2,585,684		266,138	(164,481)	2,687,341
Total capital assets, being depreciated	<u>193,210,036</u>		<u>13,867,877</u>	<u>(705,627)</u>	<u>206,372,286</u>
Less accumulated depreciation:					
Buildings and improvements	(9,946,775)		(1,862,177)		(11,808,952)
Infrastructure	(22,692,597)		(2,846,810)		(25,539,407)
Furniture, equipment & vehicles	(4,077,500)		(509,717)	484,241	(4,102,976)
Library books and information material	(1,624,541)		(381,347)	164,481	(1,841,407)
Total accumulated depreciation	<u>(38,341,413)</u>		<u>(5,600,051)</u>	<u>648,722</u>	<u>(43,292,742)</u>
Total capital assets, being depreciated, net	<u>154,868,623</u>		<u>8,267,826</u>	<u>(56,905)</u>	<u>163,079,544</u>
Governmental activities capital assets, net	<u>\$163,427,327</u>	<u>\$ (551,467)</u>	<u>\$ 16,658,369</u>	<u>\$ (110,565)</u>	<u>\$179,423,664</u>

Depreciation expense was charged to Governmental Activities as follows:

Judicial	\$ 1,689
Public safety	60,766
Public works	4,562,790
Health and welfare	16,408
Culture and recreation	586,501
Capital projects	116,796
Economic development	24,148
General government - other	230,953
	<u>\$ 5,600,051</u>

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Bossier Parish Police Jury
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(Continued)

(10) Interfund Balances

Interfund balances, on the fund statements, at December 31, 2008 consisted of the following:

Due To	Due From				Total
	General	Highway	Capital Improvements	Non-Major Governmental Funds	
General	\$ -	\$ 63,761	\$ 11,300	\$ 37,081	\$ 112,142
Highway	178,023	-	-	37,184	215,207
Capital Improvements	-	65,607	-	-	65,607
Non-Major Governmental Funds	-	-	-	6,373	6,373
Total	\$ 178,023	\$ 129,368	\$ 11,300	\$ 80,638	\$ 399,329

The interfund balances are the result of entries needed to correct posting of amounts between Valerie Lane Debt Service Fund and Highway Fund, and balances resulting from the time lag between dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

(11) Interfund Transfers

Interfund transfers for the year ended December 31, 2008 consisted of the following:

Transfer To	Transfer From						Non-Major Governmental Funds	Total
	General	Highway	Library	Capital Improvements	Capital Projects	LCDA		
General	\$	\$ 75,000	\$	\$	\$	\$	\$ 51,433	\$ 126,433
Highway						1,029,637		1,029,637
Capital Projects		130,000						130,000
Capital Improvements								
LCDA								
Non-Major Governmental Funds	868,500	100,000	401,000	4,900,000	3,056,720			9,326,220
Total	\$ 868,500	\$ 305,000	\$ 401,000	\$ 4,900,000	\$ 3,056,720	\$ 1,029,637	\$ 51,433	\$10,612,290

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

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Notes to Financial Statements
December 31, 2008
(Continued)

(12) Long-Term Liabilities

Long-term liability activity for the year ended December 31, 2008, was as follows:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Amounts Due Within One Year</u>
Certificate of Indebtedness:					
Certificates of Indebtedness, Series 2002 (Capital Improvements)	\$33,740,000	\$ -	\$(1,475,000)	\$32,265,000	\$ 1,565,000
Certificates of Indebtedness, Series 2005 (Library)	<u>2,870,000</u>	<u>-</u>	<u>(305,000)</u>	<u>2,565,000</u>	<u>320,000</u>
Total Certificates of Indebtedness	<u>36,610,000</u>	<u>-</u>	<u>(1,780,000)</u>	<u>34,830,000</u>	<u>1,885,000</u>
Revenue Bonds:					
Revenue Bonds Series 2007 (LCDA Improvements)	<u>-</u>	<u>17,325,000</u>	<u>(520,000)</u>	<u>16,805,000</u>	<u>605,000</u>
Other long-term liabilities:					
Special Assessment Debt- Paving Certificates	32,216	-	(6,443)	25,773	6,443
Compensated absences	100,673	162,298	(161,287)	101,684	101,684
Other post-employment benefit obligations	<u>-</u>	<u>999,541</u>	<u>-</u>	<u>999,541</u>	<u>-</u>
Total other long-term liabilities	<u>132,889</u>	<u>1,161,839</u>	<u>(167,730)</u>	<u>1,126,998</u>	<u>108,127</u>
Governmental activities long-term liabilities	<u>\$36,742,889</u>	<u>\$18,486,839</u>	<u>\$(2,467,730)</u>	<u>52,761,998</u>	<u>2,598,127</u>
Less amounts due within period of availability- recorded in accounts payable				<u>(26,315)</u>	<u>(26,315)</u>
Total long-term liabilities, government-wide statements				<u>\$52,735,683</u>	<u>\$ 2,571,812</u>

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(Continued)

Certificates of indebtedness are comprised of the following issues:

Series 2002, original amount \$40,000,000 for courthouse improvement / renovations and a new maximum security jail; due in annual installments of \$2,981,881 to \$3,391,500 through July 1, 2022; interest rates range from 3.5% to 5.625%; repayment of debt is paid from sales tax revenue from the Capital Improvements Fund \$ 32,265,000

Series 2005, original amount \$3,400,000 for the purpose of acquiring, constructing, improving and equipping the public library facilities and system; due in annual installments of \$240,000 to \$415,000 through March 1, 2015; interest rate of 3.67%; repayment of debt is paid from ad valorem taxes from the Library Fund 2,565,000
\$ 34,830,000

Revenue bonds consist of the following issues:

Series 2007, original amount \$17,325,000 for the purpose of the acquiring, constructing or improving streets and roads, parks and recreational facilities, and economic development facilities within the parish, title to which shall be in the public; interest rates range from 4.00% to 4.50%; due in annual installments of approximately \$1,310,000 through 2027. Repayment of debt will be from any lawfully available funds. \$ 16,805,000

Payments on long-term debt – certificates of indebtedness and revenue bonds are made from debt service funds. Compensated absences liability will be liquidated through various governmental funds. The liability for compensated absences at December 31, 2008, was allocated to the following funds: General fund (29%), Highway fund (53%), Library fund (8%), and Non-Major Governmental funds (10%). Payments on special assessment debt are made from collections of liens on assessed property.

Debt service requirements at December 31, 2008, were as follows:

<u>Fiscal Year</u>	<u>Certificate of Indebtedness</u>		
	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2009	\$ 1,885,000	\$ 1,629,395	\$ 3,514,395
2010	1,985,000	1,554,776	3,539,776
2011	2,095,000	1,476,206	3,571,206
2012	2,215,000	1,364,929	3,579,929
2013	2,335,000	1,272,634	3,607,634
2014–2018	12,405,000	4,776,946	17,181,946
2019–2022	<u>11,910,000</u>	<u>1,530,000</u>	<u>13,440,000</u>
	<u>\$ 34,830,000</u>	<u>\$ 13,604,886</u>	<u>\$ 48,434,886</u>

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Bossier Parish Police Jury
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Notes to Financial Statements
December 31, 2008
(Continued)

<u>Fiscal Year</u>	Revenue Bonds		
	Principal	Interest	Total
2009	\$ 605,000	\$ 707,075	\$ 1,312,075
2010	625,000	682,875	1,307,875
2011	655,000	657,875	1,312,875
2012	680,000	631,675	1,311,675
2013	705,000	604,475	1,309,475
2014-2018	3,980,000	2,575,375	6,555,375
2019-2023	4,850,000	1,702,134	6,552,134
2024-2027	4,705,000	540,900	5,245,900
	\$ 16,805,000	\$ 8,102,384	\$ 24,907,384

<u>Fiscal Year</u>	Special Assessment Debt		
	Principal	Interest	Total
2009	\$ 6,443	\$ 1,546	\$ 7,989
2010	6,443	1,160	7,603
2011	6,443	773	7,216
2012	6,444	388	6,832
	\$ 25,773	\$ 3,867	\$ 29,640

(13) Leases

The Police Jury leases office space under an operating lease. The rental cost on the office space was \$44,985 for the year ended December 31, 2008.

Commitments under lease agreements having initial remaining terms in excess of one year are as follows:

For the Year Ending December 31,	
2009	\$ 18,744

(14) Pension Plan

Plan Description. Substantially all employees of the Bossier Parish Police Jury are members of the Parochial Employees Retirement System of Louisiana (System), a cost-sharing, multiple-employer defined benefit pension plan administered by a separate board of trustees. The System is composed of two distinct plans, Plan A and Plan B, with separate assets and benefit provisions. All employees of the police jury are members of Plan A.

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Bossier Parish Police Jury
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All permanent employees working at least 28 hours per week who are paid wholly or in part from parish funds are eligible to participate in the System. Under Plan A, employees who retire at or after age 65 with at least 7 years of creditable service, at or after age 60 with at least 10 years of creditable service, at or after age 55 with at least 25 years of creditable service, or at any age with at least 30 years of creditable service are entitled to a retirement benefit, payable monthly for life, equal to 3% of their final-average salary for each year of creditable service. Final-average salary is the employee's average salary over the 36 consecutive or joined months that produce the highest average. The System also provides death and disability benefits. Benefits are established or amended by state statute.

The System issues an annual publicly available financial report that includes financial statements and required supplementary information for the System. That report may be obtained by writing to the Parochial Employees' Retirement System, Post Office Box 14619, Baton Rouge, Louisiana 70898-4619, or by calling (225) 928-1361.

Funding Policy. State statute requires covered employees to contribute a percentage of their salaries to the plan. As provided by R.S. 11:103, the employer contributions are determined by an actuarial valuation and are subject to change each year based on the results of the valuation for the prior fiscal year. Under Plan A, members are required by state statute to contribute 9.5% of their annual covered salary and the Bossier Parish Police Jury is required to contribute at an actuarially determined rate. Contribution rates were 12.75%, 13.25%, and 12.75% of annual covered payroll for 2008, 2007, and 2006, respectively. Contributions to the System include one-fourth of one percent (except Orleans and East Baton Rouge Parishes) of the taxes shown to be collectible by the tax rolls of each parish. These tax dollars are divided between Plan A and Plan B based proportionately on the salaries of the active members of each plan. The Bossier Parish Police Jury's contributions to the System under Plan A for the years ending December 31, 2008, 2007, and 2006, were \$835,384, \$823,179, and \$768,841, respectively, equal to the required contributions for each year.

(15) Other Postemployment Benefits

Plan Description. The Bossier Parish Police Jury administers a single-employer defined benefit Other Post Employment Benefit plan (OPEB). The Bossier Parish Police Jury's medical benefits are provided through a comprehensive medical plan and are made available to employees upon actual retirement.

Most employees are covered by the Parochial Employees' Retirement System of Louisiana, whose retirement eligibility (D.R.O.P. entry) provisions are as follows: 30 years of service at any age; age 55 and 25 years of service; age 60 and 10 years of service; or, age 65 and 7 years of service. For employees hired on and after January 1, 2007, retirement eligibility (D.R.O.P. entry) provisions are as follows: age 55 and 30 years of service; age 62 and 10 years of service; or, age 67 and 7 years of service. For the few employees not covered by that system, the same retirement eligibility has been assumed. Complete plan provisions are included in the official plan documents.

Dental insurance coverage is provided to retirees. The employer pays 80% of the cost of the dental insurance for the retiree dependents. We have used the unblended rates provided. All of the assumptions used for the valuation of the medical benefits have been used for dental insurance except for the trend assumption; zero trend was used for dental insurance.

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Life insurance coverage is available to retirees and the blended rate (active and retired) is approximately \$0.24 per \$1,000 of insurance. The employee pays 20% of the "cost" of the retiree life insurance, but it is based on the blended rate. Since GASB 45 requires the use of "unblended" rates, we have used the 94GAR mortality table described above to "unblend" the rates so as to reproduce the composite blended rate overall as the rate structure to calculate the actuarial valuation results for life insurance. All of the assumptions used for the valuation of the medical benefits have been used except for the trend assumption; zero trend was used for life insurance. Retiree insurance coverage amounts are reduced to a flat \$9,000, although certain current retirees have different amounts from prior schedules.

Contribution Rates. Employees do not contribute to their post employment benefits costs until they become retirees and begin receiving those benefits. The plan provisions and contribution rates are contained in the official plan documents.

Fund Policy. Until 2008, the Bossier Parish Police Jury recognized the cost of providing post-employment medical and life benefits (Bossier Parish Police Jury's portion of the retiree medical, dental, and life benefit premiums) as an expense when the benefit premiums were due and thus financed the cost of the post-employment benefits on a pay-as-you-go basis. In 2008, Bossier Parish Police Jury's portion of health care funding cost for retired employees totaled \$237,736, the dental totaled \$16,272, and the life insurance totaled \$1,034.

Effective with the Fiscal Year beginning January 1, 2008, Bossier Parish Police Jury implemented Government Accounting Standards Board Statement Number 45, *Accounting and Financial Reporting by Employers for Post employment Benefits Other than Pensions* (GASB 45). The requirements of GASB 45 are being implemented prospectively. Accordingly, for financial reporting purposes, no liability is reported for the post-employment benefits liability at the date of transition.

Annual Required Contribution. Bossier Parish Police Jury's Annual Required Contribution (ARC) is an amount actuarially determined in accordance with GASB 45. The Annual Required Contribution (ARC) is the sum of the Normal Cost plus the contribution to amortize the Actuarial Accrued Liability (AAL). A level dollar, closed amortization period of 30 years (the maximum amortization period allowed by GASB 43/45) has been used for the post-employment benefits. The total ARC for the fiscal year beginning January 1, 2008 is \$1,204,087 for medical, \$38,553 for dental, and \$11,943 for life, as set forth below:

	Medical	Dental	Life
Normal Cost	\$ 604,737	\$ 18,259	\$ 4,758
30-year UAL amortization amount	599,349	20,294	7,186
Annual required contribution (ARC)	\$ 1,204,086	\$ 38,553	\$ 11,944

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Net Post-employment Benefit Obligation (Asset). The table below shows Bossier Parish Police Jury's Net Other Post-employment Benefit (OPEB) Obligation (Asset) for fiscal year ending December 31, 2008:

	<u>Medical</u>	<u>Dental</u>	<u>Life</u>
Beginning Net OPEB Obligation (Asset) 1/1/2008	\$ -	\$ -	\$ -
Annual required contribution	1,204,086	38,553	11,944
Interest on Net OPEB Obligation (Asset)	-	-	-
ARC Adjustment	-	-	-
OPEB Cost	<u>1,204,086</u>	<u>38,553</u>	<u>11,944</u>
Contribution	-	-	-
Current year retiree premium	<u>(237,736)</u>	<u>(16,272)</u>	<u>(1,034)</u>
Change in Net OPEB Obligation	<u>966,350</u>	<u>22,281</u>	<u>10,910</u>
Ending Net OPEB Obligation (Asset) 12/31/2008	<u>\$ 966,350</u>	<u>\$ 22,281</u>	<u>\$ 10,910</u>

The following table shows Bossier Parish Police Jury's annual post employment benefits (PEB) cost, percentage of the cost contributed, and the net unfunded post employment benefits (PEB) liability (asset):

Post Employment Benefit	Fiscal Year Ended	Annual OPEB Cost	Percentage of Annual Cost Contributed	Net OPEB Obligation (Asset)
Medical	December 31, 2008	\$1,204,086	19.74%	\$966,350
Dental	December 31, 2008	\$38,553	42.21%	\$22,281
Life	December 31, 2008	\$11,944	8.66%	\$10,910

Funded Status and Funding Progress. In the fiscal year ending December 31, 2008, Bossier Parish Police Jury made no contributions to its post employment benefits plan. The plan was not funded at all, has no assets, and hence has a funded ratio of zero. As of January 1, 2008, the first and most recent actuarial valuation, the Actuarial Accrued Liability (AAL) was \$10,363,972 (medical), \$350,957 (dental), and \$124,249 (life), which is defined as that portion, as determined by a particular actuarial cost method (Bossier Parish Police Jury uses the Unit Credit Cost Method), of the actuarial present value of post employment plan benefits and expenses which is not provided by normal cost. Since the plan was not funded in fiscal year 2008, the entire actuarial accrued liability of \$10,363,972 (medical), \$350,957 (dental), and \$124,249 (life) was unfunded.

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	<u>Medical</u>	<u>Dental</u>	<u>Life</u>
Actuarial Accrued Liability (AAL)	\$ 10,363,972	\$ 350,957	\$ 124,249
Actuarial Value of Plan Assets	0	0	0
Unfunded Act. Accrued Liability (UAAL)	<u>10,363,972</u>	<u>350,957</u>	<u>124,249</u>
Funded Ratio (Act. Val. Assets/AAL)	0%	0%	0%

The covered payroll (annual payroll of active employees covered by the plan) was \$5,576,519, and the ratio of the unfunded actuarial accrued liability to the covered payroll was 194.3%.

Actuarial Methods and Assumptions. Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future. The actuarial valuation for post employment benefits includes estimates and assumptions regarding (1) turnover rate; (2) retirement rate; (3) health care cost trend rate; (4) mortality rate; (5) discount rate (investment return assumption); and (6) the period to which the costs apply (past, current, or future years of service by employees). Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future.

The actuarial calculations are based on the types of benefits provided under the terms of the substantive plan (the plan as understood by Bossier Parish Police Jury and its employee plan members) at the time of the valuation and on the pattern of sharing costs between Bossier Parish Police Jury and its plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations on the pattern of cost sharing between Bossier Parish Police Jury and plan members in the future. Consistent with the long-term perspective of actuarial calculations, the actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial liabilities and the actuarial value of assets.

Actuarial Cost Method. The ARC is determined using the Unit Credit Cost Method. The employer portion of the cost for retiree medical care in each future year is determined by projecting the current cost levels using the healthcare cost trend rate and discounting this projected amount to the valuation date using the other described pertinent actuarial assumptions, including the investment return assumption (discount rate), mortality, and turnover.

Actuarial Value of Plan Assets. Since this is the first actuarial valuation, there are not any assets. It is anticipated that in future valuations a smoothed market value consistent with Actuarial Standards Board ASOP 6, as provided in paragraph number 125 of GASB Statement 45.

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 Notes to Financial Statements
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Turnover Rate. An age-related turnover scale based on actual experience as described by administrative staff has been used. The rates, when applied to the active employee census, produce an annual turnover of approximately 5%. The rates for each age are below:

Age	Percent Turnover
18 - 25	8.0%
26 - 40	6.0%
41 - 54	5.0%
55+	4.0%

Post employment Benefit Plan Eligibility Requirements. It is assumed that entitlement to benefits will commence three years after satisfaction of the minimum retirement/D.R.O.P. entry eligibility requirements described above under "Plan Terms". Medical benefits are provided to employees upon actual retirement. Most employees are covered by the Parochial Employees' Retirement System of Louisiana, whose retirement eligibility (D.R.O.P. entry) provisions are as follows: 30 years of service at any age; age 55 and 25 years of service; age 60 and 10 years of service; or, age 65 and 7 years of service. For employees hired on and after January 1, 2007, retirement eligibility (D.R.O.P. entry) provisions are as follows: age 55 and 30 years of service; age 62 and 10 years of service; or, age 67 and 7 years of service. For the few employees not covered by that system, the same retirement eligibility has been assumed. Entitlement to benefits continue through Medicare to death.

Investment Return Assumption (Discount Rate). GASB Statement 45 states that the investment return assumption should be the estimated long-term investment yield on the investments that are expected to be used to finance the payment of benefits (that is, for a plan which is funded). Based on the assumption that the ARC will not be funded, a 4% annual investment return has been used in this valuation. This is a conservative estimate of the expected long term return of a balanced and conservative investment portfolio under professional management.

Health Care Cost Trend Rate. The expected rate of increase in medical cost is based on projections performed by the Office of the Actuary at the Centers for Medicare & Medicaid Services as published in National Health Care Expenditures Projections: 2003 to 2013, Table 3: National Health Expenditures, Aggregate and per Capita Amounts, Percent Distribution and Average Annual Percent Change by Source of Funds: Selected Calendar Years 1990-2013, released in January, 2004 by the Health Care Financing Administration (www.cms.hhs.gov). "State and Local" rates for 2008 through 2013 from this report were used, with rates beyond 2013 graduated down to an ultimate annual rate of 5.0% for 2016 and later.

Zero trend has been assumed for valuing life insurance.

Mortality Rate. The 1994 Group Annuity Reserving (94GAR) table, projected to 2002, based on a fixed blend of 50% of the unloaded male mortality rate and 50% of the unloaded female mortality rates, was used. This is the mortality table which the Internal Revenue Service requires to be used in determining the value of accrued benefits in defined benefit pension plans. Since GASB 45 requires the use of "unblended" rates, we have used the 94GAR mortality table described above to "unblend" the rates so as to reproduce the composite blended rate overall as the rate structure to calculate the actuarial valuation results for life insurance.

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Method of Determining Value of Benefits. The "value of benefits" has been assumed to be the portion of the premium after retirement date expected to be paid by the employer for each retiree and has been used as the basis for calculating the actuarial present value of OPEB benefits to be paid. The employer pays 80% of the cost of the medical insurance for the retirees and dependents. The rates provided applicable before age 65 are "blended" rates. Since GASB 45 mandates that "unblended" rates be used, we have estimated the "unblended" rates for two broad groups: active and retired before Medicare eligibility. It has been assumed that the retiree rate before Medicare eligibility is 130% of the blended rate.

(16) Criminal Court Fund

R.S. 15:571.11 requires that one-half of any balance remaining in the criminal court fund at year-end be transferred to the parish General Fund. The following details the amount due at December 31, 2008:

Balance due at January 1, 2008		\$	37,802
Amount due for 2008			<u>51,433</u>
Total			89,235
Remitted during 2008			<u>(37,802)</u>
Balance due at December 31, 2008			<u>\$ 51,433</u>

(17) Risk Management

The police jury purchases commercial insurance to provide workers compensation coverage and general liability and property insurance. There were no significant reductions in insurance coverage from the previous year.

(18) Commitments

The police jury entered into a contract for the construction of a courthouse improvements and renovations project for approximately \$24,370,485, which was completed during 2007. As of December 31, 2008, a balance of approximately \$1,636,000 of the construction contract has not been paid to the contractor. The police jury is disputing the amount owed, and payment of this balance is uncertain at this time.

During 2008, the police jury and Bossier City entered into contracts for the construction of the Cyber Innovation Center totaling approximately \$64,953,000. Total estimated costs of the project are approximately \$95,000,000. Funding for the project is provided by State funds of approximately \$27,940,000. The remaining costs of the project are to be shared by the city and parish, with Bossier City paying two-thirds of the costs and the police jury paying one-third of the costs. As of December 31, 2008, the parish's share of the costs totaled approximately \$6,127,000. Of this amount, approximately \$2,974,000 has been paid, with the remaining \$3,153,000 due to Bossier City for costs paid directly by the city for which reimbursement has not yet been requested from the police jury.

The police jury has been awarded two Local Government Assistance Program grants totaling \$70,000 to be used for street improvements and water system improvements.

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The police jury has been awarded a grant of \$236,000 to assist with implementation of the new uniform construction code. As of December 31, 2008, the police jury has expended \$79,779 of these funds.

The police jury expects to receive approximately \$1,002,000 in capital outlay and other funds from the State of Louisiana for various capital projects in the parish.

The police jury has additional commitments for signed construction, engineering, and other contracts of approximately \$7,844,585. As of December 31, 2008, the balance remaining in these contracts was approximately \$5,299,800.

(19) Deficit Fund Balances

The Rural Development grants fund has a deficit fund balance of \$12,150, as of December 31, 2008. The Detention Center fund has a deficit fund balance of \$27,213, as of December 31, 2008.

(20) Donated Infrastructure

Included in operating grants and contributions in the Statement of Activities is \$9,550,218 of donated infrastructure. The donations are the result of the Bossier Parish Police Jury's acceptance of subdivisions into the jury's road maintenance system.

(21) Economic Dependency

The following are the principal taxpayers for the parish and their 2008 assessed valuation.

	2008 Assessed Valuation	Percent of Total Assessed Valuation
Horseshoe Entertainment	\$ 29,577,470	3.50%
Petrohawk Operating Co.	29,381,610	3.47%
J-W Operating Co.	22,318,210	2.64%
Southwestern Electric Power	19,210,520	2.27%
Louisiana Riverboat	11,609,610	1.37%
Shreveport, City of	7,850,590	.93%
Harrah's Bossier City	8,408,110	.99%
BellSouth Telecommunications	7,621,690	.90%
Eldorado Resort Casino	5,936,990	.70%
Camterra Resources Inc.	7,731,180	.91%
	\$ 149,645,980	17.68%

The police jury received gaming revenues of \$5,039,605 from local gaming establishments.

(Continued)

Bossier Parish Police Jury
Benton, Louisiana
Notes to Financial Statements
December 31, 2008
(Continued)

(23) Litigation and Claims

At December 31, 2008, the police jury is involved in numerous lawsuits. In the opinion of legal counsel for the police jury, the potential loss on all claims and lawsuits will not be significant to the police jury's financial statements.

Bossier Parish Policy Jury
 Benton, Louisiana
 Required Supplementary Information
 Budgetary Comparison Schedule
 General Fund
 For the Year Ended December 31, 2008

	Budgeted Amounts		Actual Amounts (Budgetary Basis)	Variance with Final Budget
	Original	Final		Positive (Negative)
Revenues:				
Ad valorem taxes	\$ 1,210,000	\$ 1,220,000	\$ 1,217,449	\$ (2,551)
Sales tax	1,400,000	1,525,000	1,660,336	135,336
Licenses and permits	405,000	515,000	535,171	20,171
Intergovernmental revenues	1,332,500	1,498,000	1,454,700	(43,300)
Fees, charges, and commissions for services	102,000	123,000	56,534	(66,466)
Use of money and property	200,000	145,000	112,726	(32,274)
Other revenues	447,910	623,110	450,439	(172,671)
Total revenues	5,097,410	5,649,110	5,487,355	(161,755)
Expenditures:				
Current:				
General government:				
Legislative	371,900	391,900	331,566	60,334
Judicial	399,175	463,101	447,506	15,595
Elections	159,500	175,300	171,714	3,586
Finance and administrative	1,722,600	2,058,701	2,013,046	45,655
Other	152,970	153,970	154,053	(83)
Public safety	1,426,404	1,751,404	1,913,466	(162,062)
Public works	125,500	125,500	118,772	6,728
Health and welfare	138,132	166,007	165,309	698
Culture and recreation	100,000	95,000	124,327	(29,327)
Capital projects	1,500	1,500	1,500	
Economic development	104,078	187,078	183,569	3,509
Total expenditures	4,701,759	5,569,461	5,624,828	(55,367)
Excess (deficiency) of revenues over expenditures	395,651	79,649	(137,473)	(217,122)
Other financing sources (uses):				
Operating transfers in		37,802	112,802	75,000
Operating transfers out	(1,181,000)	(868,500)	(868,500)	
Total other financing sources (uses)	(1,181,000)	(830,698)	(755,698)	75,000
Excess (deficiency) of revenues and other sources over expenditures and other uses	(785,349)	(751,049)	(893,171)	(142,122)
Fund balances at beginning of year	2,206,318	2,952,567	3,515,568	563,001
Fund balances at end of year	\$ 1,420,969	\$ 2,201,518	\$ 2,622,397	\$ 420,879

See accompanying note to the required supplementary schedule.

Bossier Parish Policy Jury
 Benton, Louisiana
 Required Supplementary Information
 Budgetary Comparison Schedule
 Highway Fund
 For the Year Ended December 31, 2008

	Budgeted Amounts		Actual Amounts (Budgetary Basis)	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Ad valorem taxes	\$ 1,100,000	\$ 1,100,000	\$ 1,147,749	47,749
Sales tax	7,500,000	8,100,000	8,741,821	641,821
License and permits	60,000	80,000	83,243	3,243
Intergovernmental revenues	2,775,000	3,710,000	3,825,011	115,011
Use of money and property	400,000	230,000	238,579	8,579
Other revenues		273,500	454,990	181,490
Total revenues	11,835,000	13,493,500	14,491,393	997,893
Expenditures:				
Current:				
General government:				
Finance and administrative	160,000	170,000	108,346	61,654
Public works	17,209,500	13,808,000	12,594,340	1,213,660
Total expenditures	17,369,500	13,978,000	12,702,686	1,275,314
Excess (deficiency) of revenues over expenditures	(5,534,500)	(484,500)	1,788,707	2,273,207
Other financing sources (uses):				
Operating transfers in		1,029,637	1,029,637	
Operating transfers out		(230,000)	(305,000)	(75,000)
Total other financing sources (uses)		799,637	724,637	(75,000)
Excess (deficiency) of revenues and other sources over expenditures and other uses	(5,534,500)	315,137	2,513,344	2,198,207
Fund balances at beginning of year	8,124,300	8,595,000	10,422,193	1,827,193
Fund balances at end of year	\$ 2,589,800	\$ 8,910,137	\$ 12,935,537	\$ 4,025,400

See accompanying note to the required supplementary schedule.

Bossier Parish Policy Jury
 Benton, Louisiana
 Required Supplementary Information
 Budgetary Comparison Schedule
 Library Fund
 For the Year Ended December 31, 2008

	Budgeted Amounts		Actual Amounts (Budgetary Basis)	Variance with Final Budget
	Original	Final		Positive (Negative)
Revenues:				
Ad valorem taxes	\$ 4,500,000	\$ 4,770,000	\$ 4,786,360	\$ 16,360
Intergovernmental revenues	136,000	136,000	152,207	16,207
Fees, charges, and commissions for services	25,000	27,000	27,628	628
Fines and forfeitures	25,000	27,000	30,538	3,538
Use of money and property	120,000	110,000	89,595	(20,405)
Other revenues	55,700	92,900	75,055	(17,845)
Total revenues	<u>4,861,700</u>	<u>5,162,900</u>	<u>5,161,383</u>	<u>(1,517)</u>
Expenditures:				
Current:				
General government:				
Finance and administrative	155,000	155,000	152,207	2,793
Culture and recreation	4,301,700	4,102,900	3,504,057	598,843
Total expenditures	<u>4,456,700</u>	<u>4,257,900</u>	<u>3,656,264</u>	<u>601,636</u>
Excess (deficiency) of revenues over expenditures	<u>405,000</u>	<u>905,000</u>	<u>1,505,119</u>	<u>600,119</u>
Other financing sources (uses):				
Operating transfers out	<u>(405,000)</u>	<u>(405,000)</u>	<u>(401,000)</u>	<u>4,000</u>
Total other financing sources (uses)	<u>(405,000)</u>	<u>(405,000)</u>	<u>(401,000)</u>	<u>4,000</u>
Excess (deficiency) of revenues and other sources over expenditures and other uses		500,000	1,104,119	604,119
Fund balances at beginning of year	<u>678,600</u>	<u>1,321,800</u>	<u>2,004,166</u>	<u>682,366</u>
Fund balances at end of year	<u>\$ 678,600</u>	<u>\$ 1,821,800</u>	<u>\$ 3,108,285</u>	<u>\$ 1,286,485</u>

See accompanying note to the required supplementary schedule.

Bossier Parish Police Jury
 Benton, Louisiana
 Note to Required Supplementary Information
 December 31, 2008

Budget comparison statements included in the accompanying financial statements include the original adopted budgets and all subsequent amendments. The following schedule reconciles excess (deficiency) of revenues and other sources over expenditures and other uses on the statement of revenues, expenditures and changes in fund balances (budget basis) with the amounts shown on the statement of revenues, expenditures and changes in fund balances (GAAP basis):

	General Fund	Highway Fund	Library Fund
Excess (deficiency) of revenues and other sources over expenditures and other uses (budget basis)	\$(893,171)	\$ 2,513,344	\$ 1,104,119
Adjustments:			
Revenue accruals – net	200,704	640,497	578,534
Expenditures accruals – net	50,295	(792,995)	41,148
Excess (deficiency) of revenues and other sources over expenditures and other uses (GAAP basis)	\$(642,172)	\$ 2,360,846	\$ 1,723,801

Bossier Parish Police Jury
 Benton, Louisiana
 Schedule of Funding Progress for Retiree Health, Dental, and Life Plans
 For the Year Ended December 31, 2008

Actuarial Valuation Date	Actuarial Value of Assets	Actuarial Accrued Liability (AAL)	Unfunded ALL (UAAL)	Funded Ratio	Covered Payroll	UAAL as a Percentage of Covered Payroll
1/1/2008	0	\$ 10,839,178	\$ 10,839,178	0	\$ 5,576,519	194.3%

Bossier Parish Police Jury
Benton, Louisiana
Supplemental Information Schedules –
Combining Schedules for Non-Major Funds
As of and for the Year Ended December 31, 2008

Health Unit Fund

The Health Unit Fund accounts for the maintenance and operation of the parish health unit. Financing is provided by a special parish-wide ad valorem tax and interest earnings.

Law Enforcement Fund

Act 582 of 2004 increased the witness fee paid to off-duty law enforcement officers in criminal cases from \$25 per day per case to \$50 per day per case, up to a maximum of \$150 per day. The act stipulated that no parish would be required to appropriate general fund money for payment of these fees, and provided for a special fund to be established for payment. The 26th Judicial District Court judges are taxing defendants to pay witness fees associated with their cases.

Criminal Court Fund

The Criminal Court Fund was created by Section 571.11 of Title 15 of the Louisiana Revised Statutes of 1950, which provides that fines and forfeitures imposed by district courts and district attorney conviction fees in criminal cases be transferred to the parish treasurer and deposited in a special criminal court fund account to be used for the expenses of the criminal court of the parish. Expenditures are made from the fund on motion of the district attorney and approval of the district judge. The statute also requires that one-half of the surplus (fund balance) remaining in the fund at December 31 of each year be transferred to the parish General Fund.

Detention Center Fund

The Detention Center Fund accounts for the maintenance and operation of the detention center, which is a secure confinement facility providing temporary care for children under 17 years of age who are charged with delinquent offenses. These children are held pending their court cases. Financing is provided by the police jury and the City of Bossier City.

Correctional Facilities Fund

The Correctional Facilities Fund accounts for the operation and maintenance of correctional facilities in Bossier Parish, including the furnishing of transportation and medical care for prisoners. Financing is provided by ad valorem tax revenue.

Section 8 Housing Fund

The Section 8 Fund accounts for the operation of a Section 8 Housing Subsidy Program funded by the United States Department of Housing and Urban Development. The program provides housing assistance payments to participating owners on behalf of eligible tenants to provide decent, safe and sanitary housing for low-income families at rents they can afford. Housing assistance payments are used to make up the difference between the approved rent due to the owner for the dwelling unit and the occupant family's required contribution toward the rent.

(Continued)

Bossier Parish Police Jury
Benton, Louisiana
Supplemental Information Schedules –
Combining Schedules for Non-Major Funds
As of and for the Year Ended December 31, 2008
(Continued)

Industrial Park Construction Fund

The Industrial Park Construction Fund accounts for financial resources used to acquire and construct facilities at the industrial park.

Airline Drive Construction Fund

The Airline Drive Construction Fund was created to account for the construction/improvement of Airline Drive in Bossier Parish.

Parks and Recreation Fund

The Parks and Recreation Fund was created to account for funds received from mineral leases to be used for the improvement of various parks and recreation facilities in Bossier Parish.

Library Construction Fund

The Library Construction Fund was created to account for the construction/improvement of the library buildings and system.

LCDA Sinking Fund

The LCDA Sinking Fund is used to account for the accumulation of resources for and the repayment of debt on revenue bonds issued for purposes of acquiring, constructing or improving streets and roads, parks and recreational facilities, and economic development facilities within the parish, title to which shall be in the public.

LCDBG Fund

The LCDBG Fund is used to account for a Louisiana Community Development Block Grant obtained from the State of Louisiana Division of Administration for the purpose of fire protection.

Rural Development Grant Fund

The Rural Development Grant fund is used to account for various grants received from the State of Louisiana, Office of Rural Development, for various capital projects.

Highway Certificates of Indebtedness Sinking Fund

The Highway Certificates of Indebtedness Sinking Fund is used to account for the accumulation of resources for and the repayment of debt on certificates of indebtedness issued for purposes of rural road construction.

Library Certificates of Indebtedness Sinking Fund

The Library Certificates of Indebtedness Sinking Fund is used to account for the accumulation of resources for and the repayment of debt on certificates of indebtedness issued for purposes of construction of a library history center.

(Continued)

Bossier Parish Police Jury
Benton, Louisiana
Supplemental Information Schedules –
Combining Schedules for Non-Major Funds
As of and for the Year Ended December 31, 2008
(Continued)

Sales Tax Bonds Sinking Fund

The Sales Tax Bonds Sinking Fund is used to account for the accumulation of resources for and the repayment of debt on certificates of indebtedness issued for purposes of courthouse improvements/renovations and construction of a new maximum security jail.

Valerie Lane Debt Service Fund

The Valerie Lane Debt Service Fund is used to account for the accumulation of resources for and the repayment of debt on paving certificates issued for purposes of improvements to Valerie Lane in Bossier Parish.

Courthouse / Jail Construction Fund

The Courthouse / Jail Construction Fund is used to account for the construction/improvement of the Bossier Parish Courthouse and a new jail in Bossier Parish.

Cyber Command Fund

The Cyber Command Fund is used to account for the construction of the new Cyber Innovation Center.

General Capital Projects Fund

The General Capital Projects Fund was created to account for boarding fee funds received from the riverboats and racetrack in Bossier Parish. This money is to be utilized for various Capital Projects.

Bossier Parish Police Jury
 Benton, Louisiana
 Combining Balance Sheet
 Other Governmental Funds
 December 31, 2008

Assets	Health Unit	Law Enforcement	Criminal Court	Detention Center	Correctional Facilities	Section 8 Housing
Cash and cash equivalents	\$ 38,324	\$ 29,193	\$ 13,757	\$ 11,670	\$ 109,750	\$ 358,149
Investments	1,549,992	100,000			399,989	94,997
Receivables	631,784	3,992	138,705	10,780	1,690,450	106
Special assessments receivable - current			6,373			
Due from other fund						
Special assessments receivable - deferred						
Total assets	<u>\$ 2,220,100</u>	<u>\$ 133,185</u>	<u>\$ 158,835</u>	<u>\$ 22,450</u>	<u>\$ 2,200,189</u>	<u>\$ 453,252</u>
Liabilities and Fund Balances						
Liabilities:						
Accounts payable	\$ 22,548	\$ 1,200	\$ 55,969	\$ 49,663	\$ 178,351	\$ 42,774
Due to other fund			51,433			
Deferred revenue	66,451				89,133	
Total liabilities	<u>88,999</u>	<u>1,200</u>	<u>107,402</u>	<u>49,663</u>	<u>267,484</u>	<u>42,774</u>
Fund balances:						
Reserved						
Debt service						
Unreserved, reported in nonmajor:						
Special revenue funds	2,131,101	131,985	51,433	(27,213)	1,932,705	410,478
Capital projects funds						
Total fund balances	<u>2,131,101</u>	<u>131,985</u>	<u>51,433</u>	<u>(27,213)</u>	<u>1,932,705</u>	<u>410,478</u>
Total liabilities and fund balances	<u>\$ 2,220,100</u>	<u>\$ 133,185</u>	<u>\$ 158,835</u>	<u>\$ 22,450</u>	<u>\$ 2,200,189</u>	<u>\$ 453,252</u>

(Continued)

Bossier Parish Police Jury
Benton, Louisiana
Combining Balance Sheet
Other Governmental Funds
December 31, 2008
(Continued)

Assets	Industrial Park Construction	Airline Drive Construction	Parks & Recreation	LCDCA Sinking Fund	LCDBG	General Capital Projects	Rural Development Grants
Cash and cash equivalents	\$ 29,150	\$ 104,531	\$ 64,447	\$ 113,013	\$	\$ 90,150	\$
Investments	644,995	199,998	199,996			5,049,772	
Receivables	184	84	5,431		83,284	227,391	
Special assessments receivable - current							
Due from other fund							
Special assessments receivable - deferred							
Total assets	\$ 674,329	\$ 304,613	\$ 269,874	\$ 113,013	\$ 83,284	\$ 5,367,313	\$
Liabilities and Fund Balances							
Liabilities:							
Accounts payable	\$ 400	\$	\$	\$	\$ 83,284	\$ 67,007	\$ 2,150
Due to other fund							10,000
Deferred revenue							
Total liabilities	400				83,284	67,007	12,150
Fund balances:							
Reserved				113,013			
Debt service							
Unreserved, reported in nonmajor:							(12,150)
Special revenue funds	673,929	304,613	269,874			5,300,306	
Capital projects funds	673,929	304,613	269,874	113,013		5,300,306	(12,150)
Total fund balances							
Total liabilities and fund balances	\$ 674,329	\$ 304,613	\$ 269,874	\$ 113,013	\$ 83,284	\$ 5,367,313	\$

(Continued)

Bossier Parish Police Jury
 Benton, Louisiana
 Combining Balance Sheet
 Other Governmental Funds
 December 31, 2008
 (Continued)

Assets	Highway Certificates of Indebtedness Sinking Fund	Library Certificates of Indebtedness Sinking Fund	Sales Tax Bonds Sinking Fund	Valerie Lane Debt Service	Courthouse / Jail Construction	Cyber Command	Total Other Governmental Funds
Cash and cash equivalents	\$	\$ 8,894	\$ 781,683	\$ 5,926	\$ 59,643	\$ 1,727	\$ 1,820,007
Investments			2,339,985	19,999	1,382,178		11,981,901
Receivables			439	44			2,792,674
Special assessments receivable - current				5,547			5,547
Due from other fund							6,373
Special assessments receivable - deferred				5,731			5,731
Total assets	\$	\$ 8,894	\$ 3,122,107	\$ 37,247	\$ 1,441,821	\$ 1,727	\$ 16,612,233
Liabilities and Fund Balances							
Liabilities:							
Accounts payable	\$	\$	\$	\$	\$ 6,992	\$	\$ 510,338
Due to other fund				19,205			80,638
Deferred revenue				5,731			161,315
Total liabilities				24,936	6,992		752,291
Fund balances:							
Reserved		8,894	3,122,107	12,311			3,256,325
Debt service							
Unreserved, reported in nonmajor:							
Special revenue funds					1,434,829	1,727	4,618,339
Capital projects funds					1,434,829	1,727	7,985,278
Total fund balances		8,894	3,122,107	12,311	1,434,829	1,727	15,859,942
Total liabilities and fund balances	\$	\$ 8,894	\$ 3,122,107	\$ 37,247	\$ 1,441,821	\$ 1,727	\$ 16,612,233

Bossier Parish Police Jury
Benton, Louisiana
Combining Schedule of Revenues, Expenditures, and Changes in Fund Balances
For the Year Ended December 31, 2008

	Health Unit	Law Enforcement	Criminal Court	Detention Center	Correctional Facilities	Section 8 Housing
Revenues:						
Ad valorem taxes	\$ 582,092	\$	\$	\$	\$ 1,665,243	\$
Intergovernmental revenues	100,028			150,000		3,231,717
Fees, charges and commissions for service		81,630	330,162	12,430	49,832	
Fine and forfeitures			1,099,610			
Investment earnings	38,665	1,624			13,901	8,761
Miscellaneous					7,650	
Total revenues	<u>720,785</u>	<u>83,254</u>	<u>1,429,772</u>	<u>162,430</u>	<u>1,736,626</u>	<u>3,240,478</u>
Expenditures:						
Current:						
General government:						
Zoning and planning						
Judicial			1,514,279			
Finance and administrative	18,614					393,737
Other			15,429		52,665	
Public safety	187,486	30,000		900,553	2,181,425	
Public works						
Health and welfare	332,373					3,150,198
Culture and recreation						
Economic development						
Capital Outlay	42,515				50,359	
Debt service:						
Principal retirement						
Interest and other charges						
Total expenditures	<u>580,988</u>	<u>30,000</u>	<u>1,529,708</u>	<u>900,553</u>	<u>2,284,449</u>	<u>3,543,935</u>
Excess (deficiency) of revenues over expenditures	<u>139,797</u>	<u>53,254</u>	<u>(99,936)</u>	<u>(738,123)</u>	<u>(547,823)</u>	<u>(303,457)</u>
Other financing sources (uses)						
Sale of capital items						
Transfers in			165,000	703,500	1,000,000	
Transfers out			(51,433)			
Total other financing sources			<u>113,567</u>	<u>703,500</u>	<u>1,000,000</u>	
Excess (deficiency) of revenues and other sources over expenditures	<u>139,797</u>	<u>53,254</u>	<u>13,631</u>	<u>(34,623)</u>	<u>452,177</u>	<u>(303,457)</u>
Fund balances at beginning of year	<u>1,991,304</u>	<u>78,731</u>	<u>37,802</u>	<u>7,410</u>	<u>1,480,528</u>	<u>713,935</u>
Fund balances at end of year	<u>\$ 2,131,101</u>	<u>\$ 131,985</u>	<u>\$ 51,433</u>	<u>\$ (27,213)</u>	<u>\$ 1,932,705</u>	<u>\$ 410,478</u>

(Continued)

Bossier Parish Police Jury
Benton, Louisiana
Combining Schedule of Revenues, Expenditures, and Changes in Fund Balances
For the Year Ended December 31, 2008
(Continued)

	Industrial Park Construction	Airline Drive Construction	Parks & Recreation	LCDA Sinking Fund	LCDBG	General Capital Projects	Rural Development Grants
Revenues:							
Ad valorem taxes	\$	\$	\$	\$	\$	\$	\$
Intergovernmental revenues					711,341		37,792
Fees, charges and commissions for service						3,079,085	
Fine and forfeitures						130,906	
Investment earnings	8,897	3,795	4,574	7,741			
Miscellaneous	13,250		148,830				
Total revenues	<u>22,147</u>	<u>3,795</u>	<u>153,404</u>	<u>7,741</u>	<u>711,341</u>	<u>3,209,991</u>	<u>37,792</u>
Expenditures:							
Current:							
General government:							
Zoning and planning						94,029	
Judicial							
Finance and administrative							
Other							
Public safety						79,902	43,942
Public works						4,263	
Health and welfare						26,500	
Culture and recreation			126,954			33,927	
Economic development	25,905					326,649	
Capital Outlay					711,341	596,386	
Debt service:							
Principal retirement				520,000			
Interest and other charges				649,827			
Total expenditures	<u>25,905</u>	<u>3,795</u>	<u>126,954</u>	<u>1,169,827</u>	<u>711,341</u>	<u>1,161,656</u>	<u>43,942</u>
Excess (deficiency) of revenues over expenditures	<u>(3,758)</u>	<u>3,795</u>	<u>26,450</u>	<u>(1,162,086)</u>	<u>711,341</u>	<u>2,048,335</u>	<u>(6,150)</u>
Other financing sources (uses)							
Sale of capital items	227,750						
Transfers in		100,000		1,275,099		130,000	
Transfers out						(3,056,720)	
Total other financing sources	<u>227,750</u>	<u>100,000</u>	<u>1,275,099</u>	<u>1,275,099</u>	<u>711,341</u>	<u>(2,926,720)</u>	<u>130,000</u>
Excess (deficiency) of revenues and other sources over expenditures	<u>223,992</u>	<u>103,795</u>	<u>26,450</u>	<u>113,013</u>	<u>711,341</u>	<u>(878,385)</u>	<u>(6,150)</u>
Fund balances at beginning of year	<u>449,937</u>	<u>200,818</u>	<u>243,424</u>	<u>113,013</u>	<u>711,341</u>	<u>6,178,691</u>	<u>(6,000)</u>
Fund balances at end of year	<u>\$ 673,929</u>	<u>\$ 304,613</u>	<u>\$ 269,874</u>	<u>\$ 113,013</u>	<u>\$ 711,341</u>	<u>\$ 5,300,306</u>	<u>\$ (12,150)</u>

(Continued)

Bossier Parish Police Jury
Benton, Louisiana
Combining Schedule of Revenues, Expenditures, and Changes in Fund Balances
For the Year Ended December 31, 2008
(Continued)

	Highway Certificates of Indebtedness Sinking Fund	Library Certificates of Indebtedness Sinking Fund	Sales Tax Bonds Sinking Fund	Valerie Lane Debt Service	Courthouse / Jail Construction	Cyber Command	Total Other Governmental Funds
Revenues:							
Ad valorem taxes	\$	\$	\$	\$	\$	\$	\$ 2,247,335
Intergovernmental revenues							4,230,878
Fees, charges and commissions for service							3,553,139
Fine and forfeitures							1,099,610
Investment earnings		986	52,754	429	46,178		319,211
Miscellaneous				3,369			173,099
Total revenues		<u>986</u>	<u>52,754</u>	<u>3,798</u>	<u>46,178</u>		<u>11,623,272</u>
Expenditures:							
Current:							
General government:							
Zoning and planning							94,029
Judicial							1,514,279
Finance and administrative							412,351
Other							68,094
Public safety					181,350		3,604,658
Public works							4,263
Health and welfare							3,509,071
Culture and recreation							160,881
Economic development						457,991	810,545
Capital Outlay					530,038	2,221,903	4,152,542
Debt service:							
Principal retirement		305,000	1,475,000	6,443			2,306,443
Interest and other charges		99,732	1,600,981	1,932			2,352,472
Total expenditures		<u>404,732</u>	<u>3,075,981</u>	<u>8,375</u>	<u>711,388</u>	<u>2,679,894</u>	<u>18,989,628</u>
Excess (deficiency) of revenues over expenditures		<u>(403,746)</u>	<u>(3,023,227)</u>	<u>(4,577)</u>	<u>(665,210)</u>	<u>(2,679,894)</u>	<u>(7,366,356)</u>
Other financing sources (uses)							
Sale of capital items							227,750
Transfers in		401,000	3,000,000			2,681,621	9,456,220
Transfers out							(3,108,153)
Total other financing sources		<u>401,000</u>	<u>3,000,000</u>			<u>2,681,621</u>	<u>6,575,817</u>
Excess (deficiency) of revenues and other sources over expenditures		<u>(2,746)</u>	<u>(23,227)</u>	<u>(4,577)</u>	<u>(665,210)</u>	<u>1,727</u>	<u>(790,539)</u>
Fund balances at beginning of year		<u>11,640</u>	<u>3,145,334</u>	<u>16,888</u>	<u>2,100,039</u>		<u>16,650,481</u>
Fund balances at end of year	<u>\$</u>	<u>\$ 8,894</u>	<u>\$ 3,122,107</u>	<u>\$ 12,311</u>	<u>\$ 1,434,829</u>	<u>\$ 1,727</u>	<u>\$ 15,859,942</u>

Bossier Parish Police Jury
 Benton, Louisiana
 Supplemental Information Schedule -
 Schedule of Compensation Paid Police Jurors
 December 31, 2008

	<u>Amount</u>
W. Wayne Hammack	\$ 14,350
Winfred Johnston	14,400
Jerome L. Darby	14,150
Eddy Shell	5,539
Rick L. Avery	14,400
Brad Cummings	14,350
Jimmy Cochran, President	14,400
Henry Mitchell	1,274
Jessie Williams	1,274
Bill Altimus	14,400
Glenn Benton	14,400
Wanda Bennett	13,292
Barry Butler	13,242
Paul Plummer	8,695
Hank Meachum	14,400
Total	<u>\$ 172,566</u>

The schedule of compensation paid to police jurors is presented in compliance with House Concurrent Resolution No. 54 of the 1979 Session of the Louisiana Legislature. Compensation of the police jurors is included in the legislative expenditures of the General Fund. In accordance with Louisiana Revised Statute 33:1233, the police jury has elected the monthly payment method of compensation.

Bossier Parish Police Jury
Benton, Louisiana
Schedule of Expenditures of Federal Awards
For the Year Ended December 31, 2008

Federal Grantor / Pass-Through Grantor / Program Title	Federal CFDA Number	Pass-Through Grantor's Number	Expenditures
<u>U.S. Department of Defense</u>			
Direct Program - Payment in-Lieu-of Taxes	12.112	Unknown	\$ 70,502
<u>U.S. Department of Housing and Urban Development</u>			
Direct Program:			
Housing Choice Vouchers	14.871	LA190V0	\$ 3,382,175
Disaster Voucher Program	14.DVP		23,769
Veterans Affairs Supportive Housing	14.VSH		31,959
Disaster Housing IKE	DH.IKE		1,650
Disaster Housing Assistance Grant	97.109		104,383
Passed through Louisiana Division of Administration, Office of Community Development			
Community Development Block Grant	14.228	629425	477,797
Community Development Block Grant	14.228	670466	230,000
Total U.S. Department of Housing and Urban Development			<u>4,251,733</u>
<u>Department of Health and Human Services</u>			
Passed through Louisiana Department Health and Human Hospitals			
Mosquito Abatement Program	93.283	651336	49,293
Total U.S. Department of Health and Human Services			<u>49,293</u>
Total Federal Expenditures			\$ 4,371,528

NOTE 1: The accompanying schedule of federal awards is prepared on the accrual basis of accounting.

COOK & MOREHART

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Report on Internal Control Over Financial Reporting and on Compliance
And Other Matters Based on an Audit of Financial Statements
Performed In Accordance With *Government Auditing Standards*

Bossier Parish Police Jury
Benton, Louisiana

We have audited the accompanying primary government financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Bossier Parish Police Jury, as of and for the year ended December 31, 2008, and have issued our report thereon dated June 20, 2009. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Bossier Parish Police Jury's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Bossier Parish Police Jury's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Bossier Parish Police Jury's internal over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the organizations' ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles, such that there is more than a remote likelihood that a misstatement of the organizations' financial statements that is more than inconsequential will not be prevented or detected by the organizations' internal control.

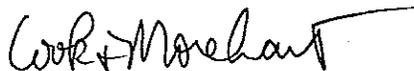
A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the organizations' internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Bossier Parish Police Jury's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of management and others within the organization and is not intended to be and should not be used by anyone other than these specified parties.



Cook & Morehart
Certified Public Accountants
June 20, 2009

COOK & MOREHART

Certified Public Accountants

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Report on Compliance With Requirements Applicable to Each Major Program and on Internal Control Over Compliance In Accordance with OMB Circular A-133

Bossier Parish Police Jury
Benton, Louisiana

Compliance

We have audited the compliance of Bossier Parish Police Jury with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement* that are applicable to each of its major federal programs for the year ended December 31, 2008. Bossier Parish Police Jury's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of Bossier Parish Police Jury's management. Our responsibility is to express an opinion on Bossier Parish Police Jury's compliance based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on test basis, evidence about Bossier Parish Police Jury's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on Bossier Parish Police Jury's compliance with those requirements.

In our opinion, Bossier Parish Police Jury complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended December 31, 2008.

Internal Control Over Compliance

The management of Bossier Parish Police Jury is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered Bossier Parish Police Jury's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Bossier Parish Police Jury's internal control over compliance.

A control deficiency in an entity's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal program on

a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to administer a federal program such that there is more than a remote likelihood that noncompliance with a type of compliance requirement of a federal program that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected by the entity's internal control.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

This report is intended solely for the information and use of management and others within the organization and is not intended to be and should not be used by anyone other than these specified parties.



Cook & Morehart
Certified Public Accountants
June 20, 2009

Bossier Parish Police Jury
Benton, Louisiana
Summary of Schedule of Prior Audit Findings
December 31, 2008

There were no findings related to federal awards programs in the prior year audit for the year ended December 31, 2007.

Schedule of Finding and Questioned Costs
December 31, 2008

A. Summary of Audit Results

1. The auditor's report expresses an unqualified opinion on the financial statements of Bossier Parish Police Jury.
2. No significant deficiencies are reported in the Report on Compliance and on Internal Control Over Financial Reporting Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*.
3. No instances of noncompliance material to the financial statements of Bossier Parish Police Jury were disclosed during the audit.
4. No significant deficiencies are reported in the Report on Compliance With Requirements Applicable to Each Major Program and Internal Control Over Compliance in Accordance With OMB Circular A-133.
5. The auditor's report on compliance for the major federal award programs for Bossier Parish Police Jury expresses an unqualified opinion.
6. There are no audit findings relative to the major federal award programs for Bossier Parish Police Jury reported in Part C. of this Schedule.
7. The programs tested as major programs included the Low-Income Housing Assistance Program, CFDA #14.871, and the Louisiana Community Development Block Grant Program, CFDA #14.228.
8. The threshold for distinguishing Types A and B programs was \$300,000.
9. Bossier Parish Police Jury qualifies as a low-risk auditee.

B. Findings – Financial Statements Audit: None

C. Findings and Questioned Costs – Major Federal Award Programs Audit: None

Bossier Parish Police Jury
Benton, Louisiana
Summary Schedule of Prior Year Audit Findings
Schedule For Louisiana Legislative Auditor
December 31, 2008

There were no findings, questioned costs, or management letter comments for the prior year audit for the year ended December 31, 2007.

Corrective Action Plan For Current Year Audit Findings
Schedule For Louisiana Legislative Auditor
December 31, 2008

There are no findings, questioned costs, or management letter comments for the current year audit for the year ended December 31, 2008.